Maryland Emergency Planning Guidelines for Local School Systems and Schools

Division of Student Support, Academic Enrichment, and Educational Policy
Maryland State Department of Education
Karen B. Salmon, Ph.D.
State Superintendent of Schools

Brigadier General Warner I. Sumpter, USA, Ret.
President, Maryland State Board of Education

Larry Hogan
Governor

Sylvia A. Lawson, Ph.D.
Chief Performance Officer

Mary L. Gable
Assistant State Superintendent of Schools
Division of Student Support, Academic Enrichment, and Educational Policy

Walter J. Sallee, MPA
Director
Division of Student Support, Academic Enrichment, and Educational Policy

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Agency Equity Officer
Equity Assurance and Compliance Office
Office of the Deputy State Superintendent for Finance and Administration
Maryland State Department of Education
200 W. Baltimore Street - 6th Floor
Baltimore, Maryland 21201-2595
410-767-0426 - voice
410-767-0431 - fax
410-333-6442 - TTY/TDD

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EXECUTIVE SUMMARY

Pursuant to the *Maryland Safe to Learn Act (2018)*, the Maryland State Department of Education (MSDE) is required to update the Maryland Emergency Planning Guidelines for Local School Systems and Schools by December 1, 2019. The Maryland Emergency Planning Guidelines for Local School Systems and Schools was developed to provide local school systems (LSSs) a framework for the creation of a comprehensive Emergency Operations Plan (EOP) which sets guidelines to manage disaster in an effective, efficient, and timely manner.

The Maryland Safe to Learn Act of 2018 (Md. Code Ann., Educational Article., §7-1510) requires that, “On or before August 1, 2020, and regularly thereafter, each local school system shall update the school emergency plan for each public school in the school system’s jurisdiction to:

1. Include detailed plans for the manner in which each public school will address:
   - Behavioral threats;
   - Emergency events; and
   - Accommodations for students with disabilities in emergency events;
2. Conform with the Emergency Planning Guidelines updated under subsection (c) of this section; and
3. Incorporate any changes required under subsection (f) of this section.”

The December 2019 update serves to re-establish guidance by placing a continued emphasis on the “all hazards” approach which allows LSSs the ability to respond to a range of emergencies varying in scale, duration, and cause. Since not every emergency can be predicted, an EOP must be able to quickly adapt to events as they unfold. This plan, therefore, designates areas of responsibility and defines a framework to respond to emergency situations.

Every section of the EOP needs to serve a specific purpose and meet specific planning objectives. Basic planning objectives are included that may be relevant to LSSs and may be incorporated into an EOP. The changes in this guidance document represent best practices being employed throughout the nation. The change should drive improvements to LSSs, build confidence in crisis response, and establish a culture of preparedness throughout all LSSs in Maryland.
CONTRIBUTORS

Amy Alvord
Education Director
Ivymount School

Marone Brown
Lead Specialist School Safety
Maryland State Department of Education

Susan Cecere
Physical Therapy Instructional Specialist
Prince George’s County Public Schools

Tania Dubeau
Executive Director/CEO
The Pathways Schools

Brian Geraci
State Fire Marshal
Maryland Office of the State Fire Marshal

Marny Helfrich
Low-Incidence Resource Specialist
Maryland State Department of Education

Leslie Margolis
Managing Attorney
Disability Rights Maryland

Michael Muempfer
Specialist, School Climate Initiatives
Maryland State Department of Education

Lee Oppenheim
Director of Finance and Operations
Ivymount School

Mat Rice
Self-Advocacy Specialist
People on the Go Maryland

Walter Sallee
Director, Student Services and Strategic Planning
Maryland State Department of Education

Jason Stoddard
Director of School Safety and Security
Charles County Public Schools

Cecilia Warren
Director, Emergency Preparedness Policy
Maryland Department of Disabilities

Doyle Batten
Supervisor, Office of School Safety
Anne Arundel County Public Schools

Kenneth Bush
Chief Fire Protection Engineer
Maryland Office of the State Fire Marshal

Edward Clarke
Executive Director
Maryland Center for School Safety

Alan Dunklow
Assistant Attorney General
Maryland Office of the Attorney General

Charles Giblin
Fire Protection Engineer
Maryland Office of the State Fire Marshal

Mary Malone
Principal
Rock Creek School

Gloria Mikolajczyk
Architect Supervisor
Maryland State Department of Education

Barbara Obst
Project Coordinator, Specialized Health Needs
Kennedy Krieger Institute

Ron Pierce
Prevention and Intervention Specialist
Maryland Center for School Safety

Susan Russell
Supervisor, Deaf and Hard of Hearing/Vision Program
Montgomery County Public Schools

Lori Scott
Parent/Advocate

Terry Street
Manager, Safety Environment and Risk Management
Howard County Public Schools
INTRODUCTION

Emergency Planning Guidelines for Local School Systems and Schools
One of Maryland’s public education goals is to create and maintain safe, secure, and drug-free school environments that are conducive to learning. To achieve this goal, it is essential that LSSs and schools take measures to prevent or mitigate risks, prepare for hazards that cannot be fully mitigated, and be prepared to respond to a variety of emergency and crisis situations. Schools are an integral part of the communities they serve and, therefore, are not isolated from the issues that affect their communities and our nation.

The isolated, yet tragic and violent events that have happened in schools and communities across the nation (the 1999 Columbine High School shootings, the September 11, 2001, terrorist attacks, the 2002 Washington, DC, area sniper shootings, and the 2012 Sandy Hook Elementary School shootings), and natural disasters like the 2017 hurricanes that impacted Texas, Florida, and other areas, validate the need for the state, LSSs, schools, and communities to have well-written and well-rehearsed plans that address a variety of emergencies, crisis situations, and traumatic events. Plans must be relevant and useful during emergency situation. Emergency plans cannot be placed on shelves waiting to be dusted off when a situation arises, but must be continuously reviewed, updated, and exercised.

On March 20, 2018, Maryland suffered its own tragedy with the shooting at Great Mills High School in St. Mary’s County. This emergency resulted in the adoption of the Safe to Learn Act by Governor Larry Hogan on April 10, 2018. The Maryland Safe to Learn Act includes the following key provisions:

- the creation of aggressive state standards for school safety;
- standardized training and certification of all school resource officers;
- the requirement for each LSS to develop behavioral assessment teams;
- designation of school and mental health coordinators;
- requirement of school safety evaluations to identify and, if necessary, develop solutions for safety concerns; and
- identification and evaluation of any patterns of safety concerns on school property or at school sponsored events.

These guidelines were developed and revised (2019) by MSDE in consultation with the Maryland Center for School Safety, LSS emergency planning contacts, the Maryland State Police, the Governor’s Office of Crime Control and Prevention, the Maryland School Psychologist Association, the Maryland Emergency Management Agency, the Maryland Department of the Environment, Johns Hopkins University, and the Maryland Association of Boards of Education. The guidelines will assist LSSs and schools in developing new plans and in reviewing and updating existing plans. The planning process includes identifying and analyzing hazards in the school and community and taking measures to mitigate those hazards. A comprehensive emergency plan should address prevention, protection, mitigation, response, and recovery and should provide guidance to accommodate, safeguard, and evacuate all students, staff, and visitors, including individuals with disabilities. The plan should be stored electronically, if possible, in a place that is both secure and easily accessible. All stakeholders should know how to access the plan.
Abbreviated flip charts or similar documents are often used to assist staff with a quick response during an emergency. These documents should be kept simple and list basic emergency procedures for classroom teachers, staff, students, and visitors. However, the documents are not a replacement for comprehensive district or school plans. Additionally, communication with parents/guardians regarding emergency response should be included in the document and parents/guardians should have a copy of the information that pertains to them. Parents/guardians of students with disabilities should be included in the planning process and know what procedures are in place for their child/children. Relevant information should be shared with parents/guardians to assist with implementation and understanding of the plan, while also not compromising security.

The Incident Command System model provides a framework to help develop roles, responsibilities, and functions to address emergency situations. It is essential that exercises and drills be conducted to test the plan and to increase the knowledge and skills of all staff and students.

The plan must be routinely reviewed and updated at least annually to reflect or address issues that arise after each rehearsal/test or actual emergency. Schools should personalize the LSS plan to meet the individual and unique needs of each school. The quality of the plan is related to the extent to which all stakeholders in the school community are involved in the plan, have a role, and are involved in the planning process.

**Why LSSs and Schools Should Plan for Crises and Emergencies**

Code of Maryland Regulations 13A.02.02.01-05 Emergency Plans set forth the requirements for emergency plans that shall be developed and implemented by each of Maryland’s 24 LSSs. A “School emergency plan’ means a plan for each public school grounds within the local school system that addresses mitigation, prevention, preparation, response, and recovery to an emergency including responding to:

- violent or traumatic events on school grounds during regular school hours or during school-sponsored activities; or
- events in the community that affect normal school functioning.”

The regulation further requires each LSS, jurisdiction in consultation with other health and safety officials in the local community, to “develop an emergency plan for all public school grounds to include maintenance, transportation, and central administration office under its jurisdiction that:

- deals with the contingencies of man-made, technological, and natural hazard;
- conforms to the requirements of the regulation; and
- aligns with the [Maryland] Emergency Planning Guidelines for Local School Systems and Schools.”

Additionally, the regulation requires:

- public school emergency plans to be on file in each LSS;
- LSSs to develop and implement an annual schedule of drills for each school within the system; and
- local superintendents of schools to certify annually to the State Superintendent of Schools that the requirements of the regulation are being implemented.

On April 18, 2017, Governor Hogan approved House Bill 1061 (Chapter 327 of the Education Article, Annotated Code of Maryland), requiring MSDE, in consultation with disability advocacy
groups, to update the Maryland Emergency Planning Guidelines for Local School Systems and Schools to accommodate, safeguard, and evacuate students, staff, and visitors with disabilities on public school grounds in accordance with the federal Americans with Disabilities Act. On or before July 1, 2018, each LSS was required to update its local emergency plan to comply with the updated Emergency Planning Guidelines.

Parents/guardians entrust their children to schools with the expectation that their health and safety will be of the utmost concern to school officials. Students look to teachers, principals, and other school staff to protect them from harm and to instruct them during emergencies. Thus, school personnel have an ethical obligation to ensure appropriate responses during crisis and emergency situations.

Schools play a unique role in the lives of students and must have plans to deal with emergencies while students are in their care. There is a great difference between crisis intervention and emergency planning. Crisis intervention is a reactive event that takes place during and after something has happened. On the other hand, emergency planning is an active process by which LSSs and schools plan for a variety of emergency situations before they happen in order to reduce adverse consequences during an emergency. Emergency planning attempts to provide rapid and appropriate responses. This type of planning increases confidence and helps communities, parents/guardians, staff, and students respond appropriately during an emergency.

Planning and practicing for emergencies serve to ensure that staff and students know what actions to take and when to take them. It also serves to minimize injury and damage and makes it easier to return to normal operations once the emergency is over.

These guidelines are divided into three major sections: Emergency Management; Plan Development; and Training, Testing, and Evaluating the Plan. Ten appendices are included to provide additional resources to assist LSSs and schools develop, test, and evaluate their emergency plans.
SECTION I: EMERGENCY MANAGEMENT

The Emergency Management Process
Emergency management is an organized process which includes five phases described below:

- **Prevention**: the capabilities necessary to avoid, deter, stop an imminent crime or threat or actual mass casualty incident.
- **Protection**: the capabilities to secure districts and schools from violence and man-made disasters. Protection focuses on ongoing actions that protect students, teachers, staff, visitors, networks, and property from threat or hazard.
- **Mitigation**: the capabilities necessary to eliminate or reduce the loss of life and property damage by lessening the impact of an event or emergency. In this document, mitigation also means reducing the likelihood that threats and hazards will happen.
- **Response**: the capabilities necessary to stabilize an emergency once it has already happened or is certain to happen in an unpreventable way; to establish a safe and secure environment; to save lives and property; and to facilitate the transition to recovery.
- **Recovery**: the capabilities necessary to assist districts and schools affected by an event or emergency in restoring the learning environment.

The degree to which emergency management is effective is directly related to the quality of the planning process, the EOP, and the familiarity of the plan by those who will use it. Thus, the planning process is continuous. Planners use the lessons learned from drills and real emergencies through evaluation to improve the EOP. LSS plans and school plans need to be reviewed and revised, if necessary, each time the plan is rehearsed and each time the plan is used for an emergency. The unique needs of the community, including the needs of individuals with disabilities, must be carefully considered in developing the plan and the plan should address the five phases of Emergency Management described above.

The Emergency Management Process
Prevention
Criminal behavior is a product of environmental conditions. Environmental crime control adheres to the classical principles of prevention of crime before it occurs. Crime Prevention Through Environmental Design (CPTED) focuses on environmental design as a means of creating a defensible space, which makes clear which spaces belong to whom and encourages residents of each space to defend it from outsiders. CPTED 101 applies to both new and existing schools and is built on four simple concepts: natural surveillance, natural access control, territoriality, and maintenance.

1. **Natural Surveillance**: The physical ability to see what is going on in and around your school. Solid walls, tall shrubs, parked cars, outbuildings, sculptures, large signs, and other obstacles can block natural surveillance. If there are locations on your campus where problems occur, are they hidden from view? If so, look for ways to increase visibility. Some common approaches include:
   - Installing openings or windows in solid walls, to increase visual exposure.
   - Replacing solid walls with wrought iron fencing.
   - Blocking access to the hidden area entirely.
   - Removing any welcoming features, such as benches, which draw people into the hidden area.

2. **Natural Access Control**: The ability to decide who gets in and out of your school. Many schools have so many buildings, breezeways, unlocked doors, and open windows that access is essentially unrestricted, despite rules of the contrary. At most, signs are posted suggesting that visitors report to the office, but nothing compels them to do so. If this is a problem at your school, some options include:
   - Re-configuring as many excess entry doors as possible so that they automatically lock when closed and only serve as emergency exits.
   - Replacing or re-configuring windows so that they cannot be used as entry points for people or contraband. In some cases, repairing the HVAC system is an essential step: If people are too hot, they will open the windows. Small windows or windows covered with grates are other possible solutions if you do not want them to serve as emergency exits. The fewer the entry points, the less pressure the school is under to staff them.
   - Every occupied space should have at least two means of egress. If a threat enters at point A (and this can be any from a swarm of bees to a fire or gunman), students should still be able to flee through point B.
   - The school receptionist should also have the ability to institute a lockdown with the touch of a button.

3. **Territoriality**: Refers to measures that reinforce a measure of ownership over the school. The most straightforward examples of territoriality are signs restricting access, directing visitors to the office, or posting campus closing times. Defining clear borders is another step that reinforces territoriality. A low fence or hedge around the edge of the school may not physically stop a trespasser but it helps identify where public space ends and school space begins.

4. **Maintenance**: Further reinforces territoriality. Any unkempt part of the campus sends a message that no one is particularly concerned about or possessive of that part of school. If the area behind the gym is used for dumping broken chairs, people will consider that area fair.
game for dumbing broken chairs, people will consider that area fair game for discarding just about anything else. If the area is generally neglected, it will also seem ideal for misbehavior.

**Mitigation**

A key element in planning is addressing situations that may arise during an emergency. This includes taking steps to minimize the impact of an emergency. Mitigation is an action taken to reduce the loss of life or damage to property from all hazards (44 CFR Part 201).

The following actions should be taken during the planning process to prevent or reduce the loss of life or damage to property from all hazards:

1. **On a regular basis, conduct a safety evaluation of each central office and school building in the LSS in consultation with your local health and safety officials.** Identify any hazards that put the site and its inhabitants at risk and any factors which contribute to their vulnerability. The includes vulnerability to man-made hazards such as crime. This evaluation should be based on established models that:
   - identify and, if necessary, develop solutions for physical safety concerns, including building security;
   - identify and evaluate any patterns of safety concerns on school property or at school-sponsored events;
   - gate-off sections of the building not being used for after-school activities in accordance with fire code standards and good common sense; and
   - develop, test, and train staff on emergency/crisis preparedness guidelines for after-school and weekend hours just as should be done for regular school hour operations. Include coordination with public safety agencies for after-school and weekend situations.

   The evaluation should be based on the above listed CPTED principles that emphasize using natural surveillance, access control, territoriality, and maintenance strategies to mold the physical and social environment, leading to a reduction in both fear and crime.

2. **Address issues surrounding school science laboratories.** Such emergencies may include, but are not limited to:
   - thermal and chemical burns;
   - cuts and puncture wounds from metal and glass;
   - poisoning by inhalation, ingestion, absorption, or injection;
   - skin irritations from chemicals;
   - chemicals, liquids, dusts, or glass in eyes; and
   - electric shock.

   Include local agencies and other key stakeholders when developing plans. Local agencies may include emergency management agencies, emergency medical services, the local health department, fire department operational staff, the police department, and other agencies unique to the LSS. Other key stakeholders should include risk management professionals, school nurses or school nursing supervisors, mental health professionals, school staff, special educators, persons with disabilities and others with access and functional needs, service providers for students with disabilities (such as occupational and physical therapists), and
parents/guardians. When considering the needs of students, staff, and visitors with disabilities in the planning process, the LSS should account for the need for adult assistance in the plan and the specific role of that adult in the event of an emergency.

In working with local fire and law enforcement agencies, consider collecting and submitting helpful information for the local computer-aided dispatch (CAD) system. This information would include whether/how many persons in the building use mobility aides (e.g., wheelchairs, power chairs, walkers) or have disabilities that require special attention. In addition, the LSS should consider having a short document on-hand that lists concerns as they relate to students with disabilities, including “need-to-know” information that will be helpful to first responders. This will assist first responders as they arrive on the scene and assess the situation.

3. **Work with businesses, factories, hospitals, and religious organizations to ensure that the EOP is coordinated with community emergency plans.**

4. **Ensure that a process is in place to monitor and control access and egress to buildings.** Include measures to deal with strangers. Make sure that access and egress points are accessible by students with disabilities. Also, plan to have alternative routes in case primary access and egress points are blocked or otherwise not passable.

5. **Require all schools to conduct multiple drills throughout the school year and emergency preparedness trainings for staff to include (but not limited to):**
   - **Evacuation** – conditions outside are safer than inside;
   - **Reverse Evacuation/Lockout** – conditions inside are safer than outside;
   - **Severe Weather** – severe weather emergencies;
   - **Shelter-in-Place** – outdoor biological, chemical, or radiological contamination scenarios;
   - **Lockdown** – to protect building occupants from potential dangers in the building; and
   - **Drop, Cover, and Hold** – earthquake or imminent danger to building or surroundings.

LSSs are encouraged to consider standardizing their vocabulary. The Standard Response Protocol (SRP) is based not on individual scenarios but on the response to any given situation. The premise is simple: There are four major actions that can be performed during an incident. Execution of the action is performed by active participants, including students, staff, teachers, and first responders.

   - **Lockout** is followed by the directive: “Get inside. Lock outside doors,” and is the protocol used to safeguard students and staff within the building.
   - **Lockdown** is followed by “Locks, lights, out of sight,” and is the protocol used to secure individual rooms and keep students quiet and in place.
   - **Evacuate** is always followed by a location and is used to move students and staff from one location to a different location in or out of the building.
   - **Shelter** is always followed by a type and a method and is the protocol for group and self-protection.

These specific actions can act as both a verb and a noun and are uniform to any event. Each response has specific student and staff actions. The benefits of SRP allow for continuity in standardized vocabulary, all stakeholders can understand the response and status of the event.
For students, this protocol provides continuity of expectations and actions throughout their educational career, no matter the circumstance. For teachers, this becomes a simpler process to train and drill. For first responders, the common vocabulary and protocols establish a greater predictability that persists through the duration of an incident. Parents/guardians can easily understand practices and can reinforce protocol. The protocol also allows for a more predictable series of actions as an event unfolds. For example, an intruder event may start as a lockdown, but as the intruder is isolated, first responders might transition parts of the school to, “Evacuate to the gym,” and later, “Evacuate to the bus zone.”

Ensure all students, including students with disabilities, have the opportunity to participate in drills. Determinations regarding a student’s participation in a drill should be made on an individual basis. However, the fact that a student has a disability making inclusion in the drill more complex or challenging does not mean the student should be excluded. Students with disabilities should participate in all drills unless, through consultation with the parent/guardian, medical provider, school nurse, and/or other school staff members, it is determined that the risk of a particular drill is outweighed by the student’s health or safety needs (e.g., a student who is medically fragile). For students with disabilities, be sure to add modification requirements to their educational plans to enable them to successfully participate in these drills. Use developmentally appropriate language to describe the drill and the actions for the students to take during the drills. Some of these students may have difficulties with changes in their routine, while others may have difficulty comprehending commands in stressful situations. Modifications may include the names of staff who understand how best to support this student and intervention techniques to help the student to cope (i.e., using a breathing technique). Make sure that staff members named in the student’s Individual Education Plan or 504 know the student’s accommodation needs during emergencies and are trained in coping strategies.

It is critical that students with disabilities and the adults responsible for their safety practice emergency procedures prior to drills so they are aware of what will take place in the event of an emergency or drill. Safety drills need to incorporate a lockdown response but also an “options-based” approach. An options-based approach means there are different actions educators and students can take if confronted by an active assailant/intruder (e.g., run away, keep out, and hide). The LSS needs to evaluate which approach is best and adapt the approach to the developmental level of their students, inclusive of students with disabilities, language barriers, and mobility needs. Identify students who have had recent trauma and/or loss and determine if they need additional support during the drill. Teach these students coping strategies such as breathing techniques or identify “buddy” students to accompany them during the drill. Identify any potential trauma and/or loss reminders that may trigger students and make adaptations to the plan accordingly. For example, if a fire alarm was used during a recent drill or emergency during, and a student reports that the fire alarm now creates distress for them, consider not using the fire alarm, at least for the next drill.

The Safe and Sound Schools organization created a guide to assist school communities in determining the appropriate approach for educating and training students and staff. (Descriptions of the seven levels which are identified in the aforementioned guide are listed in the table below.) Individual levels may vary due to unique developmental, cultural, educational, and personal profiles within a community or classroom. School communities and parents/guardians, in partnership, should consider the individual psychological backgrounds and education needs of students in determining awareness levels.
After drills, consider conducting debriefings to assess effectiveness. Debrief with the student (and assisting adult if appropriate) to determine what worked or did not work in terms of fully executing the drill. If a student with disabilities is not able to fully participate in a drill, the drill can be differentiated or modified for students, staff, and visitors with disabilities.

### Safe and Sound Schools’ Summary of Developmental Levels of Safety Awareness

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<th>Level</th>
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| **Early** (preK and kindergarten) | • General understanding of danger.  
• Heavily reliant on adults for direction.  
• Capable of practicing basic safety concepts like “get out” and “keep out.” |
| **Developing** (early and elementary) | • Demonstrates characteristics of early awareness.  
• Capable of providing of basic assistance in an emergency (e.g., turning out lights). |
| **Practiced** (upper elementary) | • Demonstrates characteristics of developing awareness.  
• Capable of assisting adults in an emergency (e.g., closing doors). |
| **Proficient** (intermediate/middle school) | • Capable of performing practiced actions independently.  
• May or may not demonstrate the ability to interrupt an attacker. |
| **Independent** (high school and adult) | • Demonstrates automatic responses in a variety of safety situations.  
• Demonstrates ability to independently adapt and apply safety skills and knowledge in a variety of situations.  
• May or may not demonstrate the ability to interrupt an attacker. |
| **Advanced** (professionally trained adults or staff members) | • Capable of leading others and making decisions in emergencies.  
• May or may not demonstrate the ability to interrupt an attacker. |
| **Professionals** (responders, military, security professionals) | • Highly capable of decision-making in an emergency.  
• Trained and equipped to provide tactical response in an emergency. |


6. **Review traffic patterns and parking and plan how releasing students will be handled during an emergency.** Take measures to minimize unauthorized buses, cars, and trucks from approaching school buildings. Communicate with parents/guardians what the plan will be prior to an emergency.

**Protection**

The responsibility for protection is shared by the protection community, including individuals and their households, all levels of government, and the private and nonprofit sector. All entities which are responsible for protection, including government at all levels, critical infrastructure owners and operators, and businesses are encouraged to use the steady-state coordinating process to identify the core capabilities needed to accomplish the “protection mission.”
1. **Engage partners**: This step of the protection cycle determines the size and scope of the community or jurisdiction’s local coordinating structures by identifying additional protection partners. Protection partners will identify the core capability needs based on the protection mission and delineate roles and responsibilities for each partner.

2. **Identify protection mission goals and objectives**: The second step of the process is to identify exactly what the community or jurisdiction is trying to protect. Desired goals and objectives may vary across and within jurisdictions or areas of responsibility, depending on the risk landscape and operating environment.

3. **Assess and analyze risk**: Protection partners assess and analyze risks to obtain a common risk picture. A specific methodology for the risk assessment is not prescribed. Whatever the method used, it is important to assess potential threats, hazards from international and domestic terrorism, man-made and natural disasters, climate change, and infrastructure failures.

4. **Evaluate and prioritize**: Protection partners use risk analysis results to evaluate their protection activities for potential risks. Partners also prioritize their protection capability needs and efforts, taking into account mission goals and objectives.

5. **Informed, decentralized, and empowered action**: Protection partners take action to achieve the identified protection goals and objectives. They implement protective activities to address the priorities in coordination with other mission partners.

6. **Promote continuous adaptation and improvement**: This step includes actions that ensure continuous improvement, such as training and exercise, identifying lessons learned, and reviewing results evaluation results. Adaptability to changing risks occurs alongside improved efficiency.

**Response**

The procedures to be followed in an emergency are dictated to a large extent by the hazards that cause the emergency. Hazard identification is a key process in developing a plan. The identification of hazards should be conducted jointly with local emergency agencies in your jurisdiction. The local emergency management agency in each local jurisdiction has a list of hazards identified for that area. Three major categories of hazards are those that are man-made, natural, or technological. Once identified, each hazard should be thoroughly analyzed to determine how it will be addressed and what resources will be needed. See **Appendix A: Hazard Identification Guidelines** for additional information.

Some examples of hazards include, but are not limited to:

- fire;
- hazardous materials;
- kidnapping;
- medical emergencies;
- nuclear/radiology incidents;
- off-campus illnesses/injuries;
- riots/student protests;
- suicide/death on school property;
- terrorism;
- trespassing/armed intruder(s)/hostage situation;
- weather-related emergencies;
• school violence assaultive behavior; and
• suspicious package (suspected bomb), suspicious powders/liquids, aerosolized chemicals.

The following actions should be considered:
• Analyze landscaping to ensure that buildings are not obscured by overgrowth of bushes or shrubs where contraband might be placed, or persons may hide unnoticed.
• Have site plans for each school facility readily available and ensure that they are shared with first responders and agencies responsible for emergency preparedness. Access to these site plans should be available from users/devices external to the school facility on a single page and electronically when possible.
• Plan for multiple evacuation routes and meeting points. The first or second evacuation site options may be blocked or unavailable at the time of a real emergency.
• Train staff to shelter in place and alert first responders and Incident Commanders of locations when safe egress is not possible.
• Practice, practice, practice. It is recommended schools practice each type of drill at least annually and the most common drills once a semester. Practice should include real situational exercises for school staff and include exposure to conflict and stress in threatening situations in a controlled training environment. All students and staff should participate in drills. Drills can be differentiated or modified for students, staff, and visitors with disabilities. For example, some participants may complete the full drill while others may complete the drill up to a certain point based on their abilities. After drills, conduct debriefings to assess effectiveness. It is important to consult with parents/guardians and/or school staff knowledgeable about an individual student to determine the best way to include the student in drills. This is especially important where participation poses a possible risk to the student or staff.
• Inspect and certify all equipment needed during emergencies on a routine basis to ensure it is in good working order.
• Have a plan for releasing students that mitigates risk to all. As part of this plan, consider possible scenarios that the plan should cover such as delay in reunification due to the nature of the event; delay in the reunification due to no parent or guardian to receive the student; parents/guardians who insist on removing students without following the reunification plan; etc. Make certain that each student has a secondary contact person and contact information is up-to-date and readily available. Part of the discharge plan should include procedures to be followed to ensure accountability for the whereabouts of students and what to do in cases when students are not picked up.
• Plan for communicating information with parents/guardians and the community. Take into consideration that rumors may run rampant in an emergency situation.
• Cultivate relationships with the media on an ongoing basis. Have clearly identified individuals with delineated roles and responsibilities to act as a spokesperson to work with public information officers so one clear and concise message is being communicated.
• Plan for procedures for special needs populations. For example, a school with a daycare may require specialized protocols. Include provisions to deal with students, staff, or visitors who use wheelchairs or other mobility devices, or who are deaf, blind, or have other needs requiring accommodations. Be sure exits are clearly designated. (Refer to the Plan for Students, Staff, and Visitors with Disabilities section on page 27.)
• Communication should be led by senior administrators until the arrival of the first responder. After first responders arrive, begin unified command, which means that
individuals from one or more response agencies work jointly with the LSS or Incident Commander to carry out the response.

- Every school district/principal should have close contact with their local emergency management agency and participate in annual safety trainings.
- Plan for sheltering students and staff for 12 to 24 hours.

A well-defined command structure with clearly delineated roles and responsibilities must be included in a comprehensive emergency plans. It is essential that the roles and responsibilities of educators, law enforcement, fire officials, mental health providers, medical professionals, service providers for students with disabilities, and other first responders are clearly articulated, reviewed, and updated. Determine how communication will occur during the emergency. This includes communicating with those on- and off-site, parents/guardians, emergency responders, the community, and the media. Determine what will happen until outside assistance arrives. Consideration must be given to the fact that outside assistance may be detained and/or needed in other areas of the community.

**Terrorism Preparedness**

Two key factors that must be considered in planning are: 1) the nature of a terrorist threat, and 2) how much warning time is available. According to the Federal Emergency Management Administration (FEMA), weapons of mass destruction most likely to be used by terrorists fall into the following categories:

**Conventional weapons** include bombs and other explosive devices. Protective measures are to place inhabitants in a protected space and/or increase the distance from the blast area. The following actions should be considered:

- move to interior hallways away from windows;
- implement ‘duck and cover’ drill;
- shut off gas utilities;
- evacuate students and staff; and
- release students to parents/guardians.

**Chemical weapons** are poisonous gases, liquids, or solids that have toxic effects on people, plants, and animals. Most chemical agents can cause serious injuries or death. The following actions should be considered:

- mitigate the deleterious effects of the agent;
- follow shelter-in-place procedures;
- shut off heat, ventilation, and air-conditioning systems;
- seal doors/windows;
- make decisions based on reliable information from public safety officials on the location of the chemical release and the direction and speeds of wind;
- develop reunification procedures that minimize the penetration of airborne substances; and
- communicate with medical personnel (intervene as appropriate or instructed).

**Biological agents** are organisms or toxins that have the potential to induce illnesses in people and livestock and contaminate crops. They can be dispersed as aerosols or airborne particles. These agents may not cause symptoms for days or weeks following an exposure. The following actions should be considered:
mitigate exposure (includes getting everyone into buildings);
follow shelter-in-place procedures;
seal and secure avenues of penetration to include closing doors/windows and shutting down the heating, ventilation, and air conditioning systems;
develop reunification procedures that mitigate risks;
develop a recovery plan in light of the highly contagious nature of these weapons; and
communicate with medical personnel.

Nuclear or radiological incidents in the region (such as Washington, DC) could have significant consequences for Maryland as radioactive fallout could fall on a wide area of the state. Recent federal guidance has emphasized that the greatest danger from fallout comes in the first few hours after an incident and that hundreds of thousands of lives can be saved if people shelter, ideally for 12 to 24 hours (Executive Office of the President, Homeland Security Council, 2010). The overarching concern is to get individuals to a protected space away from outside contaminants. Information needs to be communicated to parents/guardians about long-term sheltering before an event, including but not limited to a nuclear/radiological event, and how to get information about their children.

Issues for consideration during the long-term sheltering include, but are not limited to:
• Determine the best shelter location(s) in the school. Basements and/or the center of brick or cement buildings make excellent shelter locations.
• Shutting off HVAC systems.
• If in a room with windows, seal windows and follow shelter-in-place procedures.
• Consider restroom and sleep options that minimize or eliminate time spent out of good shelter areas.
• Plan on how to feed students and staff.
• Plan how to entertain/teach/exercise/work with students.
• Plan how to assist and possibly admit parents/guardians, who may come to the school during the event. Be sure they remove or dust off any fallout contamination from their clothing before joining the sheltered population.
• Unavailability of emergency resources.
• Special needs and assistance for students and staff, including medications, specialized food, medical and other equipment, and other health, hygiene, and safety needs.

It is important not to become overwhelmed by the thought of planning for acts of terrorism. LSSs and schools should build on existing plans, work closely with local emergency agencies, and rehearse their plans to respond to acts of terrorism. School staff may respond more effectively in emergency situations when their personal preparedness is accomplished. See Appendix B: Checklist for Home Preparedness for more information.

Recovery
While the people who inhabit buildings are much more important than the buildings, the buildings and their surrounding areas must be considered to ensure safety. After an emergency, it is essential that actions are taken to ensure that structural or physical damage to buildings is assessed and repaired; disrupted services are restored; facilities are cleaned and safety hazards removed; and a plan is in place to resume normal operations.
While the damage to the infrastructure may be most obvious, medical, and psychological issues resulting from the emergency may be harder to recognize. Fear of the known and unknown can be extremely debilitating following an emergency. If not addressed, it can hamper the resumption of normal activities. Students, parents/guardians, and staff can often be left confused in the aftermath of an emergency and afraid of what else might happen. Comprehensive planning must include short- and long-range actions to recover and restore normal operations as quickly and completely as possible.

The following actions must be considered in the recovery plan:

- Return to the business of teaching and learning as soon as possible.
- Embrace a concept of recovery as a process rather than an event. Recovery may occur over a protracted period of time.
- Refer staff to services.
- Provide services for children on the anniversary of the event (day after, week after, month after, etc.).
- Tell parents/guardians if the school had a drill (e.g., lockdown) via email or letter.
- Develop a communication plan to let students and parents/guardians know where and how to access assistance to help them recover.
SECTION II: PLAN DEVELOPMENT

Purpose and Objectives of Preparedness
The purpose of preparing for an emergency is to:
• facilitate effective communication and response;
• prevent and reduce casualties (injury, illness, and loss of life); and
• reduce damage to property.

The objectives of preparing for an emergency are to:
• develop plans and protocols for managing an emergency situation;
• establish community partnerships to support school response; and
• practice the skills necessary to respond effectively and efficiently.

Before beginning the EOP development process, some time should be devoted to identifying who should be included in the planning process, what are the responsibilities of those responding to an emergency, and what resources are needed to adequately respond. A comprehensive emergency plan will address the common responses and special issues related to specific hazards and should be:
• comprehensive – includes response procedures for every person or agency having a role in the response and addresses possible hazards, from lightning strikes to terrorist threats;
• risk-based – addresses actual risks facing the LSS and the school; and
• complete – contains documents such as maps, call-down lists, and up-to-date emergency points of contact.

While the resources and capabilities vary among LSSs and schools, these variances should not be a deterrent to comprehensive planning. The steps in comprehensive planning include:
• identifying key players (school and community response personnel);
• parent/family involvement in plan development;
• developing assumptions;
• developing a hazards profile;
• identifying resource requirements (alignment with the Continuity of Operations Plan (COOP) is essential);
• establishing a chain of command and lines of succession – Incident Command System (ICS); and
• developing the plan.

Assumptions in Plan Development
Assumptions define the limitations of the plan by delineating what is assumed to be true during plan development. Assumptions allow users to foresee the need to deviate from the plan if certain things prove to be untrue during an actual emergency. Some examples of assumptions include:
• There will be little or no warning before some disasters, such as an earthquake or chemical spill.
• The school should plan to be able to resource itself for 12-24 hours following a major or catastrophic community event. It is possible that the school will be without assistance for that period of time or even longer. The COOP annexes are essential to recovery. How would students be educated if buildings could not be occupied for several weeks? Are there
plans for finance, facilities, transportation, etc., to operate if their buildings/equipment were damaged?

- Students, staff, and visitors with disabilities may need to be evacuated. What processes and procedures are in place to accommodate, safeguard, and evacuate these individuals? Consider appropriate transportation from one area to another via bus, car, or device for persons with disabilities.
- There may be a number of injuries of varying degrees of seriousness to faculty, staff, and/or students. *Rapid and appropriate response will reduce the number and severity of injury.*

### Steps to Prepare for Emergencies

<table>
<thead>
<tr>
<th>Step</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1)</td>
<td>Review Hazard Profiles and Risk Assessment</td>
</tr>
</tbody>
</table>
| 2) | Develop Written Emergency Operations Plans  
  - Incident Command and Critical Decision Plan  
  - Threat Response Plan  
  - Community Partnership Plan  
  - Disability Specific Plan  
  - Communication Plan  
  - Parent/Guardian Reunification Plan |
| 3) | Conduct Training, Emergency Exercises, and Evaluation |

### Hazard Profiles and Risk Assessment

When evaluating potential hazards, the following should be considered at a minimum in the planning:

- each hazard identified as **high risk** to the LSS or school (tornadoes, fire, chemical spill) or having a high degree of impact if it occurred (explosion or terrorist incident);
- probability that a particular event might occur;
- areas of the buildings or grounds most likely to be affected (cafeteria, parking lot, chemistry lab, etc.);
- locations and needs of special populations (students/staff with disabilities, medically fragile students/staff, and non-English-speaking students); and
- identifying critical resource needs.

A sample District Hazards Profile Assessment worksheet and Hazard Profile Key are available in Appendix A to assist in assessing and assigning risk priority.

### How Will You Operate?

Determining how the LSS and schools will operate when working with emergency responders is key to an effective response during emergencies. Time should be taken to develop the concept of operations. The concept of operations explains what will happen, when it will happen, and who will direct the operations and should include:

- an organizational chart that includes the appropriate staff;
- a statement about when and how the emergency plan will be activated;
• definitions of “action levels” and their implementation;
• the general sequence of actions before, during, and after the emergency;
• the person who will coordinate directly with local and state responders and how the coordination will take place; and
• coordination with existing state and local plans.

In developing the organization that will be in place in an emergency, keep in mind what works well in day-to-day activities may not work as well during an emergency. See Appendix C: Sample Incident Response Job Descriptions for further details on roles and responsibilities.

<table>
<thead>
<tr>
<th>Characteristics of an Effective Emergency Operations Plan</th>
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<tbody>
<tr>
<td>• Establishes crisis response team (CRT) with National Incident Management System (NIMS)</td>
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<tr>
<td>• Demonstrates collaboration with local community</td>
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<tr>
<td>• Reflects an “all-hazards” approach</td>
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<tr>
<td>• Obtains and documents school board approval</td>
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<tr>
<td>• Aligns with federal, state, and local emergency management plans</td>
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<tr>
<td>• Contains specific plans for accommodating individuals with disabilities or special needs</td>
</tr>
<tr>
<td>• Provides a timeline for maintaining/updating the plan</td>
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</tbody>
</table>

U.S. Department of Education

What is the National Incident Management System (NIMS)?
The National Incident Management System (NIMS) is a systematic approach to mitigating, preventing, planning for, responding to, and recovering from the effects of an emergent incident. The system standardizes the approach to incident management for all persons responding to all types of incidents. Serious consideration should be given to using this structure in as much that it will provide consistency and will be aligned with local responders who are required to use this programming and response configuration. For more specific information on NIMS, visit https://www.fema.gov/emergency-managers/nims.

Five (5) Components of NIMS

1. **Preparedness**
   • Essential to achieving effective emergency management.
   • Requires partnerships between government, private, and nongovernmental organizations.
   • A continuous cycle of planning, organizing, training, practicing, evaluating, and updating.

2. **Communications and Information Management**
   • Establishes a common operating and communication plan between organizations.
   • Utilizes flexible communication and information systems.
3. **Resource Management**
   - Describes standard resource management practices for inventorying, organizing, and tracking resources.
   - Allows for sharing of critical resources when needed.

4. **Command and Management**
   - Utilizes three key organizations constructs:
     1. Incident Command System.
     2. Multi-agency Coordination Systems.
     3. Public information.

5. **Ongoing Management and Maintenance**
   - Continuously refine NIMS concepts, practices, and principles.

**What is an Incident Command System?**
The Incident Command System (ICS) is a standardized, on-scene management approach, which:
- facilitates coordinated response between multiple organizations;
- establishes common planning and resource management process; and
- allows organizations to communicate effectively, while sharing equipment and personnel.

Based on lessons learned during actual emergencies, the ICS has been developed to effectively manage emergencies and has proven effective in both major and minor emergencies. FEMA and states have adopted the ICS as their emergency management system. The ICS helps to ensure safety of lives, protection of property, and effective resource management. Embracing the principles of the ICS will enable LSSs and schools to work with emergency responders to provide a coordinated response. FEMA provides a three (3) hour course (0.3 CEUs) designed primarily for kindergarten through high school personnel. The overall course goal is to promote school safety by familiarizing school staff with how ICS principles can be applied in school-based incidents and preparing them to interface with community response personnel.

The following basic ICS principles should be given careful consideration in developing a plan:
- **Emergencies require certain tasks or functions to be performed.** For example, every emergency will require such functions as student care, site and facility security, and communications. These functions need to be addressed during the development of the concept of operations and personnel need to be matched to the functions.
- **ONE person should be in charge.** That person, known as the “Incident Commander” (i.e., the local superintendent of schools, school principal, fire chief, chief of police, etc.) must be identified and everyone must know who that person is at all times.
- **No person should direct the efforts of more than seven people.** Experience has shown that an effective span of control in an emergency is three to seven people. Fewer than three people leads to inefficient operations. Generally, an individual should manage no more than seven people during an emergency.
- **No one should report to more than one individual.** A clear chain of command eliminates confusion during the stress of emergency operations.
- **Speak the same language.** Everyone should use the same words to refer to the same situation. This requires training. Everyone should know the same terminology and use it both in practice and during an actual emergency. Clear and specific language is recommended to activate school and response personnel. Codes are not recommended.

**How Does an Emergency Management Response Team Fit into the ICS?**
The ICS can serve as a possible link between the LSS, school, and all others who are involved in an emergency. An Emergency Management Response Team works with the operations manager to set up mental health and counseling services during and after the incident. Be sure that the Emergency Management Response Team leader and the operations manager have one another’s personal contact information so they can easily communicate.

**What Is the Structure of the Incident Command Team?**
Sample ICS Organization Structure

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**Command Staff**
The **Incident Commander** is responsible for all ICS management functions until that person delegates the function. Emergency situations demand constant control from a central location (i.e., a Command Post). Consideration should be taken in the selection of a Command Post that is secure and has access to communication and facilities resources. That means that the Incident Commander shall not leave the Command Post without leaving someone in charge. At a minimum, the Incident Commander should:
• assess the situation;
• establish objectives;
• track resource needs, including what resources are available, what have been assigned, and what additional resources are needed;
• develop a strategy/plan for handling the emergency, monitoring how the plan is working, and adjusting the plan to meet the realities of the situation;
• every incident must have an Incident Action Plan (IAP) to ensure that the emergency is properly documented as a historical record and for legal and financial reasons; and
• appoint additional staff, as necessary.

The School Administrator is likely to be the first on the scene of an emergency and therefore responsible for all ICS management functions until that person delegates the incident command function. In establishing objectives, notification of the central office should occur as soon as possible. However, the School Administrator must plan for contingencies in case communication with the central office staff is not possible. Lessons learned from September 11, 2001, in New York revealed that principals must be empowered to make decisions without consulting with the central office. The arrival of first responders may result in the incident command being transitioning to a unified command. Unified command means that designated individuals from one or more response agencies will work jointly with the LSS or Incident Commander to carry out the response.

The Central Office Administrator may serve as a Deputy Incident Commander or receive transfer of command until the arrival of first responders. In either capacity, the Central Office Administrator represents the LSS in ICS command decisions.

The Deputy Incident Commander may be designated to perform specific tasks as requested by the Incident Commander or receive transfer of command. Transfer of command may change to meet the needs of the incident when incidents expand or contract or become more or less complex. Transfer of command requires a briefing for the incoming Incident Commander and notification to all personnel that a change in command is taking place.

Other roles and functions during an emergency include, but are not limited to, the following:
• The Safety Officer (SO) ensures that the safety of students, staff, and others on campus has the highest priority. The SO is empowered to stop actions that create an unsafe situation or put students, faculty, staff, and others at risk. A school resource officer or school personnel entrusted with security may be tasked with this role.
• The Public Information Officer (PIO) or a designated spokesperson acts as a liaison with the public and the media. The PIO must be well informed of the situation at all times and should be the ONLY person talking to the media. All other staff should refer media questions to the PIO. Someone should be designated as the alternate PIO in the event the primary PIO is unable to perform the duties.
• The Liaison Officer acts as a point of coordination between the Incident Commander and other public agencies and organizations such as the American Red Cross or public utilities.

General Staff
The divisions of labor and responsibilities included in the ICS model are:
• The Operations Section handles all emergency response jobs, including accounting for and taking care of students and all personnel. Most of the adult responders will be assigned to jobs in the Operations Section.
• The **Planning and Intelligence Section** is responsible for tracking both available and needed resources, assessing the changing situation, documenting the response, and managing the large site map at the Command Post.

• The **Logistics Section** manages personnel, supplies, and equipment. During the response, the Logistics Section is responsible for handing out supplies and equipment and for deploying unassigned people for work.

• The **Finance/Administration Section** is responsible for buying materials and keeping financial records of expenditures and employee hours.

It is important that consideration be given in plan development to who is best qualified to perform the functions and that staff is assigned appropriately. This is necessary so that staff may be trained appropriately and knows what to do in an actual emergency. Each key person should have a back-up person assigned in case the person with primary responsibility is unavailable or injured. Routinely review the LSS and school plans to consider staff turnover and assign tasks by role or position rather than by individual people.

Some situations may require that a classroom teacher be used to fill an ICS position. This means that a “buddy system” should be developed in order to ensure that students are properly supervised. If a buddy system is used, school administrators should provide duplicate rosters for both classes and evacuate both classes to the same area in the event of an evacuation.

**Threat Response Plan**
A written Threat Response Plan should be developed by key personnel using the sample District Hazards Profile Assessment worksheet and Hazard Profile Key to guide appropriate response to all possible threats. LSSs and individual schools should not attempt to create plans in isolation. The following entities should be considered in the preparation, planning, and testing of the Threat Response Plan:

• law enforcement;
• public health;
• mental health;
• local government;
• utilities;
• fire safety officials; and
• emergency medical services.

An effective Threat Response Plan should be adopted by the local board of education, implemented as adopted, communicated to the school community, and posted in each district and school facility.

**Universal Emergency Procedures**
Universal Emergency Procedures are a set of standard, clear directives that may be implemented in response to a variety of threats. When an emergency begins, the principal, as Incident Commander, will decide which Universal Emergency Procedures to implement, based on the situation. There are six basic procedures which can be utilized in responding to various emergencies:

• **Evacuation** – conditions outside are safer than inside;
• **Reverse Evacuation/Lockout** – conditions inside are safer than outside;
• **Severe Weather** – severe weather emergencies;
• **Shelter-in-Place** – outdoor biological, chemical, or radiological contamination;
• **Lockdown** – to protect building occupants from potential dangers in the building; and
• **Drop, Cover, and Hold** – earthquake or imminent danger to building or surroundings.

Some emergencies may require that procedures be in place to handle the following:

• **Search and Rescue.** Schools should have plans to assist first responders in search and rescue efforts.
• **Medical.** This includes triage, treatment, and psychological first aid. The school nurse and guidance counselor are essential in fulfilling these functions.
• **Student Care.** This is one of the most important tasks in an emergency. It includes accounting for all students, protecting them from severe weather, providing for sanitation needs, and providing for food and water. Teachers are essential in carrying out these tasks. All tasks—and the personnel assigned to handle these tasks—must be included in the emergency plan within reason.

**Community Partnership Plan**

Develop a list of potential community partners, which may be helpful to the school in the event of an emergency. Contact partners to discuss potential service arrangements for transportation, food services, comfort items, and mental health. Consider establishing pre-negotiated contracts or Memorandums of Agreement with your local school board.

**Plan for Students, Staff, and Visitors with Disabilities**

Develop a plan that is comprehensive and accounts for the needs of all persons in a school building or on school grounds, including students, staff, and visitors with disabilities. Section 7-435 of the Education Article, Annotated Code of Maryland requires that if a student with an individualized education plan (IEP) or 504 plan requires specific accommodations in an emergency, the IEP or 504 plan shall include those accommodations and address the student’s needs, as necessary. These plans should be shared with all staff that may be with the student throughout the day (not just the classroom teacher). Schools should periodically review the individual plans of students and compare them against the school-wide plan to ensure cohesion.

The LSS and school EOPs must include persons with disabilities and accommodate them in accordance with the Americans with Disabilities Act. When planning for student safety, the LSS and school EOPs should be developed to allow all students, including those with disabilities, to have full access to all school environments and appropriate levels of independence. Simply having IEP and 504 plans in a binder is not sufficient—this planning should be integrated through the LSS and local emergency plan.

In developing the comprehensive EOP for the school system and individual schools, take the following important considerations into account:

• **Ensure key stakeholders are at the table during the planning process.** LSSs should include emergency management agencies, emergency medical services, the local health department, fire department operational staff, the police department, risk management professionals, school nurses or school nursing supervisors, mental health professionals, school staff, special educators, persons with disabilities and others with access and functional needs, service providers for students with disabilities, parents/guardians, and other stakeholders unique to the LSS.
• **Review other helpful resources when developing the EOP.** As LSSs are developing the EOP, existing resources should be reviewed and evaluated: for example, the Maryland Department of Disabilities’ *Planning for People with Disabilities and Others with Access and Functional Needs Toolkit*, which is designed to provide planning guidance and considerations to support emergency planning for persons with disabilities and others with access and functional needs, and the National Fire Protection Association’s *Disability Access Review and Advisory Committee Emergency Evacuation Planning Guide for People with Disabilities* (June 2016).

• **Training and practice are key.** After the EOP has been developed, it is important that all staff is trained on how to implement the plan in the event of an emergency. All students and staff should participate in drills. Drills can be differentiated or modified for students, staff, and visitors with disabilities. For example, some participants may complete the full drill while others may complete the drill up to a certain point based on their abilities. After drills, conducting debriefings is recommended to assess effectiveness. Have processes in place to evaluate performance and make improvements.

• **Know and understand the needs of students, staff, and visitors.** Ensure that essential staff members know the unique needs of students, staff, and visitors. A comprehensive plan to accommodate, safeguard, and evacuate students, staff, and visitors with disabilities should account for needs including (but not limited to): language, mobility, cognitive, social/emotional/behavioral, equipment, visual, medical, auditory, and sensory. Detailed information on the specific needs of students, staff, and visitors can be maintained and made available as a reference in the event of an emergency, enabling staff to have access to this information during an emergency. Below are some examples of what to consider when planning for students, staff, and visitors with disabilities:
  
  o **Language** – English proficiency, American Sign Language, braille, processing time.
  
  o **Mobility** – Equipment necessary for mobility; the amount of assistance needed for a student to be mobilized; time required to move from point A to point B. If evacuating persons with disabilities away from an area (school building or other school site), lift-equipped or other accessible buses should be part of the plan.
  
  o **Cognitive** – Step by step instructions, direct support.
  
  o **Social/Emotional/Behavioral** – Social stories, person-centered planning, having providers familiar with the student.
  
  o **Equipment** – Assistive technology, elevator access options, building accessibility, evacuation device such as a Med Sled or Evacu-Trac, access to needed equipment during extended evacuation or shelter situations such as personal wheelchair, ventilator, life-saving supplies.
  
  o **Visual** – Braille, large print/high contrast auditory needs, use of mobility canes.
  
  o **Sensory** – alternative alerts/alarms, coping mechanisms for some students (sunglasses for strobe lights, earphones for loud noises), situation-specific alerts.
  
  o **Medical** – Be prepared for medical and other health needs of students. Pre-plan for potential long lockdown situations where persons may not have access to life-saving or emergency medications.
  
  o **Auditory** – Use of American Sign Language, printed materials or other visual supports, alternatives to reliance on verbal announcements over the PA system.
• **Designate a building-level point person for school safety.** Designate a person (or persons) in the building or site to be the point or “go-to” person with regard to safety. This person should know the emergency plan, who the students with disabilities are, and what needs they may have in the event of an emergency. This person should also be made aware if there are visitors with disabilities in the building or on-site. This person will be key in communicating information as appropriate. Consider staff members to be notified in case of emergency outside of regular working hours.

• **Prepare to share updated and accurate information with local responders.** In working with local fire and law enforcement agencies, consider collecting and submitting helpful information for the local computer-aided dispatch system (CAD). This information would include, for example, whether/how many persons in the building are in wheelchairs or have other disabilities or conditions that require special attention. In addition, consider having a short document on-hand that lists concerns as they relate to students with disabilities, including “need-to-know” information that will be helpful to first responders. This will assist first responders as they arrive on the scene and assess the situation.

• **Plan for visitors.** Be sure to know exactly where visitors plan to be upon signing in. Have a protocol in place to inquire whether visitors would need assistance in the event of an emergency.

• **Training.** Train staff to shelter in place and alert first responders and Incident Commanders of locations when safe egress is not possible.

**Communication Plan**

Communication is a critical part of emergency management. School staff, students, and visitors must be told what is happening and what to do. Parents/guardians of students and families of staff members must be informed about situations, including the status of their child or family member. Timely contact with law enforcement and other emergency services is necessary for an effective response. School board members must be kept informed and updated. Information must be transmitted to the central office and to the other affected schools. Finally, the media must be informed and kept updated. The ICS designates that a PIO is identified as a single information source.

Communication with parents/guardians and the community is best begun before an emergency occurs. Some useful strategies include:

• Inform and involve parents/guardians and stakeholders about the school’s EOP, its objectives, and the need for it. Such information can be included in a school newsletter, local public access media, websites, social media, or other informational material prepared for parents/guardians.

• Develop a school climate that nurtures relationships with parents/guardians so that they trust and feel comfortable calling school personnel in the event of an emergency.

• Develop material that may be needed, including:
  - Draft letters to parents/guardians
  - Information regarding possible reactions to a variety of safety situations for use by parents/guardians as they talk with their children
  - Steps the school and LSS are taking to handle the situation.
• Lists of personnel on emergency teams and their specific roles in a crisis should not be detailed and released to parents/guardians or listed on community information sites. Many of these lists include private information such as cell phone numbers.

• The details of the EOP should remain confidential. Care should be given not to publish evacuation routes, floor plans, or other information that could be used by individuals seeking targets for predatory actions.

### Technology

Technology can be a very effective tool for communication during and after an emergency. Consider plans for employing a variety of common communication tools:

<table>
<thead>
<tr>
<th>Telephones</th>
<th>Computers</th>
<th>Alarm systems</th>
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</thead>
<tbody>
<tr>
<td>Two-way radio</td>
<td>“Panic buttons”</td>
<td>Voice recordings</td>
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<tr>
<td>Cellular telephones</td>
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<td>Text message</td>
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<td>Website announcement</td>
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<td>Assistive technology</td>
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<tr>
<td>Intercom systems</td>
<td>Fax machines</td>
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</tbody>
</table>

### Key Communicators

The use of key communicators—adults and students who are trusted in the community—will help to combat rumors about the incident. These individuals may or may not be in positions of authority or officially recognized leaders. In the school, it may be a secretary, paraprofessional, or custodian. In the community, a key communicator might include a post office clerk, police officer, firefighter, physician, parent/guardian/advocate, etc. The key communicators distinguishing characteristics are that they are respected by their peers and other people trust their opinions. Providing facts to key communicators as soon as possible for dissemination and correction of misinformation can support a positive perception of the school’s ability to manage an emergency.

### Parent/Guardian Reunification Plan

Getting families reunited in an efficient and orderly fashion is essential. Reunification can be an enormous challenge and requires a great deal of careful planning. An area should be designated for parents/guardians to pick up their children. This area should be away from the damage and away from the student assembly area. Ensure that the location is accessible and that communication about the procedures to parents and family members with disabilities and other special needs is facilitated. Keep media out of this area and control with law enforcement, as necessary. It is a good idea to have parents/guardians sign a statement indicating they have picked up their child.

Communication with families is essential. Schools should notify parents/guardians at the beginning of each school year of the school’s procedures for dealing with an emergency and the process that will be used in reunification in the event of an emergency. **Specific routes or locations should not be identified.**
SECTION III: TRAINING, TESTING, AND EVALUATING THE PLAN

Training the Emergency Plan
All plans should be tested and rehearsed. The successful implementation of EOPs relies on training and rehearsal of emergency protocols by administration, staff, and community agencies. Testing increases:

- readiness;
- reveals weaknesses;
- identifies the need for additional resources;
- clarifies roles and responsibilities;
- builds confidence and trust; and
- improves coordination and individual performance during actual emergencies.

Lessons learned from testing the plan should be used to revise and update the plan, which is discussed in the evaluation section below. Developing training and drill calendars help to ensure that these items take place on a regular basis.

Review the various Hazard Profile materials in Appendix A and determine the type of training and exercises you plan to conduct. Establish a training and exercise schedule and notify students, faculty, staff, and parents/guardians. Establish a protocol for documentation of drills and exercises as well as debriefing. Consider conducting tabletop and full-scale exercises as well as the six universal drills.

Providing Staff Training
LSSs and school staff should receive training on the plan before the plan is tested. Several methods may be used to conduct the training (i.e., orientation seminars and hands-on training). Orientation seminars (in-service presentations) may be used to introduce the plan, distribute copies, and address roles and responsibilities. There are a number of training resources that can be accessed online and through national, state, and local emergency management services. In Maryland, the Maryland Association of Boards of Education offers free online training in school safety including emergency management and security for its members (http://www.mabe.org/insurance-programs/risk-management/risklinks).

Recently, the need to assist staff with knowing what to do during the time prior to first responders and law enforcement’s arrival has been emphasized. Working with your local and state emergency management and law enforcement can help with this. A contact list is included in Appendix I of these guidelines to assist. The State of North Carolina released a video to help teachers with the first twenty minutes during a school shooting (http://www.youtube.com/channel/UCa2XdpcyZyCOpOe89IoANw/videos).

Hands-on training is designed to train school staff in specialized procedures (e.g., CPR, first aid, or light search and rescue). Hands-on training also allows staff members to develop a skill or maintain proficiency in the skill area. Hands-on training is more effective when it follows a thorough orientation. The plan should only be tested after the staff is trained in their roles and responsibilities. During a crisis, people often go into a state of confusion if they have not practiced and trained in the EOP. It is said that “we do what we drill” in an emergency situation. It is important for staff to practice the most common exercises that staff may need to utilize in a crisis. These are covered below in the Testing the Plan section.
Specialized Staff Training
The National Incident Management System (NIMS) Training Program administered through FEMA is a comprehensive, nationwide approach to incident management as previously described. It addresses the components of:

- preparedness;
- communications and information management;
- resource management;
- command and management; and
- ongoing management and maintenance.

NIMS training could be a valuable resource for administrators and other central office staff to obtain. This program integrates with FEMA training offered through the Emergency Management Institute (EMI) and United States Fire Administration (USFA).

School violence has been a focus in many EOPs since the incident at Columbine High School and, more recently, in Parkland, FL. There is no easy way to predict when a student or a community member may become violent. Threat assessment is the best practice for preventing incidents of targeted violence. It is an investigative approach pioneered by the United States Secret Service, originally developed as a means to prevent assassinations. A threat assessment, when conducted by the Secret Service, involves identifying individuals who have a concerning or threatening interest in the President of the United States or another protected person, conducting an investigation to assess whether or not an individual poses a risk or violence or other unwanted outcome, and then taking steps to manage that risk.

The Secret Service’s threat assessment model has since been adapted to prevent other acts of targeted violence impacting communities across the United States. These attacks have a profound and devastating impact on those directly affected and the nation as a whole, none more so than attacks at K-12 schools. Maryland’s Safe to Learn Act (2018) required the subcabinet to develop a model policy for the establishment of one or more assessment teams in each LSS. The model policy required the subcabinet to address: (1) the identification of, and intervention with, students or other individuals who may pose a threat to safety; (2) the composition and appropriate number of assessment teams within each LSS; and (3) training for the assessment teams. Beginning with the 2018-2019 academic school year, and annually thereafter, each public institution of higher education must complete at least one active shooter drill. It is also notable that each LSS must adopt a local policy consistent with the aforementioned state guidelines. Maryland’s Model Policy for Behavior Threat Assessment can be found at https://schoolsafety.maryland.gov/.

Threat assessment is not to be confused with risk assessment efforts that are broader, including multi-hazard risks, crisis intervention, and physical plants. This method of “threat assessment” needs to be conducted by a team of trained school personnel augmented by qualified/certified assessment professionals and requires district commitment to initial and ongoing training to ensure proper implementation. LSSs may want to consider investing in such training as a possible response for threats in schools. There are a number of threat assessment programs and trainings to consider. In addition, school resource officers are often trained in threat assessment. The school resource officer’s role in threat assessment would need to be outlined in any memorandum of understanding between the law enforcement agency and the LSS.
Debriefings are a way to process an event. There are two types of potential debriefings that can occur following an emergency. The first is when the team and their emergency response partners who have responded to a crisis want to debrief about how well they have followed protocols and procedures. Per the Maryland Safe to Learn Act (2018), each LSS shall promptly inform the Maryland Center for School Safety (MCSS) of any critical, life-threatening incidents that occur on school grounds. After informing the MCSS of any of the aforementioned incidents, the LSS shall host an after-action review and evaluation of lessons learned from the event. The LSS shall invite the MCSS, local law enforcement agencies, and emergency responders to participate in the after-action review and evaluation. The second type of debriefing is for those affected by the emergency.

These traumatic event debriefings can be used to help process feelings and emotions concerning a crisis situation. It is key that student support services staff and administrators receive training on conducting both types of debriefings. Debriefing students, parents/guardians, and staff about the emergency situation or drill will help to ease tension and concerns, as well as process any emotions around the event. The establishment of school system mental health coordinators, per the Maryland Safe to Learn Act (2018), will play a critical role in coordinating services to those effected by an emergency. Each LSS has identified a mental health services coordinator to coordinate existing mental health services and referral procedures within the LSS. Working with local entities, the mental health coordinator must: (1) ensure that a student who is referred for mental health services obtains the necessary services; (2) maximize external funding for mental health and wrap-around services; and (3) develop plans for delivering behavioral health to students who exhibit specified behaviors or concern. In addition, LSSs should consider establishing a protocol of letting parents/guardians know (either via email or letter) that a drill was held at the school. Otherwise, the community may believe there was an actual emergency when only a drill was conducted.

Besides training school-based staff, it is important to keep the topic of emergency response in the forefront of all school district employees’ minds. Promoting emergency response, crisis intervention, and prevention is key for central office staff and decision-makers such as board of education members. Many districts are including their board of education and central office administrators in regular briefings on emergency management, trends in the field, and responsibilities of LSSs. Such overviews and promotion activities will assist in keeping emergency planning and support for its proper implementation through training, practice, and continual evaluation as a district priority.

Preparing Parents/Guardians and Students
Training for parents/guardians through briefings, newsletters, and policy distribution may also be used. Parents/guardians should be given information at the beginning of each year. It is important to give parents/guardians and students an overview of how the school plans to respond in an emergency; what protocols parents/guardians and students are expected to follow; and the rationale for these policies. Parents/guardians and students will be more willing to follow protocols if they understand the safety concerns and procedures that underlie the various steps that need to occur during an emergency. A key example is the need for identification requirements prior to releasing students after an emergency. In such instances, schools are not purposefully delaying the release of students but rather taking safety precautions to ensure students are released to the proper person(s).
Cross Training with Emergency Responders and Other Community Agencies
Prior to an emergency, it is important to have trained and practiced the school’s EOP with all the key agencies and responders that could be called upon. Both cross-training on what each agency will do in an emergency and what services are available before and after an emergency are important. It is key for first responders to know the buildings in which they will be assisting, as well as knowing staff on a personal basis. This will be particularly important when establishing incident command and unified command during an emergency.

Testing the Plan-Types of Exercises
LSSs and schools will generally use three types of exercises/tests: drills, tabletop, and full-scale exercises. Drills are primarily used to practice and perfect a single emergency response. They typically deal with a specific type of response and provide field experience. Schools use drills to test how well students and staff respond to simulated fires, tornadoes, and bus emergencies for example. Additionally, drills may be used to test plans for bomb threats, intruders, hazardous materials release, and explosions. Some drills are used to test certain recovery functions, such as damage assessment. See Appendix G: Optional Exercise Scenarios for further information on drill exercises. In developing training materials and exercises, it is important to take into consideration the age and developmental abilities of the students.

Drills can be done at different levels. Classroom drills may be conducted for individual classes or the entire school. They are conducted to ensure students and staff understand what to do and to improve response times during an emergency. The most common classroom drill is the “drop, cover, and hold.” The critical point to remember in this drill is to protect one’s head and vital organs and to do so immediately.

School level drills should involve the entire school population. They are used to test response procedures such as accounting for all staff and students, setting up a Command Post, or conducting a sweep of the school. The most common type of school drill is an evacuation drill. An evacuation may not be appropriate for every emergency situation. In fact, in some situations a reverse evacuation or lockdown may be necessary. Schools should plan multiple evacuation routes (from all sides/areas of the school building/facility) and assembly areas in case some exits are blocked, or the hazard affects either the evacuation route or assembly area, rendering them unsafe. Schools should consider practicing the following drills: evacuation, reverse evacuation, lockdown, shelter-in-place, and “drop, cover, and hold.” All students should be exposed to the various drills. Consider a written evacuation plan for students with IEPs and 504 plans who may not be able to make competent decisions or may be immobile at the time of an emergency. Consider the care and needs of each student when practicing and mitigating for all drills.

The following five most common drills should be practiced at least once a year.

- **Evacuation.** Students and staff are led to the closest and safest way out of a building and roll is taken;
- **Reverse Evacuation.** Students and staff are moved as quickly as possible back into secure buildings and roll is taken;
- **Lockdown.** Students and staff are instructed to report to the nearest classroom and close and lock all doors and windows. Students and staff should move away from doors and windows and drop to the floor and instructed to be quiet;
- **Shelter-in-Place.** Students and staff report to assigned locations. Ideally, the locations are away from windows and in the core of the building. Put signs in the windows about
sheltering. For a chemical or biological event, turn off HVAC/air conditioning systems and put tape on windows and on outside doors; and

- **Drop, Cover, and Hold.** Students and staff take cover under a desk (DROP); away from windows, cover eyes (COVER); make efforts to protect vital organs, and hold onto the desk legs (HOLD). Give special consideration to those individuals in wheelchairs. They will need specialized assistance for this drill and at the time of an event.

Tabletop exercises may be useful to LSSs and schools because they enable school staff to visualize an emergency scenario where decisions can be made that are similar to those made in actual emergencies. These exercises promote discussion of plans, policies, and procedures in a low stress situation. Tabletop exercises also provide an opportunity to resolve questions of coordination and responsibility.

Full-scale exercises can also be used to assist LSSs and local emergency management agencies to practice an actual drill from start to finish. Such exercises allow LSSs and agencies to practice with the use of equipment, establish roles, and experience what would actually happen in a way that cannot be assessed during tabletop exercises.

<table>
<thead>
<tr>
<th>Exercise</th>
<th>Tabletop exercises</th>
<th>Drills</th>
<th>Full-scale exercises</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity</strong></td>
<td>Participants from multiple agencies and organizations come together to work on a response scenario through discussion</td>
<td>Students, faculty, and staff practice procedures, such as evacuation, lockdown, and/or shelter-in-place</td>
<td>Simulate a full-scale emergency response (because of logistics and cost, this is only done approximately once a year)</td>
</tr>
</tbody>
</table>
| **Goal** | - Practice decision-making  
- Clarify roles/ responsibilities  
- Identify resources  
- Build relationships  
- Evaluate plans/procedures | - Define procedures  
- Communicate plans  
- Designate routes and shelter locations  
- Practice accounting for students | - Build relationships and planning capacity  
- Practice roles and responsibilities  
- Share resources  
- Evaluate plans/procedures |

**Developing Exercises**
Keep exercises as simple as possible so that the exercise goals and objectives can be easily evaluated. The following key items below should be considered when developing exercises:
- exercise only the parts of the plan identified in the objectives for the exercise;
- keep it simple and without unnecessary complications; and
- use an evaluation plan.

**Evaluating the Emergency Operations Plan**
It is said that emergency operations plans must be “living documents.” As such, LSSs should consider updating their EOPs annually and/or after training or an emergency situation, as deemed necessary. Using formative and summative evaluations can help to identify potential areas for modification and improvement of the plan.
Documenting activities and conducting a debriefing after training exercises, or actual emergencies are over, can assist with the evaluation. During exercises, assign one or more evaluators, depending on the complexity of the exercise, to observe the exercise and take notes on what worked well; what needs additional attention; and whether additional training is required. Tabletop exercises provide an excellent opportunity for staff to discuss and evaluate the emergency plan.

Annual reviews and updates are also an essential component to evaluating and improving EOPs. New protocols and innovations in the field can occur at any time, but LSSs may not think to update their emergency plan with these items unless annual reviews are built into the planning process. Scheduling updates with all stakeholders, including community agencies, law enforcement agencies, and emergency services, can help to keep plans current. In addition, it is recommended to update the schools’ hazard assessments (see Appendix A) on an annual basis, as risk factors may change over time. As evaluation and updates occurs, a feedback loop to planning, training, and practice needs to occur for all staff, students, parents/guardians, and community agencies. Annual planning and training are required for all as a means to keep the loop complete.
PLAN EVALUATION GRID

Plan Review and Evaluation
Local school systems are required to ensure that each school has an emergency operations plan. An evaluation tool follows this document to provide guidance to LSSs and schools in their plan development. MSDE staff is available to provide technical assistance and support. Please contact the MSDE’s Safe Schools Specialist for additional information about these guidelines or to request technical assistance.

OUTCOME: Each local LSS and school will develop and practice an EOP to address possible emergency situations specific to its needs.

<table>
<thead>
<tr>
<th>Planning</th>
<th>Explanation</th>
<th>Title(s) and Position(s) Responsible/Involved</th>
<th>Timeline (in place/in progress/needed)</th>
<th>Indicators of Success/Completion</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. A comprehensive EOP is in place to respond to violent or traumatic incidents that occur on school grounds and/or in the surrounding areas. The plan includes measures to accommodate, safeguard, and evacuate all persons, including students, staff, and visitors with disabilities.</td>
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<tr>
<td>2. The EOP has been developed in cooperation with local agencies including, but not limited to, emergency management agencies, emergency medical services, the local health department, fire department operational staff, the police departments, and other agencies unique to the LSS. Other key stakeholders should include risk management professionals, school nurses or school nursing supervisors, mental health professionals, school staff, special educators, persons with disabilities and others with access and functional needs, service providers for students with disabilities, and parents/guardians.</td>
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</table>
The EOP includes five major areas: mitigation, prevention, preparedness, response, and recovery.

1. **Mitigation** – an analysis of the factors that place the site and its inhabitants at greater risk has been conducted.

2. **Prevention** – taking actions to prevent hazards from occurring, whether they are natural, technological, or caused by humans, and limiting the risk of loss of life and injury.

3. **Preparedness** – resources and procedures have been developed in collaboration with community agencies and nearby facilities. Resources and procedures account for the needs of all persons, including students, staff, and visitors with disabilities.

4. **Response** – a hazard analysis has been completed and includes man-made hazards (terrorism, school shootings), natural hazards (weather-related), and technological hazards /hazardous materials.

5. **Recovery** – a plan for recovery includes short-term and long-term needs, as well as facilities and personal/social needs. The recovery plan accounts for the needs of all persons, including students, staff, and visitors with disabilities.
<table>
<thead>
<tr>
<th>Plan Development</th>
<th>Explanation</th>
<th>Title(s) and Position(s) Responsible/Involved</th>
<th>Timeline (in place/in progress/needed)</th>
<th>Indicators of Success/Completion</th>
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</thead>
<tbody>
<tr>
<td>1. Response to each hazard identified as high risk to a school/LSS has been independently planned.</td>
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<tr>
<td>2. Key players, as well as chain of command, have been clearly established and communicated.</td>
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<tr>
<td>3. A sequence of actions before, during, and after an emergency has been developed and communicated.</td>
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<tr>
<td>4. All levels of personnel in the organization are clear as to their responsibilities, duties, and actions.</td>
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<tr>
<td>5. An incident command system (ICS) or related system of management has been developed.</td>
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<td>6. A common language is practiced by all.</td>
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<tr>
<td>7. Procedures are in place to handle specific emergencies such as student care, and reunifications with families.</td>
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<tr>
<td>Training, Testing, and Evaluating the Plan</td>
<td>Explanation</td>
<td>Title(s) and Position(s) Responsible/Involved</td>
<td>Timeline (in place/in progress/needed)</td>
<td>Indicators of Success/Completion</td>
</tr>
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<td>------------------------------------------</td>
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<tr>
<td>1. Staff training, including staff development and hands-on training, has been conducted, including use of emergency equipment and/or devices.</td>
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<tr>
<td>2. Parent notification and an overview of procedures are conducted annually.</td>
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<tr>
<td>3. Both tabletop exercises and full-scale drills are routinely practiced. Practice includes real situational exercises in a controlled training environment. All students and staff participate in drills. Drills are differentiated or modified for students, staff, and visitors with disabilities, if necessary.</td>
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<tr>
<td>4. The most common drills are each practiced at least once annually.</td>
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<tr>
<td>5. Drills and the EOP are evaluated routinely to determine what parts of the plan work well, what needs additional attention, and whether additional training is required. After drills, debriefings are conducted to assess effectiveness.</td>
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<tr>
<td>6. The EOP is reviewed annually and updated, as necessary.</td>
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</table>
# GLOSSARY

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
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</thead>
<tbody>
<tr>
<td>Active Shooter</td>
<td>An individual actively engaged in killing or attempting to kill people in a confined and populated area.</td>
</tr>
<tr>
<td>Assembly Area</td>
<td>A pre-designated area where personnel and students are trained to gather following directives to evacuate buildings. Sites chosen should minimize exposure to hazards, provide quick and accessible shelter for all, and consider the needs of persons with disabilities. Monitoring the safety and well-being of students and staff begins here. Most experienced crisis interveners should be assigned here to begin the provision of on-scene support.</td>
</tr>
<tr>
<td>Cascading Events</td>
<td>One hazardous event that triggers another hazardous event, thus compounding the danger.</td>
</tr>
<tr>
<td>Command Post</td>
<td>The area from which the command function will operate during an emergency.</td>
</tr>
<tr>
<td>Community Partnership Plan</td>
<td>A list of potential community partners which may be helpful to the school in the event of an emergency. Contact partners to discuss potential service arrangements for transportation, food services, comfort items, and mental health. Consider establishing pre-negotiated contracts or memoranda of agreement for school board review.</td>
</tr>
<tr>
<td>CPR Training</td>
<td>Cardiopulmonary resuscitation (CPR): An emergency procedure, performed in an effort to manually preserve intact brain function until further measures are taken to restore spontaneous blood circulation and breathing in a person in cardiac arrest.</td>
</tr>
<tr>
<td>CPTED</td>
<td>Crime Prevention Through Environmental Design (CPTED) is a set of design principles used to discourage crime and promote building security.</td>
</tr>
<tr>
<td>Crisis Intervention</td>
<td>The application of short-term, repeated interventions designed to support problem solving; reduce feelings of isolation, helplessness, and/or anxiety; and promote return to normal functioning.</td>
</tr>
</tbody>
</table>
Debriefing

The process of questioning to gain information from an individual after an unusual event. It can be done with responders as well as individuals affected by an emergency.

Defusing

A group crisis intervention technique conducted by a trained facilitator. It provides a supportive, safe, interactive process among individuals in small groups, providing clarity and complete expression of the event and experiences.

District Support Team

Initially, the team directs the process of adapting the EOP to reflect local conditions. Ongoing, the district team serves to assist the school when an emergency occurs, and the need exceeds the school’s resources.

Drills (also see Exercises)

Testing aspects of a response; practicing and perfecting a single emergency response.

Drop, Cover, and Hold

Students and staff take cover under a desk (DROP); away from windows, cover eyes (COVER); make efforts to protect vital organs, and hold onto desk legs (HOLD).

Emergency Evacuation

The immediate and rapid movement of people away from the threat or actual occurrence of a hazard.

Emergency Management

An organized process by which communities prevent and mitigate risks; prepare for hazards that cannot be fully mitigated; respond to emergencies; and recover from emergencies and restore the school and community to its pre-emergency condition.

Emergency Operations Plan (EOP)

Guidelines for managing disaster in an effective, efficient, and timely manner that outline all of the common response issues and special issues related to specific hazards.

Emergency Planning

A proactive process to create a detailed scheme or program, including training and exercises, which enables schools to reduce the frequency and magnitude of an emergency.
<table>
<thead>
<tr>
<th><strong>Emergency Preparedness</strong></th>
<th>Process by which schools and community officials develop an EOP that details how they will respond to an emergency and what steps they will take to recover from the emergency.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Evacuation</strong></td>
<td>Students and staff are led to the closest and safest way out of a building and roll is taken.</td>
</tr>
<tr>
<td><strong>Exercises (also see Drills)</strong></td>
<td>Testing aspects of a response; practicing and perfecting emergency responses.</td>
</tr>
<tr>
<td><strong>FEMA</strong></td>
<td>Federal Emergency Management Agency.</td>
</tr>
<tr>
<td><strong>Finance/Administration Section</strong></td>
<td>Responsible for buying materials and keeping financial records of expenditures and employee hours.</td>
</tr>
<tr>
<td><strong>Hazard</strong></td>
<td>Natural, man-made, or technological disasters.</td>
</tr>
<tr>
<td><strong>Hazard Analysis</strong></td>
<td>The process of looking for hazards or potential hazards around the community, neighborhood, and school.</td>
</tr>
<tr>
<td><strong>Hostage</strong></td>
<td>A person or entity, who/which is held by a belligerent party or seized as security.</td>
</tr>
<tr>
<td><strong>Incident Command</strong></td>
<td>The organizational structure that the school will use during an emergency.</td>
</tr>
<tr>
<td><strong>Incident Command System (ICS)</strong></td>
<td>A standardized, on-scene management approach, which facilitates a coordinated response between multiple organizations, establishes a common planning and resource management process, and allows organizations to communicate effectively while sharing equipment and personnel.</td>
</tr>
<tr>
<td><strong>Incident Commander</strong></td>
<td>Person in charge during an emergency event.</td>
</tr>
<tr>
<td><strong>Intruder</strong></td>
<td>One who gains entry inappropriately, especially without invitation or permission.</td>
</tr>
<tr>
<td><strong>Liaison Officer</strong></td>
<td>Acts as a point of coordination between the incident command, other public agencies, and organizations.</td>
</tr>
<tr>
<td><strong>Lockdown</strong></td>
<td>Individuals go to the closest room and all doors and windows are locked. Individuals move away from view of doors and windows. Individuals must stay where they are and may not exit or enter the building.</td>
</tr>
<tr>
<td><strong>Logistics Section</strong></td>
<td>Manages personnel, supplies, and equipment.</td>
</tr>
<tr>
<td><strong>MEMA</strong></td>
<td>Maryland Emergency Management Agency.</td>
</tr>
<tr>
<td><strong>Mitigation</strong></td>
<td>An action or plan to reduce the loss of life, damage to property from all hazards, or trauma to people; a type of prevention.</td>
</tr>
<tr>
<td><strong>Options-Based Approach</strong></td>
<td>An options-based approach means that there are different actions educators and students can take if confronted by an active assailant/intruder (e.g., run away, keep out, or hide).</td>
</tr>
<tr>
<td><strong>Operations Section</strong></td>
<td>Handles all emergency response jobs.</td>
</tr>
<tr>
<td><strong>Plane or Train Response</strong></td>
<td>Actions determining next steps if there is an air or train disaster in close proximity to a school.</td>
</tr>
<tr>
<td><strong>Planning and Intelligence Section</strong></td>
<td>Responsible for tracking both available and needed resources, assessing the changing situation, documenting the response, and managing the large site map at the Command Post.</td>
</tr>
<tr>
<td><strong>Protection</strong></td>
<td>The capabilities to secure districts and schools from violence and man-made disasters. Protection focuses on ongoing actions that protect students, teachers, staff, visitors, networks, and property from threats or hazards.</td>
</tr>
<tr>
<td><strong>Public Information Officer (PIO)</strong></td>
<td>Acts as a liaison with the public (including the media).</td>
</tr>
<tr>
<td><strong>Recovery</strong></td>
<td>The long-term actions to return the school to its normal operations as quickly and completely as possible.</td>
</tr>
<tr>
<td><strong>Response</strong></td>
<td>The act of determining who will make critical decisions, how to get necessary resources, how to handle a crime scene, which tasks should be completed immediately, and by whom.</td>
</tr>
<tr>
<td><strong>Reverse Evacuation</strong></td>
<td>Students and staff are moved as quickly as possible back into secure buildings and roll is taken.</td>
</tr>
<tr>
<td>-----------------------</td>
<td>--------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td><strong>Safety Officer</strong></td>
<td>The key person whose ultimate responsibility is to ensure the safety of students, staff, and others on campus as the highest priority.</td>
</tr>
<tr>
<td><strong>Shelter</strong></td>
<td>A basic architectural structure or building that provides cover.</td>
</tr>
<tr>
<td><strong>Shelter-in-Place</strong></td>
<td>Students and staff report to assigned locations. Ideally, the locations are away from windows and in the core of the building. Put signs in the windows about sheltering. For a chemical, nuclear/radiological, or biological event, turn off HVAC/air-conditioning systems and put tape on windows and on outside doors, if in a room with windows.</td>
</tr>
<tr>
<td><strong>Suicidal Thoughts/Ideation</strong></td>
<td>A medical term for thoughts about or an unusual preoccupation with suicide. The range of suicidal ideation can vary greatly from fleeting to detailed plans, self-harm, and unsuccessful attempts.</td>
</tr>
<tr>
<td><strong>Tabletops</strong></td>
<td>Enable staff members to walk through an emergency scenario and make decisions similar to those made in an actual emergency. This activity lends itself to low-stress discussion of plans, policies, and procedures, and provides an opportunity to resolve questions of coordination and responsibility.</td>
</tr>
<tr>
<td><strong>Threat Assessment</strong></td>
<td>A process of determining the credibility or seriousness of a threat and the likelihood that the threat could be carried out. The process is conducted by a team of trained school personnel and can be augmented by qualified/certified assessment professionals.</td>
</tr>
</tbody>
</table>
**Threat Response Plan**

A written Threat Response Plan should be developed by key personnel using the sample District Hazards Profile Assessment worksheet and Hazard Profile Key to guide appropriate responses to all possible threats.

**Toxic Substance**

A substance that can be poisonous or cause health effects.

**Training**

Training is important on at least three levels: 1) team training for general emergency preparedness; 2) training to address specific emergency responses or recovery activities and 3) awareness training for all staff (i.e., universal emergency procedures).
APPENDIX A: HAZARD IDENTIFICATION GUIDELINES

These guidelines are intended to assist you with the hazard identification and risk analysis process for every area in and around the school. Regardless of the individual’s current capability to reduce hazards, simply being familiar with the hazards in and around the school and neighborhood will be a large help in developing school EOPs. The local emergency manager, fire department, or law enforcement agency can assist in identifying and responding to potential hazards. As the hazard assessment is completed, consider the potential impact of a major event on the community and the possible hazards a major event could cause. Taking a broad view will help to anticipate problems.

As potential hazards are identified, remember that many hazards can be reduced substantially or eliminated with little effort and no cost. Other hazard mitigation measures might be phased into the routine maintenance schedule. Because the costlier measures are likely to compete with other budget items, it may be desirable to develop a long-term hazard reduction plan. The plan should identify potential hazards, record hazards that can be eliminated, hazards that can be reduced, and hazards that can be only anticipated.

Hazard Identification Mapping Activity A-2
Hazard Profile Key A-3
District Hazards Profile Assessment A-4
Technology Hazards Profile Action Plan A-5
School Internal Building Hazards Profile Assessment A-6
School External Building Hazards Profile Assessment A-7
School Playground/Sporting Fields Hazards Profile Assessment A-8
Classroom Hazards Profile Assessment A-9
Non-Classroom Area Hazards Profile Assessment A-10
Evacuation Route Hazards Profile Assessment A-11
School Neighborhood Hazards Profile Assessment A-12
Hazards Profile Assessment Template A-13
Hazards Profile Action Plan Template A-14
International Chemical Safety Cards A-15
Terrorist Bomb Threat Stand-Off A-17
Hazard Identification Mapping Activity

Developing maps for each area of concern, large and small, can provide important information in identifying potential hazards that may have otherwise been overlooked. Use the checklist below to help complete the tasks.

Note: All maps should be revised upon completion of mitigation or elimination of hazards following action planning. Current maps must be readily available to emergency response personnel.

<table>
<thead>
<tr>
<th>Check ✓</th>
<th>Activity</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Obtain or draw a map of each area to be profiled (district, school, grounds, etc.). <em>This map will be used to note potential hazards and the location of utilities, emergency equipment, and supplies. It will also provide a basis for establishing evacuation routes; identifying a safe, open-space assembly area; and developing procedures for conducting emergency response activities.</em></td>
</tr>
</tbody>
</table>

- Use the profile assessment for each area to assist in identifying relevant structural features
- Mark the location of pertinent structural features on the map; such as:
  - office, classrooms, library, activity rooms
  - restrooms, health rooms
  - heating plant
  - exits, hallways/doors and closets
  - geographic features

- Locate the potential hazards or important resources on the map:
  - main shut-off valves for water and gas
  - master electrical breaker
  - heating and air-conditioning equipment, HVAC
  - appliances (note gas or electric)
  - chemical storage and gas lines in laboratories.
  - hazardous materials
  - emergency lighting units
  - fire extinguishers.
- First-aid equipment, classroom “Go Kits” (if applicable)
- Outside water faucets and hoses
- Overhead power lines
- Underground gas lines
Hazard Profile Key

1. Potential Hazard
   - Examples:
     - Flood
     - Fire
     - Tornado
     - Power Outage
     - Water System Failure
     - Transportation Accident
     - Pandemic Flu
     - Drug Overdose
     - Suicide
     - Peer Aggression
     - Unsecured Entry into Building
     - Neighborhood Violence
     - Local Business with Hazardous Materials
     - Major Roadway Nearby
     - Major Airport Nearby
     - Large Shrubs Around Building
     - Poor Visibility in Hallways

2. Potential
   - Catastrophic
     - Multiple Deaths
     - Severe Damage to <50% of Property
     - Facilities Closed for >30 days
   - Major
     - Severe Injuries and/or Illness
     - Severe Damage to <25% of Property
     - Facilities Closed for 2+ weeks
   - Minor
     - Severe Injuries and/or Illness (Not Disabling)
     - Severe Damage to <10% of Property
     - Facilities Closed for 1 week
   - Limited
     - Injuries Treatable with First Aid
     - Major Damage to >10% of Property
     - Shutdown Facilities for >24 hours

3. Potential Frequency of Occurrence
   - **Highly Likely**
     - Probable in next year
   - **Likely**
     - Probable in next 3 years
   - **Occasional**
     - Possible in next 5 years
   - **Not Likely**
     - Possible in next 10 years

4. Potential Geographic Effect
   - Widespread
   - Local
   - Isolated

5. Special Population Consideration
   - Students
   - Staff
   - Visitors

6. Duration
   - >2 hours
   - 2-5 hours
   - 5-12 hours
   - 12-24 hours
   - <24 hours
   - Short-term
   - Long-term

7. Speed of Onset
   - Minimal warning
   - 3-6 hours warning
   - 6-12 hours warning
   - 12+ hours warning

8. Critical Resource Needs
   - Operations
   - Planning/Intelligence
   - Logistics
   - Finance/Administration

9. Available Warning Systems
   - Local Media
   - National Weather Service
   - Amber Alert
   - Fire Alarm

10. Risk Priority
    - [Table showing risk priority levels]

A-3
**District Hazards Profile Assessment**

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your district.*

<table>
<thead>
<tr>
<th>District:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
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</thead>
<tbody>
<tr>
<td>Flood</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Fire</td>
<td></td>
<td></td>
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<tr>
<td>Tornado</td>
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<tr>
<td>Power Outage</td>
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<tr>
<td>Water and Sewage System Failure</td>
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<tr>
<td>Transportation Accident</td>
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<tr>
<td>Active Shooter</td>
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</tbody>
</table>
# Technology Hazards Profile Action Plan

*Use as many copies of worksheet as needed; add potential hazards as appropriate for the scope of the profile.*

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<thead>
<tr>
<th>Technology:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
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</thead>
</table>

<table>
<thead>
<tr>
<th>Area of Concern (External, Internal, Classroom, etc.)</th>
<th>Potential Hazard</th>
<th>Risk Priority</th>
<th>E= Eliminate R= Reduce A= Anticipate</th>
<th>Specific Action Steps</th>
<th>Cost/Resources</th>
<th>Responsible Party</th>
<th>Timeline</th>
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</thead>
<tbody>
<tr>
<td>Voice Communication Systems: P.A., Telephone, Radio, Cell Phone, etc.</td>
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<td>Internet and Intranet Records; Communication Systems</td>
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<tr>
<td>Finance Records and Communication Systems</td>
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<tr>
<td>Human Resources Records and Communication Systems</td>
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<tr>
<td>Transportation Records and Communication Systems</td>
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</tbody>
</table>
# School Internal Building Hazards Profile Assessment

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your school.*

<table>
<thead>
<tr>
<th>School:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
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</thead>
<tbody>
<tr>
<td>Unsecured Entry</td>
<td></td>
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<tr>
<td>Large Windowpanes (especially over exits)</td>
<td></td>
<td></td>
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<tr>
<td>Heating and Air-Conditioning Units</td>
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<tr>
<td>Overhangs</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Large Display Cases</td>
<td></td>
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<tr>
<td>Long, Unsupported Roof Spans</td>
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</tbody>
</table>
# School External Building Hazards Profile Assessment

Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your school.

<table>
<thead>
<tr>
<th>School:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
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<tr>
<td>Unsecured Portable, Storage Building</td>
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<tr>
<td>Unsecured Fencing, Siding, or Roofing Materials</td>
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<tr>
<td>Unsecured Gasoline, Propane, or Chemical Storage</td>
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<tr>
<td>Bleachers in Need of Repair</td>
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<tr>
<td>High Power Electrical Wires, Natural Gas Lines</td>
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<td></td>
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<tr>
<td>Unsecured Bicycle Racks, Benches</td>
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<tr>
<td>Geographic Hazard Nearby (stream, major highway, etc.)</td>
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</tbody>
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A-7
## School Playground/Sporting Fields Hazards Profile Assessment

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your school.*

<table>
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<tbody>
<tr>
<td>Fixed Equipment or Structures in Need of Repair</td>
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<tr>
<td>Unsecured Equipment or Structures</td>
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<tr>
<td>Surfaces in Need of Repair; Exposed Nails, Screws, Bolts</td>
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<tr>
<td>Fences/Gates in Need of Repair or Unsecured</td>
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<tr>
<td>Rocks or Other Material that Could Cause Injury</td>
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<tr>
<td>Unsecured Bicycle Racks, Benches, Storage Units</td>
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</tbody>
</table>
### Classroom Hazards Profile Assessment

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your classrooms.*

<table>
<thead>
<tr>
<th>Classroom:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
</tr>
</thead>
<tbody>
<tr>
<td>Free-standing Cabinets, Bookcases, and Wall Units</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Heavy Objects on High Shelves or Carts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Large/Heavy Displays Near Seating <em>(hanging plants, aquariums, glass cases)</em></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured TV Monitors</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Paper or Other Combustibles <em>(greasy rags)</em> Stored Near Heat Source</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Incompatible Chemicals Stored in Close Proximity <em>(bleach, ammonia)</em></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
**Non-Classroom Area Hazards Profile Assessment**

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your non-classroom areas.*

<table>
<thead>
<tr>
<th>Non-Classroom Area:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hazardous Material Storage Without Signage or Unsecured (Be sure to check art, science, gymnasium, and custodial supplies)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Inadequate Material Storage (toxic, corrosive, or flammable material not stored to withstand falling)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured Appliances (water heaters, ovens, microwaves)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured Fire Extinguishers or in Need of Recharging</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured Filing Cabinets or Inadequate Latches</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured Lamps, Equipment, Benches, Seating</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Open Workspace, Cubicle, Office</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
## Evacuation Route Hazards Profile Assessment

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your school’s evacuation route.*

<table>
<thead>
<tr>
<th>Evacuation Route:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hallways or Doors with Glass Panels (not tempered or plexiglas)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hallways, Lockers, Bookshelves, Display Cases, Storage Units (Assess potential for debris: broken ceilings, light fixtures, glass, etc.)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lighting Dependent on Electricity, Limited Natural Light</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Elevators (signage prohibiting use during emergencies)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unsecured Passages (arcades, canopies, porch-like structures)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Structural Concerns (clay or slate roofs, balconies, cornices)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Outdoor Assembly (gas, sewer, or power lines nearby)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
# School Neighborhood Hazards Profile Assessment

*Use as many copies of worksheet as needed; revise or add potential hazards as appropriate for your school neighborhood.*

<table>
<thead>
<tr>
<th>Street:</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
</tr>
</thead>
</table>

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<tr>
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</thead>
<tbody>
<tr>
<td>Facilities with Toxic, Chemically Reactive, or Radioactive Materials <em>(gas stations, dry cleaners)</em></td>
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<tr>
<td>High Voltage Power Lines</td>
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<tr>
<td>Transportation Routes Allowing Hazardous Materials <em>(truck routes, railway)</em></td>
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<tr>
<td>Underground Gas and Oil Pipelines or Above Ground Storage</td>
<td></td>
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<tr>
<td>Underground Utility Vaults; Above Ground Transformers</td>
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<tr>
<td>Multi-Story Buildings; Unreinforced Masonry</td>
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<tr>
<td>Water Towers and Tanks</td>
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</tbody>
</table>
# Hazards Profile Assessment Template

*Use as many copies of worksheet as needed; add potential hazards as appropriate for the scope of the profile.*

<table>
<thead>
<tr>
<th>Profile Scope: (District, School, etc.)</th>
<th>Date Completed:</th>
<th>Profile Completed by (Name):</th>
</tr>
</thead>
</table>

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</tbody>
</table>
# Hazards Profile Action Plan Template

*Use as many copies of worksheet as needed; add potential hazards as appropriate for the scope of the action plan.*

<table>
<thead>
<tr>
<th>Area of Concern (External, Internal, Classroom, etc.)</th>
<th>Potential Hazard</th>
<th>Risk Priority</th>
<th>E= Eliminate R= Reduce A= Anticipate</th>
<th>Specific Action Steps</th>
<th>Cost/ Resources</th>
<th>Responsible Party</th>
<th>Timeline</th>
</tr>
</thead>
</table>
# International Chemical Safety Cards

**POLYCHLORINATED BIPHENYL (AROCLOR 1254)**

**CAS # 11097-69-1**
**RTECS # TQ1360000**
**ICSC # 0939**
**UN # 2315**
**EC # 602-039-00-4**

### TYPES OF HAZARD/EXPOSURE

<table>
<thead>
<tr>
<th>FIRE</th>
<th>ACUTE HAZARDS/ SYMPTOMS</th>
<th>PREVENTION</th>
<th>FIRST AID/FIRE FIGHTING</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not combustible; irritating and toxic gases may be generated in a fire</td>
<td>Powder, carbon dioxide</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### EXPLOSION

### EXPOSURE

#### INHALATION
- Ventilation
- Fresh air, rest. Refer for medical attention

#### SKIN
- MAY BE ABSORBED!
- Protective gloves, protective clothing.
- Remove contaminated clothes; rinse and then wash skin with water and soap; refer for medical attention

#### EYES
- Redness, pain
- Safety goggles, face shield
- First rinse with plenty of water for several minutes (remove contact lenses if easily possible), then take to a doctor

#### INGESTION
- Headache, numbness, fever
- Do not eat, drink, or smoke during work
- Rest; refer for medical attention

### SPILLAGE DISPOSAL
- Consult an expert! Collect leaking liquid in sealable containers. Absorb remaining liquid in sand or inert absorbent and remove to safe place. Do NOT let this chemical enter the environment (extra personal protection: complete protective clothing including self-contained breathing apparatus).

### STORAGE
- Separated from food and feedstuffs. Cool; dry; keep in a well-ventilated room.

### PACKAGING & LABELING
- Unbreakable packaging; put breakable packaging into closed unbreakable container. Do not transport with food and feedstuffs.
- Xn symbol
- R: 33
- S: 35
- Note: C
- UN Hazard Class: 9
- UN Packing Group: II

**SEE IMPORTANT INFORMATION ON BACK**

**ICSC: 0939**

Prepared in the context of cooperation between the International Programme on Chemical Safety & the Commission of the European Communities © IPCS CEC 1993.
<table>
<thead>
<tr>
<th>IMPORTANT DATA</th>
<th>PHYSICAL STATE/ APPEARANCE:</th>
<th>ROUTES OF EXPOSURE:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Light yellow viscous liquid</td>
<td>The substance can be absorbed into the body by inhalation of its aerosol, through the skin and by ingestion</td>
</tr>
<tr>
<td></td>
<td>PHYSICAL DANGERS:</td>
<td>INHALTION RISK:</td>
</tr>
<tr>
<td></td>
<td>The substance decomposes in a fire producing irritating and toxic gases</td>
<td>A harmful contamination of the air will be reached rather slowly on evaporation of this substance at 20°C</td>
</tr>
<tr>
<td></td>
<td>CHEMICAL DANGERS:</td>
<td>EFFECTS OF SHORT-TERM EXPOSURE:</td>
</tr>
<tr>
<td></td>
<td>The substance decomposes in a fire producing irritating and toxic gases</td>
<td>The substance irritates the eyes (see Notes)</td>
</tr>
<tr>
<td>OCCUPATIONAL EXPOSURE LIMITS (OELs):</td>
<td>TLV: ppm, 0.5 mg/m3 (skin)</td>
<td>EFFECTS OR LONG-TERM OR REPEATED EXPOSURE:</td>
</tr>
<tr>
<td></td>
<td>(ACGIH 1991-1992)</td>
<td>Repeated or prolonged contact with skin may cause dermatitis chloracne. The substance may have effects on the liver. Animal tests show that this substance possibly causes toxic effects upon human reproduction.</td>
</tr>
<tr>
<td>PHYSICAL PROPERTIES</td>
<td>Relative density (water = 1): 1.5</td>
<td>Vapor pressure, Pa at 25°C: 0.01</td>
</tr>
<tr>
<td></td>
<td>Solubility in water: none</td>
<td>Octanol/water partition coefficient as log POW: 6.30 (estimated)</td>
</tr>
<tr>
<td>ENVIRONMENTAL DATA</td>
<td>In the food chain important to humans, bioaccumulation takes place; specifically in water organisms. It is strongly advised not to let the chemical enter into the environment.</td>
<td></td>
</tr>
<tr>
<td>NOTES</td>
<td>Changes into a resinous state (pour point) at 10°C. Distillation range: 365°C-390°C. No open cup flash point to boiling. The symptoms other than the chloracne and liver effects may be in part due to contaminants of the PCB. Transport Emergency Card: TEC (R)-914</td>
<td></td>
</tr>
<tr>
<td>ADDITIONAL INFORMATION</td>
<td>POLYCHLORINATED BIPHENYL (AROCLOR 1254) © IPCS, CEC, 1993</td>
<td></td>
</tr>
<tr>
<td>ICSC: 0939</td>
<td>POLYCHLORINATED BIPHENYL (AROCLOR 1254) © IPCS, CEC, 1993</td>
<td></td>
</tr>
<tr>
<td>IMPORTANT LEGAL NOTICE</td>
<td>Neither the CEC or the IPCS nor any person acting on behalf of the CEC or the IPCS is responsible for the use which might be made of this information. This card contains the collective views of the IPCS Peer Review Committee and may not reflect in all cases all the detailed requirements included in national legislation on the subject. The use should verify compliance of the cards with the relevant legislation in the country of use.</td>
<td></td>
</tr>
</tbody>
</table>
## Terrorist Bomb Threat Stand-Off

<table>
<thead>
<tr>
<th>Threat Description</th>
<th>Explosives Capacity¹ (TNT Equivalent)</th>
<th>Building Evacuation Distance²</th>
<th>Outdoor Evacuation Distance³</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pipe Bomb</td>
<td>5 LBS/2.3 KG</td>
<td>70 FT/21 M</td>
<td>850 FT/259 M</td>
</tr>
<tr>
<td>Briefcase/Suitcase Bomb</td>
<td>50 LBS/23 KG</td>
<td>150 FT/46 M</td>
<td>1,850 FT/564 M</td>
</tr>
<tr>
<td>Compact Sedan</td>
<td>500 LBS/227 KG</td>
<td>320 FT/98 M</td>
<td>1,500 FT/457 M</td>
</tr>
<tr>
<td>Sedan</td>
<td>1,000 LBS/454 KG</td>
<td>400 FT/122 M</td>
<td>1,750 FT/534 M</td>
</tr>
<tr>
<td>Passenger/Cargo Van</td>
<td>4,000 LBS/1,814 KG</td>
<td>640 FT/195 M</td>
<td>2,750 FT/838 M</td>
</tr>
<tr>
<td>Small Moving Van/Delivery Truck</td>
<td>10,000 LBS/4,536 KG</td>
<td>860 FT/263 M</td>
<td>3,750 FT/1,143 M</td>
</tr>
<tr>
<td>Moving Van/Water Truck</td>
<td>30,000 LBS/13,608 KG</td>
<td>1,240 FT/375 M</td>
<td>6,500 FT/1,982 M</td>
</tr>
<tr>
<td>Semi-Trailer</td>
<td>60,000 LBS/27,216 KG</td>
<td>1,570 FT/475 M</td>
<td>7,000 FT/2,134 M</td>
</tr>
</tbody>
</table>

All personnel must either seek shelter inside a building (with some risk) away from windows and exterior walls, or move beyond the Outdoor Evacuation Distance.

Preferred area (beyond this line) for evacuation of people in buildings and mandatory for people outdoors.

¹ Based on maximum volume or weight of explosive (TNT equivalent) that could reasonably fit in a suitcase vehicle.
² Governed by the ability of an unstrengthened building to withstand severe damage or collapse.
³ Governed by the greater of fragment throw distance or glass breakage/falling glass hazard distance. Note that pipe and briefcase bombs assume cased charges which throw fragments farther than vehicle bombs.
APPENDIX B: CHECKLIST FOR HOME PREPAREDNESS

This appendix includes a checklist that will help school personnel ensure that they are prepared for an emergency that may affect their homes as well as the school. Distribute this checklist to all school personnel at the beginning of each school year. Urge faculty and staff to use the checklist to ensure that their families know what is on hand and what to do if an emergency occurs while they are at school.

The items shown on this checklist may not be complete, and some items may be inappropriate for the hazards faced in your area. Feel free to revise the checklist to suit the hazards you face in your community.
# Checklist for Home Preparedness

<table>
<thead>
<tr>
<th>Check</th>
<th>Supplies</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐</td>
<td>Water and food for 3 days</td>
</tr>
<tr>
<td>☐</td>
<td>Can opener</td>
</tr>
<tr>
<td>☐</td>
<td>Utensils</td>
</tr>
<tr>
<td>☐</td>
<td>First aid kit</td>
</tr>
<tr>
<td>☐</td>
<td>At least a 30-day supply of all needed medications</td>
</tr>
<tr>
<td>☐</td>
<td>Fire extinguisher</td>
</tr>
<tr>
<td>☐</td>
<td>Extra pair of glasses (if you wear contact lenses, keep a pair of glasses too, because the dust or smoke in the air following some types of disasters makes contact lenses uncomfortable)</td>
</tr>
<tr>
<td>☐</td>
<td>Flashlight(s) with extra batteries</td>
</tr>
<tr>
<td>☐</td>
<td>Flares</td>
</tr>
<tr>
<td>☐</td>
<td>Portable AM/FM radio with extra batteries (a weather radio is also helpful in areas served by NOAA Weather Radio)</td>
</tr>
<tr>
<td>☐</td>
<td>Communication kit (phone numbers of out-of-state relatives; coins for a pay phone and cash; pre-addressed, stamped postcards)</td>
</tr>
<tr>
<td>☐</td>
<td>Weather protection (gloves, jacket, raincoat, sunscreen, hat, etc.); rotate as necessary for the season</td>
</tr>
<tr>
<td>☐</td>
<td>Plastic trash bags</td>
</tr>
<tr>
<td>☐</td>
<td>Complete change of clothing</td>
</tr>
<tr>
<td>☐</td>
<td>Comfortable shoes and practical shoes (steel toe), extra socks</td>
</tr>
<tr>
<td>☐</td>
<td>Comfortable shoes for those not involved in search and rescue</td>
</tr>
<tr>
<td>☐</td>
<td>Steel toe shoes for those exposed to debris</td>
</tr>
<tr>
<td>☐</td>
<td>Sanitation supplies (toothbrush, toothpaste, soap, comb, plastic bags, tissues, sanitary napkins)</td>
</tr>
<tr>
<td>☐</td>
<td>Heavy-duty work gloves</td>
</tr>
<tr>
<td>☐</td>
<td>Shovels</td>
</tr>
<tr>
<td>☐</td>
<td>Sleeping bag, pillow, blankets</td>
</tr>
<tr>
<td>☐</td>
<td>Full tank of gas</td>
</tr>
</tbody>
</table>

*Rotate the supplies seasonally. Check shelf life monthly.*
APPENDIX C: SAMPLE INCIDENT RESPONSE JOB DESCRIPTIONS

Use this appendix for drills, exercises, and real emergencies. Document all actions taken. The job aids in this appendix are listed below.

General
- Student Care: Instructor Responsibilities C-2
- Support Staff Responsibilities C-4
- Student Support Teams C-5

Incident Command System Organization Chart C-6

Command Section
- Incident Commander C-7
  - Safety Officer C-10
  - Public Information Officer (PIO) C-11
  - Liaison Officer C-14

Operations Section
- Operations Section Chief C-15
  - Site Facility Check/Security C-17
  - Search and Rescue Team Leader C-19
  - Search and Rescue Teams C-21
  - Medical Team Leader C-23
  - Medical Team C-25
  - Medical Branch Morgue C-27
  - Student Care C-29
  - Student Release C-31

Planning Section
- Planning Section Chief C-34
  - Documentation C-35
  - Situation Analysis C-37

Logistics Section
- Logistics Section Chief C-38
  - Supplies/Facilities C-39
  - Staffing C-40
  - Communications C-41

Finance/Administration Section
- Finance/Administration Section Chief C-43
  - Timekeeping C-44
  - Purchasing C-45
Student Care: Instructor Responsibilities

PERSONNEL: All teachers and substitute teachers.

RESPONSIBILITIES: General

- Assess the situation and remain calm.
- If the ground is shaking or wind is blowing to the point that glass breakage or other damage to the school poses a risk to students, lead “drop, cover, and hold.”
- Calm, direct, and give aid to students. Assist seriously injured students if possible.

Lockdown or Shelter-in-Place

- Lockdown procedures include:
  a. closing and locking classroom doors;
  b. turning off lights;
  c. moving to interior walls;
  d. silencing cell phones; and
  e. following all other lockdown procedures.*

*See E-5 for additional information.

- If gunfire or explosions are heard, get everyone to lie flat on the floor.
- If shelter-in-place is activated, follow procedures as described in your school’s plan. (Note: These procedures should be in your Classroom “Go Kit” as well—see Appendix D: Preparedness Job Aids.)

Evacuation

- Check with your buddy teacher and assist, as necessary.
- Take Classroom Go Kit, student Emergency Cards, and roll book.
- Evacuate to emergency assembly area:
  - Check with your buddy teacher and assist or, if necessary, evacuate both classes together.
  - Use the safest route; stay alert for hazards; move quickly and quietly.
  - Close the classroom door, but leave it unlocked for search and rescue access.

Assembly Area

- Instruct the students to sit on the grass or blacktop.
- Take attendance and complete a Student Accounting Form.
- One of each pair of buddy teachers must take the Student Accounting Forms to documentation and reports (at the Command Post).
RESPONSIBILITIES (CONTINUED):

**Remaining Supervising Teacher**

- Supervise and reassure students.
- Administer first aid, as necessary, or send the student(s) to the first aid area with their Emergency Card.
- Fill out a Notice of First Aid Care form if first aid is given. Retain one copy; attach the other to the student’s Emergency Card.
- Locate each student’s Emergency Card.
- Keep a record of the location of all students at all times, using the Student Accounting Form.
- Be alert for latent signs of injury/shock in all students.

**Student Release**

- Runners will bring a form requesting the student.
- Note that the student has left on the Student Accounting Form.
- Send the student’s Emergency Card and any Notice of First Aid Care forms with the student.
- The student will accompany the runner to the release area.
- If a parent demands the child, breaking release procedure, make an appropriate notation describing the incident on the Emergency Card and store it in the Classroom Go Kit. Avoid confrontations.

**EQUIPMENT/SUPPLIES:**

- Emergency plans.
- Class lists.
- Student Emergency Information Sheets or Emergency Cards.
- First aid kit and Classroom Go Kit (if available).
- Forms:
  - Student Accounting Form.
  - Notice of First Aid Care.
- Clipboard.
- Pen or pencil.
Support Staff Responsibilities

PERSONNEL: Librarians Guidance Counselors
Cafeteria Workers Maintenance Workers
Classroom Aides Day Care Providers
School Volunteers Curriculum Specialists
Resource Teachers Custodians
Deans

RESPONSIBILITIES:  
- Follow standard safety procedures.
- **If remaining with the students, follow Classroom Teacher Responsibility guidelines.**
- Check in at the Command Post for assignment.
- Report any known injuries or damage.
- Use safety equipment and follow directions.
Student Support Teams (optional)

PERSONNEL: Pre-selected students in serviced on emergency procedures and with parental/guardian permission may assist in support roles. Students should never be placed in hazardous or potentially traumatic situations or unsupervised positions responsible for the safety of others.

RESPONSIBILITIES:
- Report to classroom location for roll call.
- After roll is taken, check in at the Command Post for assignment.

Possible assignments may include:
- Serving as runners for student release or delivery of written information to or from the Command Post.
- Assisting in the set-up of student release and other response locations.
- Assisting the Student Care Director by delivering or assembling equipment (e.g., portable toilets and enclosures), distributing water, or acting as information runners.
- Assisting in recreational activities for students.

EQUIPMENT/SUPPLIES:
- Orange safety vest (if available).
- Other items issued, as necessary.
Command Section: Incident Commander

RESPONSIBILITIES: The Incident Commander is solely responsible for emergency/disaster operations and shall remain at the Command Post to observe and direct all operations.

Ensure the safety of students, staff, and others on campus. Lead by example: Your behavior sets tone for staff and students.

START-UP ACTIONS:  
- Obtain your personal safety equipment (i.e., hard hat, vest, clipboard with job description sheet).
- Assess the type and scope of emergency.
- Determine the threat to human life and structures.
- Implement the EOP and hazard-specific procedures.
- Develop and communicate an Incident Action Plan (IAP) with objectives and a timeframe to meet those objectives.
- Activate functions and assign positions as needed.
- Appoint a back-up or alternate, also known as the Deputy Incident Commander (as described in the EOP).
Command Section: Incident Commander (continued)

**ONGOING OPERATIONAL DUTIES:**

- Continue to monitor and assess the total school situation:
  - View the site map periodically for search and rescue progress and damage assessment information.
  - Check with section chiefs for periodic updates.
  - Reassign personnel as needed.
- Report (through Communications) to the school district on the status of students, staff, and facility, as needed (Site Status Report).
- Develop and communicate revised IAPs as needed.
- Begin student release when appropriate.

**NOTE:** No student should be released until student accounting is complete. Never send students home before the end of the regular school day unless directed by the superintendent, except at the request of parent/guardian.

- Authorize the release of information.
- Utilize your back-up/Deputy Incident Commander. Plan and take regular breaks (5-10 minutes per hour). During break periods, relocate away from the Command Post.
- Plan regular breaks for all staff and volunteers. Take care of your caregivers!
- Release teachers as appropriate and per district guidelines. (By law, during a disaster, teachers become disaster workers.)
- Remain on and in charge of your campus until redirected or released by the superintendent.
Command Section: Incident Commander (continued)

CLOSING DOWN:

- Authorize deactivation of sections, branches, or units when they are no longer required.
- At the direction of the superintendent, deactivate the entire emergency response. If the fire department or other outside agency calls an “all clear,” contact the district before taking any further action.
- Ensure that any open actions not yet completed will be taken care of after deactivation.
- Ensure the return of all equipment and reusable supplies to Logistics.
- Close out all logs. Ensure that all logs, reports, and other relevant documents are completed and provided to the Documentation Unit.
- Announce the termination of the emergency and proceed with recovery operations if necessary.

COMMAND POST EQUIPMENT/SUPPLIES:

- Campus map.
- Master keys.
- Staff and student rosters.
- Disaster response forms.
- Duplicate rosters (two sets).
- Tables and chairs (if Command Post is outdoors).
- Vests (if available).
- Job description clipboards.
- Command Post tray (pens, etc.).
- School district radio.
- Campus two-way radios.
- AM/FM radio (battery).
- Bullhorn.
Command Section: Safety Officer

RESPONSIBILITIES: The Safety Officer ensures that all activities are conducted in as safe a manner as possible under the existing circumstances.

START-UP ACTIONS:
- Check in with the Incident Commander for a situation briefing.
- Obtain necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.
- Open and maintain a position log. Maintain all required records and documentation to support the history of the emergency or disaster.
  Document:
  ◆ Messages received.
  ◆ Action taken.
  ◆ Decision justification and documentation.
  ◆ Requests filled.

OPERATIONAL DUTIES:
- Monitor drills, exercises, and emergency response activities for safety.
- Identify and mitigate safety hazards and situations.
- Stop or modify all unsafe operations.
- Ensure that responders use appropriate safety equipment.
- Think ahead and anticipate situations and problems before they occur.
- Anticipate situation changes, such as cascading events, in all planning.
- Keep the Incident Commander advised of your status and activity, and on any problem areas that now need or will require solutions.

CLOSING DOWN:
- When authorized by the Incident Commander, deactivate the unit and close out all logs. Provide logs and other relevant documents to the Documentation Unit.
- Return equipment and reusable supplies to Logistics.

EQUIPMENT/SUPPLIES:
- EOPs for district.
- Vest or position identifier, if available.
- Hard hat, if available.
- Clipboard, paper, pens.
- Two-way radio, if available.
Command Section: Public Information Officer (PIO)

PERSONNEL: Assigned staff that can act as spokesperson.

POLICY: The public has the right and need to know important information related to an emergency/disaster at the school site as soon as it is available.

The PIO acts as the official spokesperson for the school site in an emergency situation. If a school district PIO is available, they will be the official spokesperson. A school site-based PIO should be used only if the media is on campus and the school district PIO is not available.

News media can play a key role in assisting the school in getting emergency/disaster-related information to the public (parents/guardians).

Information released must be consistent, accurate, and timely.

START-UP ACTIONS:  
- Determine a possible “news center” site as a media reception area (located away from the Command Post and students). Get approval from the Incident Commander.
  - Identify yourself as the PIO (by vest, visor, sign, etc.).
  - Consult with the school district PIO to coordinate information release.
  - Assess the situation and obtain a statement from the Incident Commander. Tape record it if possible.
  - Advise arriving media that the site is preparing a press release and the approximate time of its issue.
  - Open and maintain a position log of your actions and all communications. If possible, tape media briefings. Keep all documentation to support the history of the event.
Command Section: Public Information Officer (PIO) (continued)

OPERATIONAL DUTIES:

- Keep up to date on the situation.
- Statements must be approved by the Incident Commander and should reflect:
  - Reassurance (EGBOK: “Everything’s going to be OK.”)
  - Incident or disaster cause and time of origin.
  - Size and scope of the incident.
  - Current situation—condition of school site, evacuation progress, care being given, injuries, student release location, etc. Do not release any names.
  - Resources in use.
  - Best routes to the school, if known and if appropriate.
  - Any information the school wishes to be released to the public.
- **Read** statements if possible.
- When answering questions, be complete and truthful, always considering confidentiality and emotional impact. Avoid speculation, bluffing, lying, talking “off the record,” arguing, etc. Avoid using the phrase “no comment.”
- Remind school staff and volunteers to refer **all** questions from the media or waiting parents/guardians to the PIO.
- Update information periodically with the Incident Commander.
- Ensure that announcements and other information are translated into other languages as needed.
- Monitor news broadcasts about the incident. Correct any misinformation heard.

CLOSING DOWN:

- At the Incident Commander’s direction, release PIO staff when they are no longer needed. Direct staff members to sign out through Timekeeping.
- Return equipment and reusable supplies to Logistics.
- Close out all logs. Provide logs and other relevant documents to the Documentation Unit.
Command Section: Public Information Officer (PIO) (continued)

**EQUIPMENT/SUPPLIES:**

- Public information kit consists of:
  - ID vest.
  - Battery-operated AM/FM radio.
  - Paper/pencils/markings pens.
  - Scotch tape/masking tape.
  - Scissors.
  - School site map(s) and area maps:
    - 8½ x 11 handouts.
    - Laminated poster board size for display.
- Forms:
  - Sample Public Information Release.
Command Section: Liaison Officer

Responsibilities: The Liaison Officer serves as the point of contact for agency representatives from assisting organizations and agencies outside the school district and assists in coordinating the efforts of these outside agencies by ensuring the proper flow of information.

Start-up Actions:
- Check in with the Incident Commander for a situation briefing.
- Determine your personal operating location and set it up, as necessary.
- Obtain the necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.
- Open and maintain a position log. Maintain all required records and documentation to support the history of the emergency or disaster.

Operational Duties:
- Brief agency representatives on the current situation, priorities, and Incident Action Plan.
- Ensure coordination of efforts by keeping the Incident Commander informed of other agencies’ action plans.
- Provide periodic update briefings to agency representatives, as necessary.

Closing Down:
- At the Incident Commander’s direction, deactivate the Liaison Officer position and release staff no longer needed. Direct staff members to sign out through Timekeeping.
- Return equipment and reusable supplies to Logistics.
- Close out all logs. Provide logs and other relevant documents to the Documentation Unit.

Equipment/Supplies:
- EOPs for District.
- Vest or position identifier, if available.
- Two-way radio, if available.
- Clipboard, paper, pens.
Operations Section: Operations Section Chief

RESPONSIBILITIES: The Operations Section Chief manages the direct response to the disaster, which can include:

- Site facility check/security.
- Search and rescue.
- Medical.
- Student care.
- Student release.

START-UP ACTIONS: Check in with the Incident Commander for a situation briefing.

- Obtain necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.

OPERATIONAL DUTIES:

- Assume the duties of all operations positions until staff is available and assigned.
- As staff members are assigned, brief them on the situation, and supervise their activities, using the position checklists.
- If additional supplies or staff are needed for the Operations Section, notify Logistics. When additional staff arrive, brief them on the situation, and assign them as needed.
- Coordinate search and rescue operations if it is safe to do so. Appoint a Search and Rescue Team Leader to direct operations, if necessary.
- As information is received from operations staff, pass it on to Situation Analysis and/or the Incident Commander.
- Inform the Planning Section Chief of operations tasks and priorities.
- Make sure that operations staff is following standard procedures, using appropriate safety gear, and documenting their activities.
- Schedule breaks and reassign staff within the section as needed.
Operations Section: Operations Section Chief (continued)

CLOSING DOWN:
- At the Incident Commander’s direction, release Operations staff no longer needed. Direct staff members to sign out through timekeeping.
- Return equipment and reusable supplies to Logistics.
- When authorized by the Incident Commander, deactivate the section and close out all logs. Provide logs and other relevant documents to the Documentation Unit.

EQUIPMENT/SUPPLIES:
- Vest or position identifier, if available.
- Search and rescue equipment.
- Two-way radio.
- Job description clipboard, paper, pens.
- Maps:
  - Search and rescue maps.
  - Large campus map.
Operations Section: Site Facility Check/Security

PERSONNEL: Staff as assigned. Work in pairs.

RESPONSIBILITIES: Take no action that will endanger yourself.

START-UP ACTIONS:  
- Wear hard hat and orange identification vest, if available.
- Take appropriate tools, job description clipboard, and radio.
- Put batteries in flashlight, if necessary.

OPERATIONAL DUTIES: As you complete the following tasks, observe the campus, and report any damage by radio to the Command Post.

Remember: If you are not acknowledged, you have not been heard. Repeat your transmission, being aware of other simultaneous transmissions.

- Lock gates and major external doors.
- Locate, control, and extinguish small fires, as necessary.
- Check gas meter and, if gas is leaking, shut down the gas supply.
- Shut down electricity only if the building has clear structural damage or advised to do so by the Command Post.
- Post yellow caution tape around damaged or hazardous areas.
- Verify that the campus is “locked down” and report the same to the Command Post.
- Advise the Command Post of all actions taken for information and proper logging.
- Be sure that the entire campus has been checked for safety hazards and damage.
- No damage should be repaired before full documentation, such as photographs and video evidence, is complete, unless the repairs are essential to immediate life-safety.
- Route fire, rescue, and police personnel, as appropriate.
- Direct all requests for information to the Public Information Officer.
Operations Section: Site Facility Check/Security (continued)

CLOSING DOWN:

- Return equipment and reusable supplies to Logistics.
- When authorized by the Incident Commander, close out all logs. Provide logs and other relevant documents to the Documentation Unit.

EQUIPMENT/SUPPLIES:

- Vest, hard hat, work gloves, and whistle.
- Campus two-way radio, master keys, and clipboard with job description.
- Bucket or duffel bag with goggles, flashlight, dust masks, yellow caution tape, and shutoff tools—for gas and water (crescent wrench).
Operations Section: Search and Rescue Team Leader

SAFETY RULES: Use the buddy system: Assign a minimum of 2 persons to each team. Take no action that might endanger you. Do not work beyond your expertise. Use appropriate safety gear. Size up the situation first. Follow all operational and safety procedures.

START-UP ACTIONS: Obtain all necessary equipment from container (see list below).
- Obtain a briefing from the Operations Section Chief, noting known fires, injuries, or other situations requiring response.
- Assign teams based on available manpower, with a minimum of 2 persons per team.

OPERATIONAL DUTIES:
- Perform a visual and radio check of the outfitted team leaving the Command Post. Teams must wear sturdy shoes and safety equipment.
- Record names and assignments before deploying teams.
- Dispatch teams to known hazards or situations first, then to search the campus using specific planned routes. Send a specific map assignment with each team.
- Remain at the Command Post in radio contact with search and rescue teams.
- Record all teams’ progress and reports on the site map, keeping others at the Command Post informed of problems. When a room is reported clear, mark a “C” on the map.
- If injured students are located, consult the Operations Section Chief for response. Utilize transport teams or send a first aid team.
- Record the exact location of damage and a triage tally (I = immediate, D = delayed, DEAD = dead) on the map.
- Keep radio communication brief and simple. No codes.

Remember: if you are not acknowledged, you have not been heard. Repeat your transmission, being aware of other simultaneous transmissions.

CLOSING DOWN: Record the return of each search and rescue team. Direct them to return equipment and report to Logistics for additional assignments.
- Provide maps and logs to the Documentation Unit.
Operations Section: Search and Rescue Team Leader (continued)

**EQUIPMENT/SUPPLIES:**
- Vest, hard hat, work and latex gloves, and whistle with master keys on lanyard. One team member should wear a first aid backpack.
- Campus two-way radio and clipboard with job description and map indicating the search plan.
- Bucket or duffel bag containing goggles, flashlight, dust masks, pry bar, grease pencil, pencils, duct tape, and masking tape.
Operations Section: Search and Rescue Teams

SAFETY RULES: Use the buddy system: Ensure that each team has been assigned a minimum of 2 persons. Take no action that might endanger you. Do not work beyond your expertise. Use appropriate safety gear. Size up the situation first. Follow all operational and safety procedures.

START-UP ACTIONS: Obtain all necessary equipment from container (see list below). You must wear sturdy shoes and long sleeves. Put batteries in the flashlight.

- Check in at the Command Post for assignment.

OPERATIONAL DUTIES:

- Report gas leaks, fires, or structural damage to the Command Post immediately upon discovery. Shut off gas or extinguish fires if possible.
- Before entering a building, inspect the complete exterior of the building. Report structural damage to the team leader. Use yellow caution tape to barricade hazardous areas. Do not enter severely damaged buildings. If you are in doubt about your safety, DO NOT ENTER!
- If the building is safe to enter, search the assigned area (following the map) using an orderly pattern. Check all rooms. Use chalk or grease pencil to mark a slash on the door when entering a room. Check under desks and tables. Search visually and vocally. Listen. When leaving each room, complete the slash to form an “X” on the door. Report by radio to the Command Post that the room has been cleared (e.g., “Room A-123 is clear.”).

Remember: If you are not acknowledged, you have not been heard. Repeat your transmission, being aware of other simultaneous transmissions.

- When an injured victim is located, transmit the location, number, and condition of the injured to the Command Post. Do not use names of students or staff. Follow directions from the Command Post.
- Record the exact location of damage and triage tally (I = immediate, D = delayed, DEAD = dead) on the map and report the information to the Command Post.
- Keep radio communication brief and simple. Do not use codes.
Operations Section: Search and Rescue Teams (continued)

CLOSING DOWN:

- Return equipment to Logistics. Provide maps and logs to the Documentation Unit.

EQUIPMENT/SUPPLIES:

- Vest, hard hat, work and latex gloves, and whistle with master keys on a neck lanyard. One member of the team should wear a first aid backpack.
- Campus two-way radio and clipboard with job description and map indicating the search plan.
- Bucket or duffel bag containing goggles, flashlight, dust masks, pry bar, grease pencil, pencils, duct tape, and masking tape.
Operations Section: Medical Team Leader

RESPONSIBILITIES: The Medical Team Leader is responsible for providing emergency medical response, first aid, and counseling. They inform the Operations Section Chief or Incident Commander when the situation requires health or medical services that staff cannot provide and ensure that appropriate actions are taken in the event of deaths.

START-UP ACTIONS:
- Establish scope of disaster with the Incident Commander and determine probability of outside emergency medical support and transport needs.
- Make personnel assignments. If possible, assign a minimum of two people to triage, two to immediate treatment, two to delayed treatment, and two to psychological treatment.
- Set up a first aid area in a safe place (upwind from the emergency area if the emergency involves smoke or hazardous materials), away from students and parents/guardians, with access to emergency vehicles. Obtain equipment and supplies from the storage area.
- Assess available inventory of supplies and equipment.
- Review safety procedures and assignments with personnel.
- Establish a point of entry (“triage”) into the treatment area.
- Establish “immediate” and “delayed” treatment areas.
- Set up a separate psychological first aid area if staff levels are sufficient.

OPERATIONAL DUTIES:
- Oversee the assessment, care, and treatment of patients.
- Ensure caregiver and rescuer safety: Make sure they use latex gloves for protection from body fluids and new gloves for each new patient.
- Make sure that accurate records are kept.
- Provide personnel to respond to injuries in remote locations or request a transport team from Logistics.
- If needed, request additional personnel from Logistics.
- Brief newly assigned personnel.
- Report deaths immediately to the Operations Section Chief.
- Keep the Operations Section Chief informed of the overall status.
- Set up a morgue, if necessary, in a cool, isolated, secure area; follow the guidelines established in the EOP.
- Stay alert for communicable diseases and isolate appropriately.
- Consult with the Student Care Director regarding health care, medications, and meals for students with known medical conditions (e.g., diabetes, asthma, etc.).

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Operations Section: Medical Team Leader (continued)

CLOSED DOWN:
- At the Incident Commander’s direction, release medical staff who are no longer needed. Direct staff members to sign out through Timekeeping.
- Return equipment and reusable supplies to Logistics.
- When authorized by the Incident Commander, deactivate the section and close out all logs. Provide the logs and other relevant documents to the Documentation Unit.

RECOMMENDED FIRST AID SUPPLIES:
- 4 x 4” compresses: 1,000 per 500 students.
- 8 x 10” compresses: 150 per 500 students.
- Kerlix bandaging: 1 per student.
- Ace wraps: 2”—12 per campus; 4”—12 per campus.
- Triangular bandages: 24 per campus.
- Cardboard splints: 24 each of small, medium, large.
- Steri-strips or butterfly bandages: 50 per campus.
- Aqua-Blox (water) cases (for flushing wounds, etc.): 0.016 x students + staff = number of cases.
- Neosporin: 144 squeeze packs per campus.
- Hydrogen peroxide: 10 pints per campus.
- Bleach: 1 small bottle.
- Plastic baskets or wire basket stretchers or backboards: 1.5 per 100 students.
- Scissors (paramedic): 4 per campus.
- Tweezers: 3 assorted per campus.
- Triage tags: 50 per 500 students.
- Latex gloves: 100 per 500 students.
- Oval eye patches: 50 per campus.
- Tapes: 1” cloth—50 rolls per campus; 2” cloth—24 per campus.
- Dust masks: 25 per 100 students.
- Disposable blankets: 10 per 100 students.
- First aid books: 2 standard and 2 advanced per campus.
- Space blankets: 1 per student and staff.
- Heavy duty rubber gloves: 4 pairs.
- Auto-injectable epinephrine per Education Article §7-426.2.
Operations Section: Medical Team

PERSONNEL: First aid-trained staff and volunteers.

RESPONSIBILITIES: Use approved safety equipment and techniques.

START-UP ACTIONS:

- Obtain and wear personal safety equipment including latex gloves.
- Check with the Medical Team Leader for assignment.

OPERATIONAL DUTIES:

- Administer appropriate first aid.
- Keep accurate records of care given.
- Continue to assess victims at regular intervals.
- Report deaths immediately to the Medical Team Leader.
- If and when transportation is available, do a final assessment and document on the triage tag. Keep and file records for reference—do not send any records with the victim.
- A student’s Emergency Card must accompany each student removed from campus to receive advanced medical attention. Send an emergency out-of-area phone number, if available.

Triage Entry Area
The triage area should be staffed with a minimum of two trained team members, if possible.

- One member confirms the triage tag category (red, yellow, green) and directs to the proper treatment area. Should take 30 seconds to assess—no treatment takes place here. Assess if not tagged.
- Second team member logs victims’ names on form and sends the forms to the Command Post as completed.

Treatment Areas (“Immediate and Delayed”)
Treatment areas should be staffed with a minimum of two team members per area, if possible.

- One member completes secondary head-to-toe assessment.
- Second member records information on the triage tag and on-site treatment records.
- Follow categories: I = immediate, D = delayed, DEAD = dead.

When using the two-way radio, do not use the names of the injured or dead.
Operations Section: Medical Team (continued)

**CLOSING DOWN:**
- Return equipment and unused supplies to Logistics.
- Clean up first aid area. Dispose of hazardous waste safely.
- Complete all paperwork and turn it in to the Documentation Unit.

**EQUIPMENT/SUPPLIES:**
- First-aid supplies (see list under the Medical Team Leader).
- Job description clipboards.
- Stretchers.
- Vests, if available.
- Tables and chairs.
- Staff and student medication from health office.
- Forms:
  - Notice of First Aid Care.
  - Medical Treatment Victim Log.
- Marking pens.
- Blankets.
- Quick reference medical guides.
- Ground cover/tarps.
Operations Section: Medical Branch Morgue

PERSONNEL: To be assigned by the Operations Section Chief if needed.

START-UP ACTIONS: • Check with the Operations Section Chief for direction.
  ▪ If directed, set up a morgue area. Verify:
    ◆ Tile, concrete, or other cool floor surface.
    ◆ Accessible to coroner’s vehicle.
    ◆ Remote from the assembly area.
    ◆ Security—keep unauthorized persons out of the morgue.
    ◆ Maintain a respectful attitude.

OPERATIONAL DUTIES: After pronouncement or determination of death:
• Confirm that the person is actually dead.
• Do not move the body until directed by the Command Post.
• Do not remove any personal effects from the body. Personal effects must remain with the body at all times.
• As soon as possible, notify the Operations Section Chief, who will notify the Incident Commander, who, in turn, will attempt to notify law enforcement authorities of the location and, if known, the identity of the body. Law enforcement personnel will notify the coroner.
• Keep accurate records and make them available to law enforcement and/or the coroner when requested.
• Write the following information on two tags:
  ◆ Date and time found.
  ◆ Exact location where found.
  ◆ Name of decedent, if known.
  ◆ If identified—how, when, by whom.
  ◆ Name of person filling out tag.
• Attach one tag to body.
• If the coroner’s office will not be able to pick up the body soon, place the body in a plastic bag and tape securely to prevent unwrapping. Securely attach the second tag to the outside of the bag. Move the body to the morgue.
• Place any additional personal belongings found in a separate container and label as above. Do not attach to the body—store separately near the body.
Operations Section: Medical Branch Morgue (continued)

CLOSING DOWN:
- After all bodies have been picked up, close down the morgue.
- Return equipment and unused supplies to Logistics.
- Clean up the area. Dispose of hazardous waste safely.
- Complete all paperwork and turn in to the Documentation Unit.

EQUIPMENT/SUPPLIES:
- Tags.
- Pens/pencils.
- Plastic trash bags.
- Duct tape.
- Vicks VapoRub.
- Plastic tarps.
- Stapler.
- 2" cloth tape.
Operations Section: Student Care

PERSONNEL: Classroom teachers, substitute teachers, and staff as assigned.

RESPONSIBILITIES: Ensure the care and safety of all students on campus, except those who are in the medical treatment area.

START-UP ACTIONS:
- Wear an identification vest, if available.
- Take a job description, clipboard, and radio.
- Check in with the Operations Section Chief for a situation briefing.
- Make personnel assignments as needed.
- If evacuating:
  - Verify that the assembly area and routes to it are safe.
  - Count or observe the classrooms as students and staff exit, to make sure that all classes evacuate.
  - Initiate the set-up of portable toilet facilities and hand-washing stations.

OPERATIONAL DUTIES:
- Monitor the safety and well-being of the students and staff in the assembly area.
- Administer minor first aid as needed.
- Support the student release process by releasing students with the appropriate paperwork.
- When necessary, provide water and food to students and staff.
- Make arrangements for portable toilets if necessary, ensuring that students and staff wash their hands thoroughly to prevent disease.
- Make arrangements to provide shelter for students and staff.
- Arrange activities and keep students reassured.
- Update records of the number of students and staff in the assembly area (or in the buildings).
- Direct all requests for information to the Public Information Officer.

CLOSING DOWN:
- Return equipment and reusable supplies to Logistics.
- When authorized by the Incident Commander, close out all logs. Provide logs and other relevant documents to the Documentation Unit.
Operations Section: Student Care (continued)

**EQUIPMENT/SUPPLIES:**
- Vest.
- Clipboard with job description.
- Ground cover, tarps.
- First aid kit.
- Student activities—books, games, coloring books, etc.
- Forms:
  - Student Accounting Form.
  - Notice of First Aid Care.
- Campus two-way radio.
- Water, food, sanitation supplies.
Operations Section: Student Release

PERSONNEL: School secretary, available staff, and disaster volunteers. Use a buddy system.

RESPONSIBILITIES: Assure the reunification of students with their parents/guardians or authorized adult through separate “Request” and “Release” gates.

START-UP ACTIONS:
- Obtain and wear a vest or position identifier, if available.
- Check with the Operations Section Chief for assignment to the Request Gate or Release Gate.
- Obtain necessary equipment and forms from Logistics.
- Secure the area against unauthorized access. Mark the gates with signs.
- Set up the Request Gate at the main student access gate. Use alphabetical grouping signs to organize parent/guardian requests.
- Have Student Release Forms available for parents/guardians outside of the fence at the Request Gate. Assign volunteers to assist.
- Set up the Release Gate some distance from the Request Gate.

OPERATIONAL DUTIES:
Follow the procedures outlined below to ensure the safe reunification of students with their parents/guardians:

- **Refer all requests for information to the Public Information Officer. Do not spread rumors!**
- If volunteers arrive to help, send those with disaster volunteer badges with photo IDs to Logistics. If they are not registered (i.e., they do not have badges), direct them to a branch library to register.
Operations Section: Student Release (continued)

PROCEDURES:

- The requesting adult fills out a Student Release Form, gives it to a staff member, and shows identification.
- The staff member verifies the identification, pulls the student’s Emergency Card from the file, and verifies that the requester is listed on the card.
- The staff member instructs the requester to proceed to the Release Gate.
- If there are two copies of the student Emergency Card (one at each gate), staff files the Emergency Card in the out box. If there is only one copy, a runner takes the card with the Student Release Form, and staff files a blank card with the student’s name on it in the out box.
- The runner takes the form(s) to the designated classroom.

Note: If a parent/guardian refuses to wait in line, do not argue. Note the time with appropriate comments on the Emergency Card and place it in the out box.

If the Student Is with the Class

- Runner shows the Student Release Form to the teacher.
- The teacher marks the box, “Sent with Runner.”
- If appropriate, the teacher sends the parent/guardian a copy of the Notice of First Aid Care form with the runner.
- The runner walks the student(s) to the Release Gate.
- The runner hands the paperwork to release personnel.
- Release staff match the student to the requester, verify proof of identification, ask the requester to fill out and sign the lower portion of the Student Release Form, and release the student. Parents/guardians are given the Notice of First Aid Care form, if applicable.
Operations Section: Student Release (continued)

If the Student Is not with the Class

- The teacher makes the appropriate notation on the Student Release Form:
  - “Absent”—if the student was never in school that day.
  - “First Aid”—if the student is in the medical treatment area.
  - “Missing”—if the student was in school but now cannot be located.

- The runner takes Student Release Form to the Command Post.

- The Command Post verifies the student’s location, if known, and directs the runner accordingly.

- If the runner is retrieving multiple students and one or more is missing, the runner walks the available students to the Release Gate before returning “Missing” forms to the Command Post for verification.

- The parent/guardian should be notified of a missing student’s status and escorted to a crisis counselor.

- If the student is receiving first aid, the parent/guardian should be escorted to the medical treatment area.

- If the student was marked absent, the parent/guardian should be notified by a staff member.

CLOSING DOWN:

- At the direction of the Operations Section Chief, return equipment and unused supplies to Logistics.

- Complete all paperwork and turn it in to the Documentation Unit.

EQUIPMENT/SUPPLIES:

- Job description clipboards.

- Pens, stapler.

- Box(es) of student Emergency Cards.

- Signs to mark student Request Gate and Release Gate.

- Signs for alphabetical grouping to organize the parents/guardians (A-F, etc.).

- Empty file boxes to use as out boxes.

- Student Release Forms (copies for every student).
Planning Section: Planning Section Chief

RESPONSIBILITIES: This section is responsible for the collection, evaluation, documentation, and use of information about the development of the incident and the status of resources. Maintain accurate records and site map. Provide ongoing analysis of situation and resource status.

START-UP ACTIONS:
- Check in with the Incident Commander for a situation briefing.
- Obtain necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.

OPERATIONAL DUTIES:
- Assume the duties of all Planning Section positions until staff is available and assigned.
- As (or if) staff is assigned, brief them on the situation and supervise their activities, utilizing the position checklists.
- Assist the Incident Commander in writing action plans.

CLOSING DOWN:
- At the Incident Commander’s direction, deactivate the section and close out all logs.
- Verify that the closing tasks of all Planning Section positions have been accomplished.
- Return equipment and reusable supplies to Logistics.

EQUIPMENT/SUPPLIES:
- Two-way radio.
- File box(es).
- Dry-erase pens.
- Large site map of campus, laminated or covered with Plexiglas.
- Forms:
  ♦ Emergency time/situation report.
  ♦ Sample log.
  ♦ Student Accounting Form.
- Paper, pens.
- Job description clipboard.
- Tissues.
Planning Section: Documentation

RESPONSIBILITIES: This section is responsible for the collection, evaluation, documentation, and use of information about the development of the incident and the status of resources.

START-UP ACTIONS:
- Check in with the Planning Section Chief for a situation briefing.
- Obtain necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.
- Determine whether there will be a Finance/Administration Section. If there is none, a designated documentation clerk will be responsible for maintaining all records of any expenditures as well as all personnel timekeeping records.

OPERATIONAL DUTIES:

Records
- Maintain a time log of the incident, noting all actions and reports (see the sample log in Appendix E.).
- Record content of all radio communication with the district Emergency Operations Center (EOC).
- Record verbal communication for basic content.
- Log in all written reports.
- File all reports for reference (file box).

Important: A permanent log may be typed or rewritten at a later time for clarity and better understanding. Keep all original notes and records—they are legal documents.

Student and Staff Accounting
- Receive, record, and analyze Student Accounting Forms.
- Check off staff roster. Compute the number of students, staff, and others on campus for Situation Analysis. Update periodically.
- Report missing persons and site damage to the Command Post.
- Report first aid needs to the Medical Team Leader.
- File forms for reference.
Planning Section: Documentation (continued)

CLOSING DOWN:
- Return equipment and reusable supplies to Logistics.
- Collect and file all paperwork and documentation from deactivating sections.
- Securely package and store these documents for future use. Return equipment and reusable supplies to Logistics.

EQUIPMENT/SUPPLIES:
- Two-way radio.
- File box(es).
- Forms:
  - Emergency time/situation report.
  - Sample log.
  - Student Accounting Form.
- Paper, pens.
- Job description clipboard.
Planning Section: Situation Analysis

RESPONSIBILITIES: This section is responsible for the collection, evaluation, documentation, and use of information about the development of the incident and the status of resources. Maintain accurate site map. Provide ongoing analysis of situation and resource status.

START-UP ACTIONS:
- Check in with the Incident Commander for a situation briefing.
- Obtain necessary equipment and supplies from Logistics.
- Put on a position identifier, such as a vest, if available.

OPERATIONAL DUTIES: Situation Status (Map)
- Collect, organize, and analyze situation information.
- Mark the site map appropriately as related reports are received, including but not limited to search and rescue reports and damage updates, giving a concise picture of the status of the campus.
- Preserve the map as a legal document until it is photographed.
- Use an area-wide map to record information on major incidents, road closures, utility outages, etc. (This information may be useful to staff for planning routes home, etc.)

Situation Analysis
- Provide current situation assessments based on analysis of information received.
- Develop situation reports for the Command Post to support the action planning process.
- Think ahead and anticipate situations and problems before they occur.
- Report only to Command Post personnel. Refer all other requests to the Public Information Officer.

CLOSING DOWN:
- Close out all logs and turn all documents in to Documentation.
- Return equipment and reusable supplies to Logistics.

EQUIPMENT/SUPPLIES:
- Two-way radio.
- Paper, pens, dry-erase pens, tissues.
- Job description clipboards.
- Large site map of campus, laminated or covered with Plexiglas.
- File box(es).
- Map of county or local area.
Logistics Section: Logistics Section Chief

RESPONSIBILITIES: The Logistics Section is responsible for providing facilities, services, personnel, equipment, and materials in support of the incident.

START-UP ACTIONS:  
- Check in with the Incident Commander for a situation briefing.  
- Open the supplies container or other storage facility.  
- Put on position identifier, such as a vest, if available.  
- Begin distribution of supplies and equipment as needed.  
- Ensure that the Command Post and other facilities are set up as needed.

OPERATIONAL DUTIES:  
- Assume the duties of all Logistics positions until staff is available and assigned.  
- As (or if) staff is assigned, brief them on the situation and supervise their activities, utilizing the position checklists.  
- Coordinate supplies, equipment, and personnel needs with the Incident Commander.  
- Maintain security of the cargo container, supplies and equipment.

CLOSING DOWN:  
- At the Incident Commander’s direction, deactivate the section and close out all logs.  
- Verify that closing tasks of all Logistics positions have been accomplished. Secure all equipment and supplies.

EQUIPMENT/SUPPLIES:  
- Two-way radio.  
- Job description clipboard.  
- Paper, pens.  
- Cargo container or other storage facility and all emergency supplies stored on campus.  
- Clipboards with volunteer sign-in sheets.  
- Forms:  
  - Inventory of emergency supplies on campus.  
  - Site Status Report.  
  - Communications Log.  
  - Message forms.
Logistics Section: Supplies/Facilities

RESPONSIBILITIES: This unit is responsible for providing facilities, equipment, supplies, and materials in support of the incident.

START-UP ACTIONS:
- Check in with the Logistics Section Chief for a situation briefing.
- Open the supplies container or other storage facility if necessary.
- Put on a position identifier, such as a vest, if available.
- Begin distribution of supplies and equipment as needed.
- Set up the Command Post.

OPERATIONAL DUTIES:
- Maintain security of the cargo container, supplies and equipment.
- Distribute supplies and equipment as needed.
- Assist team members in locating appropriate supplies and equipment.
- Set up the Staging area, sanitation area, feeding area, and other facilities as needed.

CLOSING DOWN:
- At the Logistic Chief’s direction, receive all equipment and unused supplies as they are returned.
- Secure all equipment and supplies.

EQUIPMENT/SUPPLIES:
- Two-way radio.
- Job description clipboard.
- Paper, pens.
- Cargo container or other storage facility and all emergency supplies stored on campus.
- Form:
  - Inventory of emergency supplies on campus.
Logistics Section: Staffing

RESPONSIBILITIES:  This unit is responsible for coordinating the assignment of personnel (staff, students, disaster volunteers) in support of the incident.

START-UP ACTIONS:
- Check in with the Logistics Section Chief for a situation briefing.
- Put on a position identifier, such as a vest, if available.
- Open three logs to list staff, volunteers, and students who are awaiting assignment.

OPERATIONAL DUTIES:
- Deploy personnel as requested by the Incident Commander.
- Sign in volunteers, making sure that volunteers are wearing their ID badges and are on the site disaster volunteer list. Unregistered volunteers should be sent to the city library to register.

CLOSING DOWN:
- Ask volunteers to sign out.
- At the Logistic Section Chief’s direction, close out all logs and turn them in to Documentation.
- Return all equipment and supplies.

EQUIPMENT/SUPPLIES:
- Two-way radio.
- Job description clipboard.
- Paper, pens.
- Cargo container or other storage facility and all emergency supplies stored on campus.
- Clipboards with volunteer sign-in sheets
- Forms:
  - Inventory of emergency supplies on campus.
  - List of registered disaster volunteers.
Logistics Section: Communications

RESPONSIBILITIES: This unit is responsible for establishing, coordinating, and directing verbal and written communications within the school disaster site and with the school district. If the school district cannot be contacted, communications may be made with outside agencies when necessary.

PERSONNEL:
- A school staff member with a campus two-way radio, supported by student or disaster volunteer runners.
- A disaster volunteer who is a qualified radio operator.

START-UP ACTIONS:
- Set up the communications station in a quiet location with access to the Command Post.
- Turn on radios and advise the Command Post when ready to accept traffic.

OPERATIONAL DUTIES:
- Communicate with the district Emergency Operations Center (EOC) per district procedure. At the direction of the Incident Commander, report the status of students, staff, and the campus, using the Site Status Report form.
- Receive and write down all communications from the district EOC.
- Use runners to deliver messages to the Incident Commander, with copies going to the Planning Section Chief.
- Maintain the communications log: date/time/originator/recipient.
- Follow communications protocol. Do not contact the city directly if the district EOC is available.
- Direct the media or the public to the Public Information Officer.
- Monitor AM/FM radio for local emergency news: [specify station(s) and frequency].

CLOSING DOWN:
- Close out all logs, message forms, etc., and turn them over to Documentation.
- Return all equipment and unused supplies to Logistics.
Logistics Section: Communications (continued)

EQUIPMENT/ SUPPLIES:

- Two-way radios with spare batteries for each.
- Job description clipboard.
- Paper, pens.
- Table and chairs.
- AM/FM radio.
- File boxes, tote tray for outgoing messages.
- Forms:
  - Site Status Report.
  - Message forms.
Finance/Administration Section: Finance/Administration Section Chief

RESPONSIBILITIES: The Finance/Administration Section is responsible for financial tracking, procurement, and cost analysis related to the disaster or emergency. It maintains financial records and tracks and records staff hours.

START-UP ACTIONS:
- Check in with the Incident Commander for a situation briefing.
- Put on a position identifier, such as a vest, if available.
- Locate and set up workspace.
- Check in with the Documentation Clerk to collect records and information that relate to personnel timekeeping and/or purchasing.

OPERATIONAL DUTIES:
- Assume the duties of all Finance/Administration positions until staff is available and assigned.
- As (or if) staff is assigned, brief them on the situation and supervise their activities, utilizing the position checklists.

CLOSING DOWN:
- At the Incident Commander’s direction, deactivate the section and close out all logs.
- Verify that the closing tasks of all Finance/Administration positions have been accomplished. Secure all documents and records.

EQUIPMENT/SUPPLIES:
- Financial expenditure and documentation plan.
- Job description clipboard.
- Paper, pens.
- Form:
  - Staff duty log.
Finance/Administration Section: Timekeeping

RESPONSIBILITIES: This unit is responsible for maintaining accurate and complete records of staff hours.

START-UP ACTIONS:
- Check in with the Finance/Administration Section Chief for a situation briefing.
- Put on a position identifier, such as a vest, if available.
- Locate and set up workspace.
- Check in with the Documentation Clerk to collect records and information which relate to personnel timekeeping.

OPERATIONAL DUTIES:
- Meet with the Finance/Administration Section Chief to determine the process for tracking regular and overtime hours of staff.
- Ensure that accurate records are kept of all staff members, indicating the hours worked.
- If district personnel not normally assigned to the site are working, be sure that records of their hours are kept.

CLOSING DOWN:
- Close out all logs.
- Secure all documents and records.

EQUIPMENT/SUPPLIES:
- Job description clipboard.
- Paper, pens.
- Form:
  - Staff duty log.
**Finance/Administration Section: Purchasing**

**RESPONSIBILITIES:** This unit is responsible for maintaining accurate and complete records of purchases. Most purchases will be made at the district level; however, in emergency situations, it may be necessary for school sites to acquire certain items quickly.

**START-UP ACTIONS:**
- Check in with the Finance/Administration Section Chief for a situation briefing.
- Put on a position identifier, such as a vest, if available.
- Locate and set up workspace.
- Check in with the Documentation Clerk to collect records and information that relate to purchasing.

**OPERATIONAL DUTIES:**
- Meet with the Finance/Administration Section Chief to determine the process for tracking purchases.
- Support Logistics in making any purchases which have been approved by the Incident Commander.

**CLOSING DOWN:**
- Close out all logs.
- Secure all documents and records.

**EQUIPMENT/SUPPLIES:**
- Job description clipboard.
- Paper, pens.
APPENDIX D: PREPAREDNESS JOB AIDS

This appendix includes checklists, worksheets, and other job aids and reminders that you will find useful when developing your school’s or district’s emergency plan. Feel free to use the job aids as they are or to change them to fit your district’s needs. The job aids included in this appendix are listed below:

Planning Questionnaire for Schools D-2
Is Your School Ready? D-3
Emergency Operations Plan Checklist D-4
Response Supplies Checklist D-7
Suggested Specifications for Water Storage Containers D-9
Recommended Emergency Supplies D-10
Incident Commander Pre-Incident Planning Guidelines D-13
Campus Emergency Assignment Worksheet D-15
Emergency Response Area Layout #1 (Primary Evacuation) D-17
Emergency Response Area Layout #2 (Secondary Evacuation) D-18
Emergency Response Area Layout #3 (Indoor Emergencies) D-19
Emergency Response Traffic Control Map D-20
Shelter Layout Map D-21
Guidelines for Preparing a Buddy Teacher List D-22
Winter Storm Procedures D-24
Winter Storm Procedural Checklist D-27
Winter Storm/Inclement Weather Incident Specifics D-34
Planning Questionnaire for Schools

Use the questions below to help your school plan for an emergency.

1. Does your school have an EOP in place?
2. Are staff and students trained on the procedures?
3. How often has your school exercised the plan? Have any changes been made based on the exercise?
4. Does your staff know where your emergency checklists and resource manuals are located?
5. Do new hires, volunteers, student teachers, and substitutes get training on your emergency plan before starting work at your school?
6. Does every school principal know how long it will usually take for local fire, police, or EMS services to arrive, after dialing 911?
7. Is your staff trained to handle emergency tasks until help arrives?
8. Is any of the school staff trained to do CPR? Are staff trained to use evacuation devices and equipment?
9. Does your school have 911 on speed dial or another quick means to call 911 or alternate communication methods available?
10. Does your school know how long will it take for a principal to obtain personnel or equipment from other facilities?
11. In an evacuation, does your school have enough buses to transport all of the students to another site? Are the busses handicapped accessible?
12. Do the local emergency services (police, fire, etc.) have floorplans of all school buildings in their jurisdiction?
13. Have your principals invited local police and fire to do a “walk-through” of their schools yearly?
14. When does the school practice fire, evacuation, reverse evacuation, lockdown, shelter-in-place, active shooter, and tornado drills? Is it at the “high traffic” times (i.e., lunchtime, change of class, beginning and end of the school day)?
15. Does your school have a student release system established? Is the staff trained to do their tasks?
16. Do you have procedures in place if an emergency occurs on a bus?
17. Who (besides the principal and janitor) has the keys to the buildings, classrooms, locked fences, and gates? What about after school and on the weekends?
18. If your school holds children after normal school hours because of a disaster in the community, is the school prepared to keep students for long periods of time? (Do you have enough food, water, medication, etc.)?
19. When does the school’s responsibility for the students end? Is your school legally responsible for students if they are kept at school?
20. Do you have a back-up system for your vital records?
Is Your School Ready?

How well would your school respond to a disaster? How would staff respond in the first few minutes? In the first few hours? Do staff know what to do? Schools and communities face all kinds of potential hazards, both natural (winter storms, tornadoes, fires, floods) and man-made (hazardous material spills, acts of violence). Being prepared to address such hazards requires thorough and comprehensive planning. How ready are you? Take this test to find out!* Mark YES, NO, or NOT SURE to the following questions:

<table>
<thead>
<tr>
<th>QUESTION</th>
<th>YES</th>
<th>NO</th>
<th>NOT SURE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Does your school have an emergency operations plan?</td>
<td></td>
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<tr>
<td>2. Did the plan result from a hazard analysis and does it address multiple hazards, not just fire?</td>
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<td></td>
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<tr>
<td>3. Does the plan include mitigating potential disasters?</td>
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<tr>
<td>4. Does the plan include responding to disasters?</td>
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<tr>
<td>5. Does the plan include recovering from disasters?</td>
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<tr>
<td>6. Was the plan developed in cooperation with local emergency responders (i.e., fire, law enforcement, emergency medical, emergency manager)?</td>
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<tr>
<td>7. Does the plan include an Incident Command System?</td>
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<tr>
<td>8. Have incident command responsibilities been assigned along with back-up responsibilities?</td>
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<tr>
<td>9. Does the plan include a system of accountability for all students and adults in the building?</td>
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<tr>
<td>10. Does the plan include a system for releasing children to their parents/guardians?</td>
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<tr>
<td>11. Does the plan include both primary and secondary evacuation routes?</td>
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<td></td>
<td></td>
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<tr>
<td>12. Is the plan practiced through regular drills and exercises?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. Are emergency responders included in drills and practice exercises?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>14. Are both evacuation and reverse evacuation drills practiced?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>15. Are shelter-in-place drills practiced?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>16. Are lockdown drills practiced?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>17. During evacuation drills, are exits regularly blocked to test secondary evacuation route systems?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>18. During drills, are student accountability systems tested?</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>19. Are systems for evacuation during cold weather ever tested?</td>
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<tr>
<td>20. Does the plan include a system for regular review and updating?</td>
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</tr>
<tr>
<td>21. Have you read the plan?</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>22. Do you know where the plan is located?</td>
<td></td>
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</tr>
<tr>
<td>23. Has the plan been reviewed with the professional and support staff as well as the local emergency manager?</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>24. Do you know the name of the emergency manager for your jurisdiction?</td>
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<tr>
<td>25. Does your plan include sheltering for as long as 24 hours?</td>
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<td></td>
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</tr>
<tr>
<td>26. Does your plan include the use of evacuation devices for students, staff, and visitors with disabilities?</td>
<td></td>
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</tr>
</tbody>
</table>

If you responded YES to all of these questions, congratulations, your school is probably well prepared to respond to almost any type of disaster. Obviously, NO or NOT SURE responses point to areas where present plans and systems might be improved. If you had more than five NO responses, your school may face serious problems in the event of a real disaster.

*Developed by Mary Erhardt, Director, North Dakota, LEAD Center
# Emergency Operations Plan Checklist

Use this checklist to verify that you have developed everything you need to include in your school’s or district’s emergency operations plan.

<table>
<thead>
<tr>
<th>Check</th>
<th>Does Your Plan Include…</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>An Introduction that includes:</td>
</tr>
<tr>
<td></td>
<td>- A table of contents?</td>
</tr>
<tr>
<td></td>
<td>- An approval statement and dated approval signatures of the principal, superintendent, and school board president (as appropriate)?</td>
</tr>
<tr>
<td></td>
<td>- A distribution list (including the local emergency manager and all first-response agencies)?</td>
</tr>
<tr>
<td></td>
<td>- A schedule of page changes?</td>
</tr>
<tr>
<td></td>
<td>- A statement of the purpose of the emergency operations plan?</td>
</tr>
<tr>
<td></td>
<td>- The size and location of your facility in acres and the number, general size, and use of each building on the site?</td>
</tr>
<tr>
<td></td>
<td>- The number of students and employees normally on hand and any scheduled daily differences in population?</td>
</tr>
<tr>
<td></td>
<td>- Check in or access to a timekeeping device or program log in?</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Check</th>
<th>Does Your Plan Include…</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>- A description of who is in charge for emergency operations?</td>
</tr>
<tr>
<td></td>
<td>- The location and function of your primary and alternate on-site Command Posts, including layout, staffing, displays, etc.?</td>
</tr>
<tr>
<td></td>
<td>- Persons, by title, who will be notified in an emergency?</td>
</tr>
<tr>
<td></td>
<td>- How logistical support will be provided for the emergency response, including provision for food, water, emergency lighting, fuel, etc.?</td>
</tr>
<tr>
<td></td>
<td>- Actions planned to protect essential personnel, equipment, and resources during an emergency?</td>
</tr>
<tr>
<td></td>
<td>- Actions that will be taken to assure that all employees and students understand the warning signals and know what to do in an emergency?</td>
</tr>
<tr>
<td></td>
<td>- How emergency information will be disseminated for the disabled, including those who are visually or hearing impaired or non-English speaking?</td>
</tr>
<tr>
<td></td>
<td>- Individual(s) who will serve as the school’s or district’s point(s) of contact with the media during an emergency and procedures for authenticating information?</td>
</tr>
</tbody>
</table>
### Emergency Operations Plan Checklist (continued)

<table>
<thead>
<tr>
<th>Check</th>
<th>Does Your Plan Include…</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐</td>
<td>The individual, by title, who is responsible for directing the emergency response?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual(s), by title, who is/are responsible for maintaining roll call rosters for all emergency functions?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual, by title, who is responsible for safeguarding essential records?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual(s), by title, who is/are responsible for preparation and distribution of employee and student emergency guidance materials?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual, by title, who is responsible for briefing new employees, visitors, or substitutes on the emergency plan and the roles to which they are assigned?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual(s), by title, who is/are responsible for developing scheduling and presenting training in safety measures to all students and employees?</td>
</tr>
<tr>
<td>☐</td>
<td>The individual, by title, who is responsible for the logistical preparations and support detailed under Logistics?</td>
</tr>
<tr>
<td>☐</td>
<td>A three-deep line of succession for the principal (and/or superintendent) to ensure continuous leadership?</td>
</tr>
<tr>
<td>☐</td>
<td>A description of how resources and information are requested and passed through the chain of command to higher levels of the school district?</td>
</tr>
<tr>
<td>☐</td>
<td>A description of what records are considered essential and confidential and how they are protected and preserved?</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Check</th>
<th>Does Your Plan Include…</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐</td>
<td>The individual(s), by title, who is/are responsible for records, reports, and expenditures during an emergency?</td>
</tr>
<tr>
<td>☐</td>
<td>Lists of agreements with voluntary organizations, government agencies, and private organizations that will assist the school district during an emergency?</td>
</tr>
<tr>
<td>☐</td>
<td>A resource inventory of emergency items available, including lighting, first aid and medical supplies, firefighting equipment, and other basic emergency response support equipment?</td>
</tr>
<tr>
<td>☐</td>
<td>Additional resource requirements for personnel, equipment, supplies, and the source(s) and method for obtaining them?</td>
</tr>
<tr>
<td>☐</td>
<td>Provision for annual review of the EOP (conducted jointly with the local emergency management staffs)?</td>
</tr>
<tr>
<td>☐</td>
<td>Provision for updating the plan based on deficiencies identified through drills, exercises, and actual emergencies?</td>
</tr>
</tbody>
</table>

D-5
### Emergency Operations Plan Checklist (continued)

<table>
<thead>
<tr>
<th>Check</th>
<th>Does Your Plan Include…</th>
</tr>
</thead>
<tbody>
<tr>
<td>☐</td>
<td>A map of the area showing items that may have an impact on the school, including major highways, railways, airports, power transmission lines and generating stations, industrial complexes, bulk oil and gas storage, pipelines, etc.?</td>
</tr>
<tr>
<td>☐</td>
<td>A plot plan of the facility and floor plan(s) of the building(s), showing the location(s) of heat plants, boilers, generators, flammable liquid storage, other hazardous materials storage, firefighting equipment locations, first aid facilities, etc.?</td>
</tr>
<tr>
<td>☐</td>
<td>Call-up lists with the names, titles, telephone numbers, and organizational responsibilities of all involved in emergency operations?</td>
</tr>
<tr>
<td>☐</td>
<td>Checklists that detail specific tasks to be accomplished in an emergency?</td>
</tr>
<tr>
<td>☐</td>
<td>Responsibility matrices?</td>
</tr>
</tbody>
</table>
Response Supplies Checklist

This checklist is a comprehensive list of items that schools may need to respond to an emergency. Your school will not need all of these response supplies for every emergency but should plan on stocking (or being able to obtain) these supplies in the case of a catastrophic disaster. Use the checklist as a guide to developing and maintaining your supply inventory. Note: Your school may not need all items on this checklist—or it may need other items that are not shown here. Review the list carefully to determine the supplies that your school needs.

Classroom “Go Kit”

☐ Bright-colored bucket with lid. The bucket should be stenciled with the classroom number for visual identification.

☐ First aid kit.

☐ A hat, vest, or other unique identifier for the teacher (and aide).

☐ A whistle.

☐ Student accounting paperwork for student accountability (student emergency cards, buddy class list, etc.). Include information about students with disabilities.

☐ Tarp or ground cover.

☐ Age-appropriate time passers (cards, crayons, etc.).

Storage Container

(Keep this container outside if your school is at high risk for earthquakes. This container should be stored in a central administration unit)

☐ Medical equipment.

☐ Food and water. (Remember dietary needs for special populations.)

☐ Sanitary supplies:
  ☐ Toilet paper.
  ☐ Chemicals (if required).
  ☐ Plastic sheeting for privacy.
  ☐ Disinfectant spray.

Note: Consult with the local sanitation district regarding plans for post-event disposal of human waste.

☐ Spare batteries.

☐ Blankets.

☐ Search and rescue backpacks with medical supplies.
Response Supplies Checklist (continued)

Storage Container (continued)
☐ Search and rescue bucket that contains:
  ☐ Flashlights.
  ☐ Crowbar.
  ☐ Masking tape.
  ☐ Large chalk.
  ☐ A door restraint.
  ☐ A lanyard with snap hook.
  ☐ Whistle.
  ☐ Keys.
  ☐ Portable radio.
  ☐ Pen and clipboard (for logging of victim locations and status).
  ☐ Site map.
☐ A lockbox with master key sets (enough to guarantee access) on lanyard.
☐ A bull horn.
☐ Rescue tools:
  ☐ Shovels
  ☐ Prybars
  ☐ Sledgehammers (10 lb.)
  ☐ Pick axes (6 lb.)
  ☐ Backboards

☐ Water Barrels

Water Dispensing System (consisting of):
☐ 5-gallon barrel(s) with spigot on lid.
☐ Disposable paper cups.

☐ Fire Extinguishers (A, B, C, D)—this is required by fire code

Student Request Table
☐ Signs to notify parents/guardians.
☐ Request cards, pencils, and pens.
☐ File box containing each student’s Emergency Card and alpha dividers.
☐ Staplers.
☐ 2-way radios.
☐ Vests for staff and student runners.
**Suggested Specifications for Water Storage Containers**

This checklist includes specifications for water storage containers. Use the checklist as a guide to plan the type and numbers of storage containers needed at your school.

**Quantity Considerations**

- Number of students and staff requiring water. (Allow 1-2 gallons per person, per day for drinking and 1-2 gallons per person, per day for sanitation needs.)
- Uses (i.e., drinking only, cooking and drinking, or drinking, cooking, and sanitation).
- Length of time predicted to release all students and staff.

**Container Size Considerations**

- Stacking.
- Storage space.
- Transport requirements.

**Tips!**

1. Consider having the local water authority perform random checks of the drinking water to ensure potability.
2. If containers must be stacked, consider improving stability by placing a Masonite or plywood sheet between each layer of containers.
3. If toppling is a potential problem (such as in an area that is high-risk for earthquakes), consider restraining the containers with 2 x 8 boards, held in place with removable wingnuts.
Recommended Emergency Supplies

First Aid

- 4 x 4” compresses: 1,000 per 500 students.
- 8 x 10” compresses: 150 per 500 students.
- Kerlix bandaging: 1 per student.
- Ace wraps: 2”—12 per campus; 4”—12 per campus.
- Triangular bandages: 24 per campus.
- Cardboard splints: 24 each of small, medium, and large.
- Steri-strips or butterfly bandages: 50 per campus.
- Aqua-Blox (water) cases (for flushing wounds, etc.): 0.016 x students + staff = number of cases
- Neosporin: 144 squeeze packs per campus.
- Hydrogen peroxide: 10 pints per campus.
- Bleach: 1 small bottle.
- Automated external defibrillator (AED).
- Cotton balls.
- Facial tissues (disposable).
- Eyewash.
- Plastic baskets or wire basket stretchers or backboards: 1.5 per 100 students.
- Scissors (paramedic): 4 per campus.
- Tweezers: 3 assorted per campus.
- Triage tags: 50 per 500 students.
- Latex gloves: 100 per 500 students.
- Oval eye patches: 50 per campus.
- Tapes: 1" cloth—50 rolls per campus; 2" cloth—24 per campus.
- Dust masks: 25 per 100 students.
- Disposable blankets: 10 per 100 students.
- First aid books: 2 standard and 2 advanced per campus.
- Space blankets: 1 per student and staff.
- Heavy duty rubber gloves: 4 pairs.
- Auto-injectable epinephrine per Education Article §7-426.2.

Sanitation Supplies

- 1 toilet kit per 100 students/staff, to include: 1 portable toilet, privacy shelter, 20 rolls of toilet paper, 300 wet wipes, 300 plastic bags with ties, 10 large plastic trash bags. (Note: Toilet kits will not be necessary for most emergencies. Consult your hazard and risk analyses when determining need.)
- Soap and water, in addition to the wet wipes, is strongly advised.
Recommended Emergency Supplies (continued)

Search and Rescue Equipment

Adjust the number of search and rescue teams according to the size and complexity of the campus—training would be required. Teams must consist of a minimum of two persons.

Protective Gear per Team Member

- Hard hat, OSHA-approved.
- Identification vest.
- Gloves, leather work and latex.
- Safety goggles.
- Dust mask.
- Flashlight, extra batteries (attach flashlight to hard hat).
- Duffle or tote bag to carry equipment.

Gear per Search and Rescue Team

- Backpack with first aid supplies.
- Master keys.

Tools (per Campus)

- 2 pry bars 5'–6'.
- Pickaxe, 6 lb.
- Sledgehammer, 10 lb.
- Square shovel.
- Round shovel.
- Folding shovel.
- Utility shut-off wrench: 1 per utility.
- 3 rolls barrier tape 3" x 1,000'.
- Broom, street grade.
- Pliers, adjustable, 10".
- Pliers, lineman, 8".
- Pry bar, 24".
- Hacksaw, mini folding.
- Bolt cutters, 18”.
- Hammer, 3 lb.
- Duct tape.
- Angle head flashlight.
- Screwdriver, 6".
- Screwdriver, Phillips, 4".
- Utility knife.
- Container to hold tools.
- Cribbing (if trained):
  - 18—2"x4".
  - 15—4"x4".
  - 6 wedges.
Recommended Emergency Supplies (continued)

Other Supplies
- 3' x 6' folding tables: 3-4.
- Chairs: 12-16.
- Identification vests, preferably color coded per school plan.
- Clipboards with job descriptions.
- Extra clipboards.
- Office supplies: pens, paper, etc.
- Signs for student Request Gate and Release Gate.
- Alphabetical dividers for Request Gate.
- Copies of all necessary forms.
- Cable to connect car battery for emergency power.

Food
The bulk of stored food should be nonperishable and not need refrigeration or heating after opening. Food is needed for students, staff, and visitors with a specific notice for those with diabetes and certain other specific medical conditions. One method used by schools is to purchase food at the beginning of the school year and donate it to charity at the end of the year. A supply of granola bars, power bars, or similar foods that are easy to distribute may be helpful. Some schools store hard candy, primarily for its comfort value. The recommended amount is three days’ supply for each student and staff member.

Storage
All storage containers for supplies must be organized, bug-free, watertight, secure from vandals, and, if possible, kept cool. Ventilators on the roofs of storage containers allow vandals access. Some schools have purchased used refrigerated cargo containers or sprayed insulation inside the container. Containers should be located on a paved, level surface, away from hazards, preferably in a shaded area. It is highly recommended that shelves be installed to hold and organize the supplies. Secure all supplies from damage during ground shaking. Local fire departments should have keys to the storage container for access to supplies in the event of any local emergency with an agreement to replace the supplies within 72 hours.

Shelter in Place Kit per Room
- Duct tape: 2 rolls.
- Scissors.
- Towels.
- Water in containers.
- Toilet supplies.
- Portable radio, batteries.

Insert your Site Emergency Supplies Inventory Here
Incident Commander Pre-Incident Planning Guidelines

This checklist is intended to provide guidance to superintendents, principals, and others who have been designated to serve as an Incident Commander during a school emergency. The tasks in the checklist should be completed as soon as possible after school starts every year. Feel free to add additional tasks to the checklist if they are important to your school’s or district’s emergency response.

<table>
<thead>
<tr>
<th>Task/Step</th>
<th>Action</th>
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<tbody>
<tr>
<td>✔</td>
<td>Acknowledge that your position is ultimately responsible for site emergency preparedness.</td>
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<tr>
<td></td>
<td>Become familiar with all aspects of the site emergency operations plan.</td>
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<tr>
<td>✔</td>
<td>Review the emergency response procedures and nonstructural hazard mitigation with all staff. Ensure that all staff is familiar with drills, including “drop, cover, and hold,” evacuation/reverse evacuation, shelter-in-place, and gunfire safety procedures.</td>
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<td>Survey staff for preference for emergency assignments.</td>
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<td>Make tentative assignments with provision for absences.</td>
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<td></td>
<td>Select back-up/Deputy Incident Commanders (in case the Incident Commander is absent when an emergency threatens). Train back-ups in Incident Commander responsibilities.</td>
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<td>Identify the person(s) with primary responsibility for after-hours emergency checks of the facility, plus two back-ups.</td>
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<td></td>
<td>Coordinate with the leaders of all groups that use your site after hours.</td>
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<tr>
<td></td>
<td>Create a buddy teacher list. (Buddy teachers should be familiar with each other’s assignments in case one is absent when an emergency threatens.)</td>
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<tr>
<td></td>
<td>Review and revise all necessary plans, lists, and maps.</td>
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<td>Schedule date(s) for skills training.</td>
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<td>Submit an updated EOP to the district office.</td>
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<td></td>
<td>Send parent/guardian information on preparedness at home and school (no later than October).</td>
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<tr>
<td></td>
<td>Ensure that emergency procedures are included in substitute teacher packets.</td>
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<tr>
<td></td>
<td>Meet with emergency volunteers at your site to ensure that they understand the school district’s EOP.</td>
</tr>
</tbody>
</table>
### Incident Commander Pre-Incident Planning Guidelines (continued)

<table>
<thead>
<tr>
<th>Task/Step</th>
<th>Action</th>
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</thead>
</table>
| ✔ | Meet with the site safety representative, PTA safety chair, and custodian to:  
  - Check bulk water for exchange date, determine the method of water distribution, and (if necessary) locate siphon pumps and directions.  
  - Check inventory of supplies in Classroom Go Kits.  
  - Replace missing supplies and change the batteries in the Classroom Go Kits, if applicable.  
  - Verify availability of signs for pick-up gates.  
  - Verify that copies of all student Emergency Cards are available (one in the office and one in each Classroom Go Kit.) Ensure that the Emergency Cards are moved appropriately when a student’s schedule changes.  
  - Plan monthly (elementary or middle school) or quarterly (high school) emergency/disaster drills with oral and written after-action reports.  
  - Gather and organize written materials and supplies required for a response. Ensure that all individual job descriptions and necessary forms are on clipboards and stored with the Command Post supplies. |
# Campus Emergency Assignment Worksheet

This worksheet will help you ensure that you have coverage for all critical positions during a school emergency. Ensure that each position is assigned as early as possible in the school year and that all positions are assigned even if you think that it will not be necessary to fill the positions during an actual emergency. To guard against the absence of key personnel when an emergency threatens, it is strongly recommended that back-up personnel also be assigned and that key personnel are cross-trained in critical job requirements.

<table>
<thead>
<tr>
<th>Position</th>
<th>Staff Assigned</th>
<th>Back-Up Personnel</th>
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</thead>
<tbody>
<tr>
<td>Incident Commander</td>
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<tr>
<td>Safety Officer</td>
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<tr>
<td>Public Information Officer</td>
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<tr>
<td>Liaison Officer</td>
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<td>1. 2.</td>
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<tr>
<td><strong>Operations Section Chief</strong></td>
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<td>1. 2.</td>
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<tr>
<td>Site Facility Check/Security</td>
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<td>1. 2.</td>
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<tr>
<td>Search and Rescue Team Leader</td>
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<td>1. 2.</td>
</tr>
<tr>
<td>Search and Rescue Team #1</td>
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<td>1. 2.</td>
</tr>
<tr>
<td>Search and Rescue Team #2</td>
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<td>1. 2.</td>
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<tr>
<td>Medical Team Leader</td>
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<td>1. 2.</td>
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<tr>
<td>Triage</td>
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<tr>
<td>Treatment</td>
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<tr>
<td>Psychological First Aid</td>
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<td>Medical Branch Morgue</td>
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<tr>
<td>Student Care</td>
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<tr>
<td>Student Release</td>
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<td>1. 2.</td>
</tr>
<tr>
<td>Position</td>
<td>Staff Assigned</td>
<td>Back-Up Personnel</td>
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<tr>
<td>Planning Section Chief</td>
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<td>1. 2.</td>
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<tr>
<td>Documentation</td>
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<tr>
<td>Situation Analysis</td>
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<td>1. 2.</td>
</tr>
<tr>
<td>Logistics Section Chief</td>
<td></td>
<td>1. 2.</td>
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<tr>
<td>Supplies/Facilities</td>
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<td>1. 2.</td>
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<tr>
<td>Staffing</td>
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<tr>
<td>Communications</td>
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<tr>
<td>Finance/Administration Section Chief</td>
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<td>1. 2.</td>
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<tr>
<td>Timekeeping</td>
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<td>1. 2.</td>
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<tr>
<td>Purchasing</td>
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<td>1. 2.</td>
</tr>
</tbody>
</table>
Emergency Response Area Layout #1 (Primary Evacuation)

Insert your map of the primary evacuation area here. Be sure that the following items and/or areas are indicated on the map. Be sure to mark evacuation routes for students and staff who have mobility impairments.

☐ Supplies container.
☐ Command Post.
☐ Student assembly area.
☐ First aid areas:
  ▪ Triage.
  ▪ Immediate treatment.
  ▪ Delayed treatment.
  ▪ Psychological treatment.
  **Note:** Consider access for emergency vehicles. Also try to ensure that the first aid areas are not readily visible to students, press, or parents/guardians. Those requiring first aid should enter via the triage area. Psychologically traumatized students should be separated from students who are physically injured.

☐ Request Gate.
  **Note:** Consider the logical place for parents/guardians to arrive at the school to pick up their students. Be sure that this gate is clearly posted at all times.

☐ Release Gate.
  **Note:** Consider how far parents/guardians will be willing to walk. The Release Gate should be separated from, but in sight of, the Request Gate.

☐ Sanitation area for portable toilets and hand washing.
  **Note:** Consider privacy and location of disposal area.

☐ Traffic control pattern.
☐ Information center.
☐ Staging area.
  **Note:** Staging areas are locations where resources awaiting assignment are located.

☐ Critical incident stress debriefing area for adults.
  **Note:** The critical incident stress debriefing area is a waiting area for adults whose children are not immediately available for release.
Emergency Response Area Layout #2 (Secondary Evacuation)

Insert your map of the back-up evacuation area here. Be sure that the following items and/or areas are indicated on the map. Be sure to mark evacuation routes for students and staff who have mobility impairments.

☐ Supplies container.
☐ Command Post.
☐ Student assembly area.
☐ First aid areas:
  - Triage.
  - Immediate treatment.
  - Delayed treatment.
  - Psychological treatment.
  
  **Note:** Consider access for emergency vehicles. Also try to ensure that the first aid areas are not readily visible to students, press, or parents/guardians. Those requiring first aid should enter via the triage area. Psychologically traumatized students should be separated from students who are physically injured.

☐ Request Gate.
  
  **Note:** Consider the logical place for parents/guardians to arrive at the school to pick up their students. Be sure that this gate is clearly posted at all times.

☐ Release Gate.
  
  **Note:** Consider how far parents/guardians will be willing to walk. The Release Gate should be separated from, but in sight of, the Request Gate.

☐ Sanitation area for portable toilets and hand washing.
  
  **Note:** Consider privacy and location of disposal area.

☐ Traffic control pattern.
☐ Information center.
☐ Staging area.
  
  **Note:** Staging areas are locations where resources awaiting assignment are located.

☐ Critical incident stress debriefing area for adults.
  
  **Note:** The critical incident stress debriefing area is a waiting area for adults whose children are not immediately available for release.
Emergency Response Area Layout #3 (Indoor Emergencies)

Insert your map of the indoor emergency set-up area here. Be sure that the following items and/or areas are indicated on the map.

- Command Post.
- Student assembly area.
- First aid areas:
  - Triage.
  - Immediate treatment.
  - Delayed treatment.
  - Psychological treatment.
  
  **Note:** Consider access for emergency vehicles. Also try to ensure that the first aid areas are not readily visible to students, press, or parents/guardians. Those requiring first aid should enter via the triage area. Psychologically traumatized students should be separated from students who are physically injured.

- Request Gate.
  
  **Note:** Consider the logical place for parents/guardians to arrive at the school to pick up their students. Be sure that this gate is clearly posted at all times.

- Release Gate.
  
  **Note:** Consider how far parents/guardians will be willing to walk. The Release Gate should be separated from, but in sight of, the Request Gate.

- Sanitation area for portable toilets and hand washing.
  
  **Note:** Consider privacy and location of disposal area.

- Traffic control pattern.
- Information center.
- Staging area.
  
  **Note:** Staging areas are locations where resources awaiting assignment are located.

- Critical incident stress debriefing area for adults.
  
  **Note:** The critical incident stress debriefing area is a waiting area for adults whose children are not immediately available for release.

- Signs for shelter-in-place.
- Shelter-in-place entrance for latecomers.
Emergency Response Traffic Control Map

Insert a map of your campus and the surrounding streets here. Work with the local police department to plan traffic control around the school in the event of an emergency.
Shelter Layout Map

Many schools are designated as community shelters in emergency or disaster situations. If your school is designated as a shelter, insert your layout for use of the school facility as a shelter by the American Red Cross here.
**Guidelines for Preparing a Buddy Teacher List**

This checklist includes items to remember when developing a buddy teacher list. There may be additional items that you need to add to the list, depending on your school’s or district’s needs. Feel free to add items, as necessary. Use the worksheet on the next page (and make additional copies as necessary) to record buddy teachers.

<table>
<thead>
<tr>
<th>Check</th>
<th>Consideration</th>
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<tbody>
<tr>
<td>☐</td>
<td>Assign teachers in adjacent or nearby rooms as buddies.</td>
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</tbody>
</table>
| ☐     | Review evacuation routes and procedures with entire staff.  
• During an emergency, teachers should conduct a classroom status check and buddy teachers should check with each other to determine each other’s health status, the need to assist with injuries, the need to stay with injured students, etc. If possible, injured students should not be left alone.  
**Remember:** The teachers’ responsibility is to all students, but in situations that threaten the lives of all, teachers should do the greatest good for the greatest number.  
• If necessary, one buddy teacher should evacuate both classrooms. In these cases, the students should exit without the teacher leading them. The teacher should stay back to check the classroom and close the door (but not lock it). If both buddy teachers are available for evacuation, one should lead and one should bring up the rear, checking briefly to make sure that both classrooms are empty and closing doors. |
| ☐     | Ensure that each classroom contains a “Go Kit” that includes the teacher’s class roster and the buddy teacher’s class roster. |
| ☐     | Immediately following student accounting, one member of each buddy team must check in at the Command Post.  
**Note:** In emergency situations that do not involve evacuation, it may be necessary to move all students from one buddy’s classroom into the other. One teacher is then available for assignments. |
| ☐     | Ensure that substitute teachers are familiar with emergency procedures and who their buddies are. |
Guidelines for Preparing a Buddy Teacher List (continued)

<table>
<thead>
<tr>
<th>Teacher . . .</th>
<th>Buddies With . . .</th>
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Winter Storm Procedures

The school district’s winter storm procedures are based on the premise that, in the event a major winter storm strikes, utilities may not be operable, schools may have to be closed, and students and staff may have to be evacuated and/or sheltered away from school sites or sheltered at school sites.

Managing the emergency, responding to physical and emotional needs, and getting back into the business of educating students are the bottom line of all disaster planning.

Before the Winter Storm Happens, Be Prepared
Winter storms are part of our climate. Taking preparatory measures will lessen the impact on students, staff, facilities, and instructional program when one strikes.

District-Level Preparation

Develop district-wide procedures for determination of school closures because of winter storms or inclement weather.
- Chain of command.
- Notification of staff.

Formulate agreements with bus companies guaranteeing their availability any time it is necessary to evacuate or relocate students and staff, as well as for early closure of school.
- Automatic response to schools when winter storm warnings are issued.

(If applicable) Develop a school district policy relative to providing or not providing transportation for students attending out-of-town schools when classes in the home district have been canceled because of inclement weather or other reasons.

Develop a district policy as to whether or not to release students early if an adult or responsible older sibling is not at home.

Develop and maintain an up-to-date roster of radio and television stations to notify.

Set up procedures with the radio and television stations concerning school closure or evacuation.
- Designated authorized school district person.
- Code.
- Confidential phone number(s).

At the beginning of each school year, notify parents/guardians to listen to specific radio and television stations for school closures and/or evacuations as a result of inclement weather. Include this information in:
- A packet that goes home on the first day of school.
- School district and school newsletters.
- PTA newsletters.

Confer with the local jurisdiction regarding the school district’s winter storm procedures and how they can be coordinated with/into the town’s emergency plans.
Winter Storm Procedures (continued)

_____Request that sanding of slippery school driveways be included in the town’s sanding routes and determine procedures for notifying the town that sanding is needed. Also, discuss cost, if any.

_____Set up a communication link with local responders (fire, police, medical services), so that the district administration and, if necessary, schools can be in contact with these agencies as soon as possible within the limitations of the situation.

- Telephone (confidential private lines).
- Two-way radio.
- National Weather Service radio.
- Amateur radio operators assigned by the town or jurisdiction.

_____Determine school district policy relative to supervision of students until they can be released to parents/guardians or designated adults. Convey this information to parents/guardians.

_____Formulate agreements with the American Red Cross to open shelters at school sites.

_____Predetermine alternative locations—i.e., schools within the district to which other schools would locate, if necessary.

_____Develop appropriate forms and/or materials to implement procedures for responding to inclement weather emergencies: sheltering, evacuation, early closure of school, delayed start of school, off-site sheltering, power failure, etc.

- Hold harmless agreements.
- Include parents/guardians’ work locations (city and distance) on Student Release Forms.
- Staff medical information forms.

_____The business services department should develop forms for a “closed-loop” audit. Precise records must be kept to qualify for federal and state financial assistance, as well as for insurance purposes. If any school facilities are used by the American Red Cross or governmental agencies, complete and accurate records are required.

_____Develop and prepare ahead of time a resolution requesting the local Superintendent of Schools allow the district to circumvent the requirement of the bidding process to make immediate and necessary repairs in the case of extensive winter storm damage.

_____The local Board of Education will prepare a resolution of intent to submit an application for financial assistance to the Maryland Department of Emergency Management and designate an authorized representative. (This is necessary to receive financial assistance from the state.)

_____Make arrangements with an architect to provide services in the case of winter storm damage necessitating extensive repair of structures.

_____Draw up a construction contract for the repair of extensive damage in skeletal form for county legal opinion and Board approval in concept prior to a winter storm, so that the operations of the district can continue as smoothly as possible subsequent to extensive winter storm damage.
Winter Storm Procedures (continued)

School-Level Preparation (includes the District Office site)

_____ Develop a chain of command, share the information with the staff, and post it in the building (school and district) administrative office.

_____ At the beginning of each school year, each site administrator or department head will review with staff the established procedures that define responsibilities and actions for severe winter storm emergencies.

_____ At the beginning of each school year, each site administrator or department head will fill all disaster team assignments and review their relevancy to a winter storm situation.

When assignments are made, consideration must be given to members of the district-level staff who might be away from their workstations during a winter storm emergency, either in the field or at home. Specific direction(s) need to be worked out ahead of time so that any district-level employee who cannot report to their workstation will have an alternate assignment.

_____ Each site administrator or department head will direct all district personnel to develop a winter storm procedure within their own family structure, so that staff members can feel as confident as possible about the welfare of their own families if they are unable to return home immediately.

_____ At the beginning of each school year, inform parents/guardians of the district and school’s established procedures for winter storm emergencies.

_____ Obtain a Weather Service Emergency Radio and establish a monitoring procedure.

_____ Obtain appropriate disaster supplies>
- Snow shovels.
- Generators.
- Work gloves.
- Emergency lighting.

_____ Predetermine off-site evacuation site(s) if not already done at the district level.

_____ Prearrange with churches, businesses, and nearby residences to be used as evacuation sites (hold harmless agreements).

_____ Inform parents/guardians how to get accurate information regarding their children.

_____ Maintain up-to-date lists of students and staff with medical problems.

_____ Request from parents/guardians a three-day supply of any medicine that their child must take to maintain a satisfactory level of health (e.g., insulin, heart medicine, etc.).

_____ Request that staff have with them a seven-day supply of necessary medication and a change of clothing.
Winter Storm Procedural Checklist

SCHOOL CLOSURE/SHELTERING/EARLY RELEASE/LATE START

Initial Determination

Maintenance director/supervisor in charge or designee contacts the local superintendent of schools after conferring with:

a. Town and state highway supervisors concerning:
   - Road conditions.
   - Total accumulation.
   - Are they keeping up with the storm?

b. State and local police concerning:
   - Road conditions.
   - Total accumulation.
   - Teletype weather report.

c. Weather service.

If uncertain, the maintenance director/supervisor will order a tour of the schools and contact the superintendent with a recommendation.

a. Usual call-in for maintenance personnel is 3 a.m. in bad weather.

b. Check sidewalks and entrances.

c. Check that there are no blockages of snow.

d. Check lot for full clearance.

NOTE: If it is determined that schools will be open, all playgrounds should be plowed.

The superintendent makes the decision to close schools and instructs the maintenance director/supervisor to contact the media. The superintendent will then call the:

a. Assistant superintendent, who calls the administrative team.

b. Business manager, who calls the bus company and food services.

c. Administrative assistant, who calls central office staff.

Each school administrator is responsible for notifying their staff according to a predetermined procedure.

Transportation Options

The superintendent’s office, or designee, advises the affected schools as to which option to exercise depending on the situation.

a. Immediate closure of specified schools and transportation of the students either to their homes or to alternate locations.

b. Placement of school buses at predetermined schools in readiness to transport, should the situation require.

c. Holding students at school and providing shelter.

d. Acceleration of regular transportation schedule (run the regular routes but ahead of schedule).
RESPONSE

Evacuation

Evacuation Considerations

a. From classroom or from site?
b. Where to take students and staff?
c. Walk or transport?
d. Is transportation readily available?
e. Injuries or medical needs?
f. Weather and road conditions?
g. Parent/guardian notification.
h. Do crossing guards need to be notified?
i. How many students cannot be picked up by parents/guardians or authorized persons in a timely manner?
j. Will extended day or overnight sheltering be necessary?
k. Is it safe to reenter building?

Evacuation Procedures

Notify the local superintendent of schools or district Emergency Operations Center (EOC) that you have been ordered by civil authorities (police, fire department, civil defense) to evacuate from your site.

- Has this been confirmed by the district?
- Who coordinates arrangements? (School site? District EOC? City?)
- Where? (Another district school? City park? Businesses or private residences?)
- How? (Walk? School bus?)
- When?
- Who notifies the media, city emergency services, etc.?
- How and by whom will crossing guards be notified?
- How and by whom will parents/guardians be notified?
- Who notifies food services?

Note: The order to evacuate may also originate at the district or school level. Either way, all but the confirmation will still need to be addressed.
Winter Storm Procedural Checklist (continued)

Evacuation Procedures (continued)

- Account for all students and staff and report the exact count to the district EOC.
- Gather records that should be taken to the evacuation site: health cards, release forms, staff medical forms, etc.
- Gather all medication and equipment kept at school for the students.
- Arrange for transfer of students with special needs or health problems (wheelchairs, respirators, crutches, etc.)
- If all students cannot be evacuated to a single site, determine the best groupings: by classroom? Age? Grade level? Siblings?
- Determine if the instructional program can continue at the off-site location.
- Determine if instructional materials will need to be transferred to the off-site location.
- Determine if water, food, and first aid supplies need to be taken to the off-site location.
- Inspect site (sweep team) to make sure all students and staff have evacuated, and the campus is secured (all doors locked; windows closed).
- Turn off utilities.
- Post signs at all entrances and gates notifying parents/guardians that the site has been evacuated, where the students and staff have been relocated, and, if known, when it is anticipated that school at that site will reopen.
Winter Storm Procedural Checklist (continued)

Sheltering

Sheltering Considerations

a. At site or away from site?
b. Food and water.
c. Heating and lighting.
d. Personal hygiene supplies and facilities.
e. Sleeping space(s) and bedding/cots/sleeping bags.
f. Cooking utensils and mass feeding capabilities (pots, pans, plates, tableware, food preparation and cooking facilities, dishwashing, disposal of food waste, etc.).
g. Parent/guardian notification.
h. Is transportation readily available?
i. Do crossing guards need to be notified?
j. Injuries or medical needs?
k. Walk or provide transport?
l. Weather and road conditions.
m. How many students cannot be picked up by parents/guardians or authorized persons in a timely manner?

Sheltering Procedures

If you are directed by the local superintendent of schools or district EOC to shelter students and staff at your site or at another site, verify the following with the district:

- Who coordinates arrangements? (School site? District EOC? City?)
- Who notifies the media, police, fire department, city emergency services?
- How and by whom will crossing guards be notified?
- How and by whom will parents/guardians be notified?
- Who notifies food services?
- Who contacts the American Red Cross?

Note: The order to evacuate may also originate from the civil authorities and will need to be confirmed through the district EOC.

Account for all students and staff and report the exact count to the district EOC.

If the determination is that students and staff will be sheltered at an off-sit location, the procedures for evacuation should be followed.

Designate sleeping areas and determine how to assign students: by classroom? Age? Grade level? Siblings?

Set up a staff duty roster to handle security, cooking, feeding, dishwashing, personal hygiene, toilet, and sanitation.
Winter Storm Procedural Checklist (continued)

If you are notified by the district EOC that you are to receive students and staff from another district school, the following should be considered:

a. Who coordinates arrangements? (School site? District EOC? City?)
b. Are they walking or coming by school bus?
c. When will they arrive?
d. Transfer of records (health cards, release forms, staff medical forms, etc.).
e. Notification of parents/guardians. (Who? How?) [Post signs/notices at school entrance indicating that students from________school are present on your campus.]
f. Notification of media, city emergency services, etc. (Who? How?)
g. Water, food, first aid supplies.
h. Medication.
i. Are they being evacuated by classroom? Age? Grade level? Siblings?
j. Special needs.
k. Health problems.
l. Instructional programs.
m. Food services.

Early Release

Early Release Considerations

a. Is it safe to release early?
b. Release only to parent/guardian or designated person.
c. Walk or provide transport?
d. Is transportation readily available?
e. Medical limitations.
f. Weather and road conditions.
g. Do crossing guards need to be notified?
h. Parent/guardian notification.
i. If some students cannot be released early, how many cannot be picked up in a timely manner?
j. Do you have to arrange sheltering for anyone?
Winter Storm Procedural Checklist (continued)

Early Release Procedures

If directed by the local superintendent of schools or district EOC to release students and staff from your site, verify the following with the district:

- Who coordinates arrangements? (School site? District EOC? City?)
- Who arranges for buses?
- Who notifies the media, police, fire department, city emergency services?
- How and by whom will crossing guards be notified?
- How and by whom will parents/guardians be notified?
- Who notifies food services?

Note: The order to release early may also originate by the civil authorities and will need to be confirmed through the school district EOC.

Account for all students and staff and report the exact count to the district EOC.

Set up student release areas, where parents/guardians will come to sign out their children.
(Post informational/directional signs so that parents/guardians know where to go to get their children.)

Report to district EOC the number of students who have not been picked up by their parents/guardians or other authorized persons or delivered to their homes by school bus.

Inspect site (sweep team) to make sure all students and staff have left, and the campus is secured (all doors locked; windows closed).

Turn off utilities.

Post signs at all entrances and gates notifying parents/guardians that the site has been closed early and when it is anticipated that school will reopen.

Early Release of Bused Students

If road conditions permit and a responsible adult will be at the student’s residence, as determined by district policy, the home-pick-up students will be driven to their homes. If that is not possible, the students will be returned to their school of origin. If it is not possible to either return the student to their homes or to their school or another school within the school district, it is expected that the bus driver will do the following, which is a suggestion of a special advisory committee of school transportation officials:

- If the bus driver is unable to contact the district’s dispatcher or gain assistance from the highway patrol, sheriff, or local law enforcement officials, and the driver finds it necessary to leave their present location, the driver should proceed with caution to the nearest high school campus, where they should check in with the school’s administration.

- From this location, the driver should try to reestablish communication with their district’s dispatch office for further instructions. Until further advised by their own dispatch office, the driver would be under the jurisdiction of that site level’s administration. The driver is to remain with the students.
Winter Storm Procedural Checklist (continued)

Late Start of School

Late Start Considerations

a. Is it reasonable to expect to be able to open school at a later hour?
b. Are school facilities operational (heating, lighting, etc.)?
c. Weather and road conditions.
d. Can buses be rescheduled? Do routes need to be adjusted?
e. Parent/guardian notification.
f. Staff notification (who and how?).
g. How will those students whose parents/guardians usually drive them to school get there if their parents/guardians have already left for work?
k. Do crossing guards need to be notified?

Late Start Procedures

If you are directed by the local superintendent of schools or district EOC to delay the start of the school day, verify the following with the district:

- Who coordinates arrangements? (School site? District EOC?)
- Who arranges for buses?
- Who notifies the media, police, fire department, city emergency services?
- How and by whom will crossing guards be notified?
- How and by whom will parents/guardians be notified?
- Who notifies food services?

Note: The order to delay the start of the school day may also originate with the civil authorities and need to be confirmed through the district EOC.

After school is in session, account for all students and staff and report the exact count to the district EOC.

Verify the absences of students who have not reported to school.
Winter Storm/Inclement Weather Incident Specifics

This checklist delineates the action to be taken if a school district experiences a winter storm emergency. It is imperative that all staff members be aware of these procedures and be prepared to carry them out if the principal is not available to make the determinations required. If specific persons are designated to perform these tasks, their names should be noted as appropriate. [A copy of this checklist must be forwarded to the designated district administrator following each incident.]

Site: ____________________________ Date: ________________

Check off completed tasks as appropriate to the circumstances of the situation.

**Close Site/Reason:**

_____ The site requested or was directed by a civil authority to close school.

Immediately: ________ Next day: __________

Request made by [name & agency]: ____________________________

_____ The site was directed by the school district administration or district EOC to close school.

Immediately: ________ Next day: __________

Request made by [name]: ____________________________

_____ The site initiates the request to the district to close school.

Immediately: ________ Next day: __________

Request by [name]: ____________________________

**Shelter On-Site/Reason:**

_____ The site requested or was directed by a civil authority to shelter on-site.

Request made by [name & agency]: ____________________________

_____ The site was directed by the school district administration or district EOC to shelter on-site.

Request made by [name]: ____________________________

_____ The site initiated the request to the district to shelter on-site.

Request made by [name]: ____________________________
Winter Storm/Inclement Weather Incident Specifics (continued)

Early Release/Reason:

_______ The site requested or was directed by a civil authority to release students and staff early.

Request made by [name & agency]:

_______ The site was directed by the school district administration or district EOC to release students and staff early.

Request made by [name]:

_______ The site initiated the request to the district to release students and staff early.

Request made by [name]:

Late Start/Reason:

_______ The site requested or was directed by a civil authority to delay the start of the school day.

Request made by [name & agency]:

_______ The site was directed by the school district administration or district EOC to delay the start of the school day.

Request made by [name]:

_______ The site initiated the request to the district to delay the start of the school day.

Request made by [name]:

Determination and District Actions

_______ The designated district administrator was advised of the civil authority’s directive or site administrator’s request to close school/shelter/start late/release early.

_______ The designated district administrator studies the situation and makes a recommendation to the superintendent.

_______ The superintendent makes the final decision. Decision:

_______ The decision is announced to the site(s). By whom?

_______ The superintendent notifies school board members of the situation and action taken.
Winter Storm/Inclement Weather Incident Specifics (continued)

_______ Information phone message tape is activated to reflect situation and action taken.

_______ The district public information team is activated.

_______ The designated district administrator directs site administrators to activate telephone communication trees to notify families and staff of site closure(s).

_______ The decision to reopen the site(s) is made. Date/time: ______________________

_______ The designated district administrator notifies the appropriate newspaper and radio/television stations of school reopening. Date/time: ______________________

_______ Information message updated. District public information team information updated.

_______ Personnel notified of site reopening.

Site Actions

_______ Buses requested from transportation to move [#] _______ students and staff.

  Yes: _______  No: _______

  Time: _______  Destination [homes/alternate location]: ______________________

_______ Assistance requested to secure site and/or help with school closure/sheltering/early release.

  Yes: _______  No: _______

  Time: _______  Type of assistance: _________________________________

_______ Operations center team activated. Roll taken either at safe assembly area or in classrooms.

  All accounted for verified by: _________________________________

  If any missing, why? ______________________________________

_______ Student release team activated. Students are checked out as they leave the site and note is made of means of transport: school bus, family member or authorized person, walking.

  All accounted for verified by: _________________________________

  If any missing, why? ______________________________________

_______ Students are continually reassured by staff that everything will be fine. [Site administrator may need to make this same assurance to staff also.]
Site administrators post signs at all school and district facilities notifying parents/guardians and the public that the site has been closed and, if known, when it is anticipated the site will reopen.

The designated district administrator is notified of completed school closure by:

- Regular reports made to district EOC by telephone or two-way emergency radio.
- Students and personnel return to classrooms and work areas. Time/date:
- Personnel notified of site reopening.
- Parents/guardians notified of site reopening.
APPENDIX E: STANDARD FORMS

Use this appendix to help develop standard forms to use in the event of an emergency.

The sample forms included in this appendix are as follows:

Staff Skills Survey and Inventory .................................................. E-2
Sample School-Parent/Guardian Letter ........................................ E-3
Lockdown Procedures .................................................................. E-5
Emergency Information Sheet ...................................................... E-6
Student Accounting Form ............................................................. E-7
Notice of First Aid Care ............................................................... E-8
Site Status Report ....................................................................... E-9
Update Report ............................................................................. E-10
Student Release Form ................................................................. E-11
Search and Rescue Teams ........................................................... E-12
Sample Search and Rescue Map .................................................. E-13
Public Information Release ......................................................... E-14
Emergency Time/Situation/Response Report ................................. E-15
Sample Log ................................................................................ E-16
Lockdown, Shelter-in-Place, and Drop, Cover, and Hold Procedures E-17
Teacher Responsibility, Evacuation, and Reverse Evacuation .......... E-18
Shelter-in-Place Sign .................................................................. E-19
Shelter-in-Place Drill Checklist .................................................... E-20
District-Wide Emergency Drill: Site Observer Checklist ................. E-21
Sample Disaster Volunteer Program Notice .................................. E-24
Bus Incident Procedures ............................................................... E-25
Staff Skills Survey and Inventory

Name: ___________________________  School: ___________________________  Room: __________

During any disaster situation, it is important to be able to draw from all available resources. The special skills, training and capabilities of the staff will play a vital role in coping with the effects of any disaster incident, and they will be of paramount importance during and after a major or catastrophic disaster. The purpose of this survey/inventory is to pinpoint those staff members with equipment and the special skills that might be needed. Please indicate the areas that apply to you and return this survey to your administrator.

PLEASE CHECK ANY OF THE FOLLOWING IN WHICH YOU HAVE EXPERTISE AND TRAINING. CIRCLE YES OR NO WHERE APPROPRIATE.

___ First Aid (current card: Yes/No)  ___ CPR (current: Yes/No)  ___ Triage

___ Firefighting  ___ Law Enforcement  ___ Running/Jogging

___ Emergency Planning  ___ Emergency Management  ___ Search and Rescue

___ Ham Radio Operator  ___ CB Radio  ___ Journalism

___ Camping  ___ Waste Disposal  ___ Recreational Leader

___ Mechanical Ability  ___ Structural Engineering

___ Shelter Management  ___ Survival Training and Techniques

___ Food Preparation  ___ Bi-/Multilingual (what language(s)): _______________________

___ Construction (electrical, plumbing, carpentry, etc.)  ___ Bus/Truck Driver (Class 1 or 2 license: Yes/No)

DO YOU KEEP A PERSONAL EMERGENCY KIT? _____  In your car? _____  In your room? _____

DO YOU HAVE MATERIALS IN YOUR ROOM THAT WOULD BE OF USE DURING AN EMERGENCY?
(i.e., athletic bibs, traffic cones, carpet squares)  ____ Yes  ____ No

DO YOU HAVE EQUIPMENT OR ACCESS TO EQUIPMENT OR MATERIALS AT YOUR SCHOOL SITE THAT COULD BE USED AN IN EMERGENCY?  ____ Yes  ____ No

PLEASE LIST EQUIPMENT AND MATERIALS:

COMMENTS:

WHAT WOULD MAKE YOU FEEL MORE PREPARED SHOULD A DISASTER STRIKE WHILE YOU WERE AT SCHOOL?
Sample School-Parent/Guardian Letter

[Date]

Dear Parents/Guardians:

Should an emergency or disaster situation ever arise in our area while school is in session, we want you to be aware that schools have made preparations to respond effectively to such situations. In fact, public schools in Maryland are built to meet stringent construction standards and they may be safer than your own home in the event of a disaster.

Should we have a major disaster during school hours, your child(ren) will be cared for at this school. Our school district has a detailed disaster plan which has been formulated to respond to a major catastrophe.

Your cooperation is necessary in any emergency.

1. Do not telephone the school. Telephone lines may be needed for emergency communication.

2. In the event of a serious emergency, students will be kept at their schools until they are picked up by an identified, responsible adult who has been identified as such on the school district’s student Emergency Card, which parents/guardians are required to fill out at the beginning of every school year. Please be sure you consider the following criteria when you authorize another person to pick up your child(ren) at school:
   - They are 18 years of age or older.
   - They are usually home during the day.
   - They could walk to school, if necessary.
   - They are known to your child(ren).
   - They are both aware and able to assume this responsibility.

3. Turn your radio to [radio stations] for emergency announcements. If students are to be kept at school, radio stations will be notified. If electrical service is not affected, information will be relayed via the school district cable on Channel ________. In addition, information regarding day-to-day school operations will be available by calling the district office.

4. Impress upon your child(ren) the need for them to follow the directions of any school personnel in times of an emergency.

Students will be released only to parents/guardians and persons identified on the school district’s student Emergency Card. During an extreme emergency, students will be released at designated release gates located on the school campus. Parents/guardians should become familiar with the school’s Emergency Operations Plan and be patient and understanding with the student release process. Please instruct your child(ren) to remain at school until you or a designee arrives. Because local telephone service may be disrupted, also list an out-of-state contact on the student Emergency Card, as calls may still be made out of the area while incoming calls are affected.
Sample School-Parent/Guardian Letter (continued)

The decision to keep students at school will be based upon whether or not streets in the area are open. If this occurs, radio stations will be notified. In the event that a natural disaster takes place during the time that students are being transported, students will be kept on the bus and the driver will ask for assistance through radio contact with the school and district personnel. Any child who is home waiting for the bus will not be picked up (if roads are impassable) and they will remain the responsibility of the parent or guardian. In the event a natural disaster occurs in the afternoon, the driver will make every attempt to continue delivering students to their homes. Should road conditions prevent the driver from delivering students to home or to school in the morning, the students will be delivered to the nearest school site and that school will communicate with the home school to inform them of the students’ whereabouts.

In the case of an environmental hazard (biological, chemical, or nuclear/radiological contamination) near the school, shelter-in-place procedures will be implemented to provide in-place protection. All students and staff will clear outdoor areas and report to inside areas that offer the greatest protection for the hazard of concern. If needed, doors, windows, and air handling systems will be sealed to prevent student and staff exposure. “Shelter-in-Place” signs will be placed in classroom windows or hung outside classroom doors during an emergency.

Students arriving at school during a shelter-in-place emergency should report to the school office or to a previously designated area at the school because the shelter will be inaccessible. When the dangerous incident has subsided, an all-clear signal will be given. Sheltering may be long-term (12-24 hours) or longer, if deemed necessary.

Please discuss these matters with your immediate family. Planning ahead will help alleviate concern during emergencies.

Sincerely,

Principal
[School]
Lockdown Procedures

Follow the classroom procedures below in an emergency:

- Stop class activities and wait for further instructions.
- Immediately shut and lock classroom doors.
- Move away from doors/windows and out of sight.
- Free up the classroom telephone.
- Remain quiet.
- Move to interior walls.
- Ignore all bells. Keep students in the classroom.
- All staff without student responsibility should report immediately to the office, unless instructed otherwise.
- Computer/media staff should turn off all Internet and computer access.
- Place all phones on vibrate or turn off.
- Take attendance immediately and keep your attendance book with you as you may be asked to leave the classroom.
- Facilities and maintenance staff should work directly with the command with regard to mechanical systems.
- Adults need to provide accurate information in a timely manner concerning who is involved and their status.
- Students need to be supervised when they are using the telephone.
- Identify rooms that parents/guardians can go to, based on where the incident is located. The rooms should be close to an entrance.
- All media information is to be handled by the superintendent or designee and responders.
- Identify media staging areas.
- The principal should identify members of their building’s response team. The team should be constant and available. This assures that the team is communicating and attending to the issues. The response team decides next steps.
- Consider how to inform substitutes of what to do. Assign another teacher as their contact.
Emergency Information Sheet

Student’s Name: __________________________

Home Address: ___________________________  Home Number: __________

Grade: __________  Room: __________  Number: __________

Parent(s)/Guardian(s) Names: __________________________

Parent/Guardian #1 Work Address: __________________________

Parent/Guardian #1 Work Phone: __________  Parent/Guardian #1 Cell Phone: __________

Parent/Guardian #2 Work Address: __________________________

Parent/Guardian #2 Work Phone: __________  Parent/Guardian #2 Cell Phone: __________

In an emergency or major disaster during school hours, my child may be released to the following persons: (THESE NAMES SHOULD BE THE SAME AS ON YOUR CHILD’S EMERGENCY CARD)

Name: __________________________  Address: __________________________  Phone: __________

Name: __________________________  Address: __________________________  Phone: __________

Name: __________________________  Address: __________________________  Phone: __________

Name: __________________________  Address: __________________________  Phone: __________

Name: __________________________  Address: __________________________  Phone: __________

Family out-of-state telephone contact to be used in an emergency:

Name: __________________________  Phone: __________________________

My child needs to take the following medication:

Medication: __________________________  Dosage: __________________________  Time: __________

Have you provided the school office with a supply of this medicine? __________________________

My child may__________or may not__________have Tylenol if needed during an emergency.

List allergies to medicine or foods: __________________________

Doctor: __________________________  Address: __________________________  Phone: __________

Date: ________________  Parent/Guardian Signature: ________________

Student released to: __________________________

Date: ________________  Time: ________________  Destination: __________________________
**Student Accounting Form**

Room Number:_________________________ Date:_________________________

Enrolled per Register:_______________ Reported by:_____________________

Not in School Today:_______________ Received by:_____________________

Present Now:_______________________

1. Students or classroom volunteers elsewhere (off campus, left in room, other location, etc.):
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________

2. Students on playground needing more first aid than you can handle:

   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________
   
   Name:_____________ Location:_____________ Problem:_____________

Additional comments (report fire, gas/water leaks, blocked exits, structural damage, etc.):
Notice Of First Aid Care

DATE:________________________

SCHOOL:____________________

Dear Parent/Guardian:

[NAME OF STUDENT]_________________________ was injured at school and has been given first aid. If you feel further care is necessary, please consult your family physician.

Destination (If not presently on site):__________________________________________

Transporting agency (if not presently on site):________________________________

Time:__________________________

Remarks:

Please sign and return one copy to school. Retain a copy for your records.

PARENT/GUARDIAN’S SIGNATURE     SCHOOL REPRESENTATIVE’S SIGNATURE

Note: 1 copy goes home with student; 1 copy stays with teacher or medical treatment team records

[Date]

E-8
Site Status Report

TO: _______________  FROM (name): _______________  LOCATION: _______________

DATE: _______  TIME: _______  PERSON IN CHARGE AT SITE: _______________

MESSAGE VIA: _______ 2-WAY RADIO  _____ TELEPHONE  _______ MESSENGER

EMPLOYEE/STUDENT STATUS

<table>
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<tr>
<th></th>
<th># Absent</th>
<th># Injured</th>
<th># Sent to Hosp./Med.</th>
<th># Dead</th>
<th># Missing</th>
<th># Unaccounted for (Away from Site)</th>
<th># Released to Parents</th>
<th># Being Supervised</th>
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<tr>
<td>Students</td>
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STRUCTURAL DAMAGE (Check damage/problem and indicate location(s))

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<tr>
<th>Check</th>
<th>Damage/Problem</th>
<th>Location(s)</th>
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<td>Gas leak</td>
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<td>Water or sewage leak</td>
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<td>Communications</td>
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<td>Heating/cooling</td>
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<td>Other (list):</td>
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MESSAGE (Include type of immediate assistance required; whether you can hold out without assistance and for how long; overall condition of campus, neighborhood, and street conditions; outside agencies on campus and actions; and names of injured, dead, missing, and those accounted for ASAP):
Update Report

*****************************************************************************************
UPDATE REPORT
Name: ____________________________ Time: ____________
___ # Students at school ___ # Staff members remaining to care for students
___ Assistance required (Yes/No) ___ Water ___ Food ___ Blankets ___ # People to help

*****************************************************************************************

UPDATE REPORT
Name: ____________________________ Time: ____________
___ # Students at school ___ # Staff members remaining to care for students
___ Assistance required (Yes/No) ___ Water ___ Food ___ Blankets ___ # People to help

*****************************************************************************************

UPDATE REPORT
Name: ____________________________ Time: ____________
___ # Students at school ___ # Staff members remaining to care for students
___ Assistance required (Yes/No) ___ Water ___ Food ___ Blankets ___ # People to help

*****************************************************************************************

UPDATE REPORT
Name: ____________________________ Time: ____________
___ # Students at school ___ # Staff members remaining to care for students
___ Assistance required (Yes/No) ___ Water ___ Food ___ Blankets ___ # People to help
Student Release Form
(To be Taken by Runner)

Please Print
Student’s Name:________________________
Teacher:__________________________ Grade:__________
Requested by:________________________

******************************************************************************

To be Filled in by Request Gate Staff
Proof of ID (Yes/No):_______ Name on Emergency Card (Yes/No):_______

******************************************************************************

Student’s Status
(To be Filled in by Teacher)
Sent with Runner:_______ Absent:_______ First Aid:_______ Missing:_______

******************************************************************************

To be Filled in by Request Gate staff
Proof of ID (Yes/No):_______ Name on Emergency Card (Yes/No):_______

******************************************************************************

To be Filled in by Requester at Release Gate
Requester Signature:________________________
Destination:________________________________
Date:________________
Time:________________

E-11
# Search And Rescue Teams

Search and Rescue Team Leader: ________________________________

**Note:** Number of teams will vary depending on size of campus.

<table>
<thead>
<tr>
<th>Search and Rescue Team(s)</th>
<th>Names</th>
<th>Radio</th>
<th>Keys</th>
<th>Hard Hat</th>
<th>Gadgets</th>
<th>Bucket</th>
<th>Vest</th>
<th>Clipboard</th>
<th>Backpack</th>
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<td>SEARCH AND RESCUE TEAM #1</td>
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</table>

Search and Rescue Team Leader:

- Assign teams based on available manpower; minimum two persons. Attempt to place one experienced person on each team.
- Perform visual check of outfitted team leaving Command Post; include radio check. Advise teams of known injuries.
- Remain at Command Post table.
- Be attentive to all search and rescue related communications.
- Utilize manpower pool to aid search and rescue (i.e., request for backboard or request for rescue equipment).
Sample Search and Rescue Map

REMEmBER:

Check visually and vocally

Contact Command Post following complete search of each room

Keep triage tally room by room
i.e., "I" = Immediate, "D" = Delayed, "Dead" = Dead

G = GAS (yellow)
E = ELECTRIC (green)
W = WATER (blue)
E = EXTINGUISHER (red)
X = SPRINKLER SHUTOFF (red)
Public Information Release

Check (√) as appropriate
District/District-wide: _______  School: _______  Date: _______  Time: _______

NOTE: If this is used as a script, read only those items checked. Make no other comments.

Check off, fill in, or cross off as appropriate
[INSERT NAME] __________________________ has just experienced a(n) __________________________
_____ The (students/employees) [(are being) or (have been)] accounted for.
_____ No further information is available at this time.
_____ Emergency medical services [(are here) or (are on the way) or (are not available to us)]
_____ Police [(are here) or (are on the way) or (are not available to us)]
_____ Fire department/paramedics [(are here) or (are on the way) or (are not available to us)]
& __________________________ [(is/are here) or (is/are on the way) or (is/are not available to us)].
_____ Communication center(s) for parents/guardians is/are being set up at __________________________
   to answer questions about individual students.
_____ Communication center(s) for families is/are being set up at __________________________
   to answer questions about individual employees.
_____ Injuries have been reported at __________________________ and are being treated at the site by
   (staff/professional medical responders).
   (#) ___ Reported injured.
   (#) ___ Students have been taken to the following safe area(s) __________________________
   and are with [(classroom teachers/staff) or (______________________________)].
   (#) ___ Students have been taken to the local emergency room for treatment of serious injury.
   Parents/guardians of injured students should go to the emergency room at _______.
   (#) ___ Confirmed deaths have been reported at __________________________
   (Note: Names cannot be released until families have been notified.)
   _____ Structural damage has been reported at the following site(s): __________________________

Release restrictions:  Yes ___  No ___
If yes, what? __________________________

Released to the public as Public Information Release #________
(Date: _______  Time: _______ )
<table>
<thead>
<tr>
<th>TIME</th>
<th>SITUATION</th>
<th>RESPONSE</th>
<th>INITIAL</th>
</tr>
</thead>
<tbody>
<tr>
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</tbody>
</table>
## Sample Log

**Date:**

**Important:** A permanent log may be typed or rewritten at a later time for clarity and better understanding. Keep all original notes and records. They are legal documents!

<table>
<thead>
<tr>
<th>Time</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>9:50</td>
<td>Approximate time of quake Important</td>
</tr>
<tr>
<td>9:55</td>
<td>Custodian opened container</td>
</tr>
<tr>
<td>10:00</td>
<td>Set up Command Post, Becky Harrison in charge</td>
</tr>
<tr>
<td>10:00</td>
<td>Becky says Nurse Nightingale is off campus</td>
</tr>
<tr>
<td>10:00</td>
<td>Student accounting forms coming into Command Post</td>
</tr>
<tr>
<td>10:00</td>
<td>Teachers are reporting to manpower pool</td>
</tr>
<tr>
<td>10:02</td>
<td>Report of Carrie Macintosh trapped in computer lab</td>
</tr>
<tr>
<td>10:06</td>
<td>Water running out of boys’ room by room</td>
</tr>
<tr>
<td>10:10</td>
<td>3 search and rescue teams assigned, team #1 told about Carrie in computer lab</td>
</tr>
<tr>
<td>10:14</td>
<td>Search and rescue team #3 radio batteries dead</td>
</tr>
<tr>
<td>10:15</td>
<td>Broken glass and lights in room 10</td>
</tr>
<tr>
<td>10:16</td>
<td>Repairman on office roof prior to quake not seen since</td>
</tr>
<tr>
<td>10:17</td>
<td>Aftershock – no injuries reported – students are seated</td>
</tr>
<tr>
<td>10:18</td>
<td>All search and rescue teams check in ok</td>
</tr>
<tr>
<td>10:19</td>
<td>Room 20 front door jammed</td>
</tr>
<tr>
<td>10:20</td>
<td>Sarah Laws and Mary Hans (parent nurses) here to help</td>
</tr>
<tr>
<td>10:21</td>
<td>Becky places Sarah in charge of medical</td>
</tr>
<tr>
<td>10:22</td>
<td>Request backboard and 4 carriers to cafeteria</td>
</tr>
<tr>
<td>10:22</td>
<td>Nancy Powers assigned stress counseling</td>
</tr>
<tr>
<td>10:23</td>
<td>Aftershock – Becky Harrison injured</td>
</tr>
<tr>
<td>10:24</td>
<td>All search and rescue teams check in ok</td>
</tr>
<tr>
<td>10:24</td>
<td>Command transferred to Laura Werner</td>
</tr>
<tr>
<td>10:25</td>
<td>District EOC on radio – we receive but cannot transmit</td>
</tr>
<tr>
<td>10:26</td>
<td>Natural gas leak below bungalow 30</td>
</tr>
<tr>
<td>10:27</td>
<td>Custodian sent to check gas leak</td>
</tr>
<tr>
<td>10:27</td>
<td>Student release ready – search and rescue not finished</td>
</tr>
<tr>
<td>10:28</td>
<td>Major damage to cafeteria</td>
</tr>
<tr>
<td>10:28</td>
<td>Broken windows/lights in room 14</td>
</tr>
<tr>
<td>10:29</td>
<td>Burning smell in room 23</td>
</tr>
<tr>
<td>10:30</td>
<td>Custodian unable to shut off gas by bungalow 30</td>
</tr>
<tr>
<td>10:32</td>
<td>Michael Burns here – sent to help custodian</td>
</tr>
<tr>
<td>10:33</td>
<td>Room 32 shaken off foundation</td>
</tr>
<tr>
<td>10:35</td>
<td>Police helicopter flies over</td>
</tr>
<tr>
<td>10:35</td>
<td>Gas leak stopped</td>
</tr>
<tr>
<td>10:35</td>
<td>John Forest climbed fence, took son Jeremy</td>
</tr>
<tr>
<td>10:36</td>
<td>Michelle Pauls arrived – assigned with Nancy Powers</td>
</tr>
<tr>
<td>10:38</td>
<td>Medical reports – total 9 minor injuries, 1 broken leg</td>
</tr>
</tbody>
</table>
# Lockdown, Shelter-in-Place, and Drop, Cover, and Hold Procedures

<table>
<thead>
<tr>
<th><strong>Lockdown</strong></th>
<th><strong>Shelter-in-Place</strong></th>
<th><strong>Drop, Cover, and Hold</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><em>When the announcement is made:</em></td>
<td><em>When the announcement is made:</em></td>
<td><em>When the command “drop” is given:</em></td>
</tr>
<tr>
<td>1. Students should report to the nearest classroom.</td>
<td>1. Students are to be cleared from the halls immediately.</td>
<td>DROP – Take cover under a nearby desk or table and face away from the window. Assist persons with disabilities as much as possible.</td>
</tr>
<tr>
<td>2. Close all windows, lock all doors, and do not leave for any reason.</td>
<td>2. Close and tape all windows and doors and seal the gap between bottom of the door and floor.</td>
<td>COVER your eyes by leaning your face against your arms.</td>
</tr>
<tr>
<td>3. Cover all room and door windows.</td>
<td>3. Take attendance.</td>
<td>HOLD onto the table or desk legs.</td>
</tr>
<tr>
<td>4. Stay away from all doors and windows and move students to interior walls and drop.</td>
<td>4. Do not allow anyone to leave the classroom. Emergency bathroom use only with the buddy system.</td>
<td></td>
</tr>
<tr>
<td>5. Shut off lights.</td>
<td>5. Stay away from all doors and windows.</td>
<td></td>
</tr>
<tr>
<td>6. Silence all cell phones.</td>
<td>6. Telephone use in classroom is for emergencies only.</td>
<td></td>
</tr>
<tr>
<td>7. BE QUIET!</td>
<td>7. Wait for further instructions.</td>
<td></td>
</tr>
<tr>
<td>8. Wait for further instructions.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
# Teacher Responsibility, Evacuation, and Reverse Evacuation

<table>
<thead>
<tr>
<th>Evacuation</th>
<th>Reverse Evacuation (for emergencies requiring shelter that occur during recess or PE class)</th>
<th>Teacher Responsibility</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>When the announcement is made:</strong></td>
<td><strong>When the announcement is made:</strong></td>
<td></td>
</tr>
<tr>
<td>1. Grab the EMERGENCY BACKPACK on the way out of your room.</td>
<td>1. Move students/staff inside as quickly as possible.</td>
<td>1. Assess the situation and remain calm.</td>
</tr>
<tr>
<td>2. Take the closest and safest way out as posted.</td>
<td>2. Report to homeroom.</td>
<td>2. Attend to minor injuries.</td>
</tr>
<tr>
<td>3. Do not stop for student/staff belongings.</td>
<td>3. Take attendance. Use voice mail to report missing students.</td>
<td>3. Keep students quiet and under control.</td>
</tr>
<tr>
<td>4. Go to the designated area and wait for further instructions.</td>
<td>4. Wait for further instructions.</td>
<td>4. Check in with your “BUDDY” teacher.</td>
</tr>
<tr>
<td>5. Check for injuries.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. Take attendance. Hold up “GREEN” card if all are present. Report missing students to command post by holding up “RED” card. Runner will be sent to you.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. If you have any other questions or problems, hold up your “RED” card.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Shelter-In-Place Sign

WE ARE SHELTERING IN PLACE

DO NOT ENTER

*Parents/Guardians – Please report to: ____________________________
(specify)
<table>
<thead>
<tr>
<th>Good</th>
<th>Need to Improve? How?</th>
<th>Checklist Items</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>1. Parents/guardians were informed about the drill.</td>
</tr>
<tr>
<td></td>
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<td>2. Scenario reviewed with staff prior to event.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3. Students/staff went inside, closed the doors, and closed and locked all windows.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>4. Hang signs on doors and office to indicate “Sheltering In Place.”</td>
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<tr>
<td></td>
<td></td>
<td>5. Roll call of students and staff.</td>
</tr>
<tr>
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<td>6. Place wet towels across the bottom of doors to the outside. (Simulate during drill.)</td>
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<tr>
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<td>7. Tape up any vents which cannot be closed. (Simulate during drill.)</td>
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<tr>
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<td></td>
<td>8. Tape around window if air is leaking in. (Simulate during drill.)</td>
</tr>
<tr>
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<td>9. Turn off air-conditioning and exhaust fan in kitchen. (Simulate during drill.)</td>
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<tr>
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<td>10. Close drapes and curtains.</td>
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<tr>
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<td>11. Turn off pilot lights, but electricity should remain on. (Simulate during drill.)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>12. Designate room for people who come to school during drill.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>13. Post signs indicating location of visitor’s room.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>14. Alternate restroom facilities available in each room.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>15. Alternate source of water for rooms without sinks.</td>
</tr>
<tr>
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<td></td>
<td>16. Are there provisions for students needing medication during shelter-in-place?</td>
</tr>
<tr>
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<td></td>
<td>17. Simulate call to 911 and the school district to tell them you are sheltering in place. (Call only during an actual event.)</td>
</tr>
<tr>
<td></td>
<td></td>
<td>18. No one goes out during this time.</td>
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<tr>
<td></td>
<td></td>
<td>19. Do you have a method of communicating with the office during a drill?</td>
</tr>
<tr>
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<td></td>
<td>20. Are “Do not Enter” or “Report to _____ for Access” signs posted?</td>
</tr>
<tr>
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<td></td>
<td>21. Moved to the most protective location inside the building for the hazard?</td>
</tr>
<tr>
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<td></td>
<td>22. Do you have the ability to care for the students for 12-24 hours?</td>
</tr>
</tbody>
</table>

Please use the reverse side of this checklist for your suggestions and candid comments. Please return this form within five days to the principal. This form should be completed by all adult participants and observers at the school site.

Name: ___________________________    Date: ______    Site: ___________________________
District-Wide Emergency Drill: Site Observer Checklist

Drop/Cover/Hold

- The teacher led drop, cover, and hold by example.
- The students knew the proper procedure. The students:
  - ☐ Dropped under cover.  ☐ Covered their eyes.  ☐ Held.
- The teacher gave instructions and reassurances.
- The teacher checked self and evaluated situation.
- The teacher asked the students to check themselves and others.
- The teacher evaluated the situation and waited for class composure before asking for an evacuation.
- The teacher checked with the buddy teacher.

*Special situations:* If there were special situations, either planned or unplanned, how were they handled?

Evacuation and Student Accounting

- Evacuation was orderly.
- If there were no serious “injuries,” the teacher evacuated with the buddy teacher, one at the front of the line, one at the rear. If a teacher was incapacitated, the buddy teacher evacuated both classes. If a student was injured and could not be moved, one teacher remained with the injured student, while the other teacher evacuated both classes to the assembly area.
- At the assembly area, the students sat down while the teacher took roll.
- A Student Accounting Form was sent to the Command Post.

*Special situations:* If there were special situations, either planned or unplanned, how were they handled?

Comments:

Logistics

- The bin was open when the students arrived at the assembly area.
- The logistics person handed out supplies.
- The Command Post table, chairs, and materials (map, markers, etc.) were set up.
- Search and rescue supplies and equipment were set out.
District-Wide Emergency Drill: Site Observer Checklist (continued)

Command Post

- The Incident Commander remained at the Command Post during the entire drill.
- The Incident Commander made a visual survey of the assembly area from the Command Post.
- The Documentation Clerk kept a log of all events.
- Team leaders reported to the Incident Commander.
- The Public Information Officer filled out a Site Status Report and verified it with the Incident Commander.
- The Communications Officer reported to the District EOC, using the Site Status Report.

Search and Rescue

☐ Team leader in charge
Number of teams: __________

- The Operations Section Chief or Search and Rescue Team Leader made assignments, checked equipment, and communicated with teams by two-way radio.
- Teams were dispatched to high priority areas first.
- Each team member was properly attired (appropriate shoes, vest, hard hat, carrying dust mask, goggles, whistle, flashlight).
- Search and rescue teams completed a sweep of their assigned areas (covering the entire campus).

Medical Team

Number of people assigned: ______

- The first aid area was set up out of sight of the student assembly area.
- The first aid barrel was located at the first aid area.
- Cots and stretchers were assembled.
- Victims were received and treated.
- A log was kept of all treatments.

Comments:
District-Wide Emergency Drill: Site Observer Checklist (continued)

Reunification
Request Gate
Number of people assigned: ______
Number who were volunteers: ______
Number of parent/guardian requests processed: ______

- Table and chairs were set up and materials available.
- Parents/guardians were handled calmly and respectfully. Parent/guardian identification was verified.
- Runners were available to handle requests.
- Student Release Forms were available for use.

Release Gate
Number of people assigned: ______
Number who were volunteers: ______
Number of parent/guardian requests processed: ______

- Table and chairs were set up and materials available.
- Parents/guardians were handled calmly and respectfully. Parent/guardian identification was verified.

Comments:
Sample Disaster Volunteer Program Notice

In the event of a major emergency occurring during the normal school day, your local elementary, middle, or high school will need the assistance of its neighbors. Supplies will be needed to provide for the children, and volunteers will be needed to assist with clean up and the care and shelter of the children until they are picked up by a designated family member or friend.

If you wish to be a volunteer at your local school campus after an emergency, you must register with the City Office of Emergency Services and be sworn in as disaster service worker. If you wish to help, please contact the Office of Emergency Services to learn of the next registration date.

After you have registered, you will receive a picture ID. Your skills inventory will be sent to the local school. That school will welcome you on campus after a disaster and have a task ready for you to complete. You may also be asked to participate in emergency drills.
Bus Incident Procedures

The following are suggested considerations in the event an emergency occurs on a bus:

• Have communication devices for all buses. Include in these devices a mechanism, button, or quick radio switch so that the bus driver can communicate to a central office or emergency responders that there is an emergency on the bus.

• Have first aid kit available.

• Practice relevant drills with students, such as evacuation.

• Have clear bus identification on the outside for emergency responders and police to identify the bus. Bus numbers on roofs are recommended to help with this identification.

• Keep the view of the bus driver unobstructed to other drivers.
APPENDIX F: WEB RESOURCES

Emergency Planning Resources

American Red Cross: [http://www.redcross.org](http://www.redcross.org)

Centers for Disease Control and Prevention – Adolescent and School Health: [http://www.cdc.gov/healthyyouth/about/index.htm](http://www.cdc.gov/healthyyouth/about/index.htm)


Firehouse: [http://www.firehouse.com](http://www.firehouse.com)

I love u guys foundation: [https://iloveuguys.org/](https://iloveuguys.org/)

The International Association Chiefs of Police: [http://www.theiacp.org](http://www.theiacp.org)


Natural Hazards Center: [https://hazards.colorado.edu/](https://hazards.colorado.edu/)


National Response Center for Safe Schools: [http://www.schoolsafety.us/](http://www.schoolsafety.us/)


Emergency Planning Resources (continued)


U.S. Department of Justice: http://www.usdoj.gov/


# Weather-Related Websites

<table>
<thead>
<tr>
<th>Website</th>
<th>Website</th>
</tr>
</thead>
<tbody>
<tr>
<td>National Severe Storms Laboratory (NOAA): <a href="http://www.nssl.noaa.gov/">http://www.nssl.noaa.gov/</a></td>
<td></td>
</tr>
</tbody>
</table>
APPENDIX G: OPTIONAL EXERCISE SCENARIOS

Use this appendix to help plan for various scenarios.

Active Shooter Scenario G-2
Active Shooter Scenario Update #1 G-3
Active Shooter Scenario Update #2 G-4
Active Shooter Scenario Update #3 G-5
Active Shooter Scenario Update #4 G-6
HazMat Scenario G-7
HazMat Scenario Update #1 G-8
HazMat Scenario Update #2 G-9
HazMat Scenario Update #3 G-10
HazMat Scenario Update #4 G-11
Active Shooter Scenario

It’s 11:00 a.m. Monday morning, the first day of school following a significant weekend in the school’s history. The previous Friday night, the Coolidge High School football team had defeated its rival school and had qualified for the state tournament. Unfortunately, immediately following the game a fight had occurred in the school parking lot. The fight appeared to be gang related and two students from the visiting school were injured and transported to the local hospital’s emergency room. Reports indicated that their injuries were significant.

At 11:05 a.m. a student reports to the gym teacher that four students from the rival school were seen on the school grounds between the gym and the varsity baseball field. The student reports that the intruders are dressed in gang attire and appear to be armed with handguns. The gym teacher immediately checks outside and observes two individuals approaching the 200 wing of the high school. The gym teacher immediately contacts the high school principal by telephone to inform him of the intruders. During this conversation, two gunshots are heard. The school custodian contacts the principal’s office to inform him that a teacher is down between rooms 206 and 207. He also reports that he observed two teenagers run into Room 204. The Superintendent of Schools is in Phoenix attending hearings at the state legislature.

Question: Based upon this scenario, what are the principal’s first concerns, and what initial actions should he take?
Active Shooter Scenario Update #1

An arriving police unit traveling south on Highway 87 has reported to dispatch that two teenagers dressed in gang attire were seen running into the intermediate school complex. The officer believes that the teenagers entered a classroom located in the northeast corner of the complex.

Question: How will the expansion and escalation of the event impact school command and control?
Active Shooter Scenario Update #2

The police department has established a perimeter around the 200 wing of the high school and the east wing of the intermediate school and has ordered a complete evacuation of all other school facilities.

Question: Based upon the above information, what actions should school authorities take?
Active Shooter Scenario Update #3

A news helicopter has arrived on the scene and is circling the school complex. Two news crews have arrived at the perimeter and are requesting information from all in attendance. They are producing a telecast to their Phoenix stations. Significant numbers of parents have arrived at the perimeter, and 911 reports that its lines are jammed with incoming calls requesting information.

Question: How can the news media deter operations?

Question: How can the media be used to assist police and school authorities?
Active Shooter Scenario Update #4

Evacuation has been completed.

Question: What should be done with students and parents/guardians?
Hazmat Scenario

The second Thursday of November is a big day at West Elementary School. This year marks the third annual Turkey Trot Race Day. This fun-filled day of student and parent activities includes a half-mile running race for each class. Parent and teacher events are also scheduled. It is a perfect day for the festivities—clear skies, a temperature in the high 60’s, and winds from the southwest at 3 mph.

At 11:30 a.m., first-grade students, 15 parents, and 10 teachers have returned to the cafeteria for lunch. The kindergarten class along with 25 parents and 10 teachers have just arrived in the race area located east of the third-grade classrooms and south of the basketball courts. At 11:40 a.m., one of the teachers at the race area notifies the principal that an ammonia odor is present, and she has heard police or fire sirens in the vicinity. The parents and other teachers present are quite concerned.

Question: Based upon the information available, what are your immediate concerns and what initial actions would you take?
Hazmat Scenario Update #1

The principal has ordered everyone at the race event report to the cafeteria and remain indoors until the situation is resolved. Additionally, the school nurse has advised the principal that five students and two parents have come to her office complaining of nausea and difficulty in breathing.

Question: What actions should be taken based upon the new information?
Hazmat Scenario Update #2

At 11:15 a.m., a fire department official notifies the principal, by telephone, of an anhydrous ammonia leak at an adjacent farm (immediately south of the school). The fire department recommends an immediate evacuation of the school and surrounding neighborhoods. The fire department instructs the school to evacuate from the parking lot at the southeast corner of the school facility.

Question: What actions should the school take based upon the directions received from the fire department?

Question: How many buses are required to accomplish a complete evacuation? How long will it take for them to arrive? What is your estimated time to complete the evacuation?
Hazmat Scenario Update #3

Teachers at the cafeteria report that parents indicate that they want to leave immediately and take their children with them. Parents’ vehicles are parked on streets surrounding the school and in the school parking lot.

Question: What should the school’s response be and how should it be managed?
Hazmat Scenario Update #4

As evacuation efforts are being coordinated, 20 additional children complain of feeling sick, and the teachers are voicing their reluctance to permit the children to leave the classroom. They feel it is safer to stay inside.

Question: What would you do to alleviate this growing problem? How would you ensure that the entire school facility was evacuated, and all students, parents, and staff were accounted for?
APPENDIX H: OPTIONAL COURSE ASSIGNMENT

Course Assignment

Each table group will be assigned a phase of exercise type:

1. Orientation
2. Drill
3. Tabletop
4. Functional
5. Full-Scale

Assignment Goal

Demonstrate the steps in exercise design.

Assignment Objectives

Using the common theme of a hazardous materials incident, each table will demonstrate the following:

1. Record the steps in exercise design.
2. Demonstrate through role-playing your exercise phase.

Exercise Situation

At 12:30 p.m. on Wednesday, a chemical spill occurred in Room 17 at the Wilson Elementary School. A teacher notifies the office. No further information is available.

APPENDIX I: STATE AND LOCAL CONTACTS

State Contacts

Maryland Center for School Safety (MCSS)
200 West Baltimore Street
Baltimore, MD 21201
Toll Free: 1-800-525-5555
Phone: 410-281-2335
TDD: 410-486-0677

Maryland Emergency Management Agency (MEMA)
State Emergency Operations Center
Camp Fretterd Military Reservation
5401 Rue Saint Lo Drive
Reisterstown, MD 21136
Toll Free: 1-877-MEMA-USA

Maryland Institute for Emergency Medical Services Systems (MIEMSS)
653 W. Pratt Street
Baltimore, MD 21201-1536
Phone: 1-800-762-7157

Maryland State Department of Education (MSDE)
Division of Student Support, Academic Enrichment, and Educational Policy
200 West Baltimore Street
Baltimore, MD 21201
Phone: 410-767-0100

Maryland State Fire Marshal (MSFM)
1201 Reisterstown Road
Pikesville, MD 21208
Toll Free: 1-800-525-5555
Phone: 410-653-4200
TDD: 410-486-0677

Maryland State Police (MSP)
1201 Reisterstown Road
Pikesville, MD 21208
Toll Free: 1-800-525-5555
Phone: 410-653-4200
TDD: 410-486-0677

Local Emergency Managers Contact List

<table>
<thead>
<tr>
<th>County</th>
<th>Phone</th>
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</thead>
<tbody>
<tr>
<td>Allegany</td>
<td>301-876-9155</td>
</tr>
<tr>
<td>Anne Arundel</td>
<td>410-222-0600</td>
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<tr>
<td>Baltimore</td>
<td>410-887-5996</td>
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<tr>
<td>Calvert</td>
<td>410-535-1623</td>
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<td>Caroline</td>
<td>410-479-2622</td>
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<td>Carroll</td>
<td>410-386-2260</td>
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<td>Cecil</td>
<td>410-392-2017</td>
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<tr>
<td>Charles</td>
<td>301-609-3401</td>
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<tr>
<td>Dorchester</td>
<td>410-228-2231</td>
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<tr>
<td>Frederick</td>
<td>301-600-1746</td>
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<td>Garrett</td>
<td>301-334-7619</td>
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<td>Harford</td>
<td>410-638-4900</td>
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<td>Howard</td>
<td>410-313-2900</td>
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<tr>
<td>Kent</td>
<td>410-778-7472</td>
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<tr>
<td>Montgomery</td>
<td>240-777-2300</td>
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<td>Prince George’s</td>
<td>301-780-8313</td>
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<td>Queen Anne’s</td>
<td>410-758-5028</td>
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<td>301-475-4200</td>
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<td>Washington</td>
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<td>410-548-4920</td>
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<td>Worcester</td>
<td>410-632-1311</td>
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Municipality Phone

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<th>Phone</th>
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<tbody>
<tr>
<td>Annapolis</td>
<td>410-216-9167</td>
</tr>
<tr>
<td>Baltimore City</td>
<td>410-396-6188</td>
</tr>
<tr>
<td>Ocean City</td>
<td>410-723-6619</td>
</tr>
</tbody>
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APPENDIX J: PLANNING FOR INCIDENTS AWAY FROM SCHOOL

Much of the regular educational program is supported by field trips and extra-curricular activities that take students away from the school site. Thus, in planning for responding to emergencies, consideration needs to be given to procedures that may occur while students are not at school. The following should be considered in developing your plan:

Use nametags and/or personal identification. Nametags should be placed on the clothes that students are wearing and not on coats, jackets, or sweaters. Identification bracelets might be considered for younger children.

A route map and itinerary should be left at the school. Also, an accurate list of the names of students, staff, and others should be left at the school, along with a roster of who is riding in each vehicle.

Before leaving, determine who on the trip has a cell phone. Ideally each vehicle should be equipped with a cell phone.

**Vehicle Emergency Kit**

- Cell phone and/or other communication equipment.
- Roster for each vehicle.
- Route maps.
- Itinerary.
- Area maps.
- First aid kit.
- Emergency contact list: central office phone numbers, emergency medical services, law enforcement (i.e., local and state), and information on local hospitals.
- Medication for students if delayed or for use during trip.
- Auto-injectable epinephrine per Education Article §7-426.2.